

**MINUTES OF THE REGULAR MEETING OF THE CITY COUNCIL
OF THE UNITED CITY OF YORKVILLE, KENDALL COUNTY, ILLINOIS,
HELD IN THE CITY COUNCIL CHAMBERS,
651 PRAIRIE POINTE DRIVE ON
TUESDAY, SEPTEMBER 23, 2025**

Mayor Purcell called the meeting to order at 7:01 p.m. and led the Council in the Pledge of Allegiance.

ROLL CALL

Deputy Clerk Cisija called the roll.

Ward I	Koch	Present	
	Transier	Present	
Ward II	Plocher	Present	
	Soling	Present	
Ward III	Funkhouser	Present	
	Marek	Present	
Ward IV	Corneils	Present	(electronic attendance)
	Hyett	Present	

Staff in attendance at City Hall: City Administrator Olson, Deputy Clerk Cisija, Chief Jensen, Deputy Chief Carlyle, Attorney Orr, Public Works Director Dhuse, Community Development Director Barksdale-Noble, Finance Director Fredrickson, Parks and Recreation Director Evans, Assistant City Administrator Willrett, Economic Development Coordinator Gregory, Economic Development Director Dubajic Kellogg, and EEI Engineer Sanderson.

Members of the public were able to attend this meeting in person as well as being able to access the meeting remotely via Zoom which allowed for video, audio, and telephonic participation.

A meeting notice was posted on the City's website on the agenda, minutes, and packets webpage with instructions regarding remote meeting access and a link was included for the public to participate in the meeting remotely:

<https://us02web.zoom.us/j/86199399069?pwd=PxyhCHzJdPmM5eZG2eP7XHOVhFWu4S.1>.

The Zoom meeting ID was 861 9939 9069.

QUORUM

A quorum was established.

AMENDMENTS TO THE AGENDA

None.

PRESENTATIONS

**Yorkville Police Department and Kendall County
Health Department Presentation on Homelessness**

Chief of Police Jensen and Deputy Chief Garrett Carlyle gave a presentation on homelessness and public camping. Chief Jensen also shared that he met with several City staff members and several residents on August 19, 2025, to discuss the concerns about the public camping ordinance (*see attached presentation*).

RaeAnn VanGundy and Melissa Creamer, from the Kendall County Health Department, gave a presentation on the services provided and the resources available for homeless individuals (*see attached presentation*).

A discussion took place after the presentations.

City Administrator Olson shared that amendments to the public camping ordinance are expected to be presented at the October 14, 2025, City Council meeting. The requested amendments include eliminating Section 6E of the ordinance (regarding sleeping in cars overnight), providing services before a citation is issued, reducing or eliminating fines, and establishing a "working group" to discuss ways to improve homelessness in the City.

Alderman Soling asked for clarification on the transportation that is provided to homeless individuals. Chief Jensen stated that the police department has transported individuals to facilities that provide services and resources. He also shared that the Kendall Area Transit is also available.

Alderman Koch asked for an explanation of the differences between overnight parking on public streets and in private facilities. City Administrator Olson explained that the current ordinance does not allow for

either. The proposed ordinance amendment would allow sleeping in a car on private property. Chief Jensen explained that a business will continue to retain private property rights, and the permission to allow overnight camping can be revoked at any time.

Alderman Plocher asked for an explanation of the trespass process. Chief Jensen explained that a business may trespass any individual from its property. He stated the police department would speak to both the manager and the individual that the business wishes to trespass. He explained that generally, the individual leaves. If the individual fails to leave, a citation will be issued. If the individual continues to refuse to leave, the police department will take the person into physical custody and transport them to the Kendall County Sheriff's Department for booking.

Alderman Funkhouser asked for background on what led to the public camping ordinance. Chief Jensen explained that there have been calls and reports of people starting campfires in the parks overnight, and people yelling and screaming in the parks in the evening and overnight. The parks close at dusk. He also explained that individuals are parking their cars at Circle Center Elementary school and sleeping in the cars overnight. Residents have contacted the police department to report the vehicles as suspicious.

Alderman Soling asked for confirmation of claims that children are being shown inappropriate pictures. Chief Jensen confirmed. Alderman Soling also asked for confirmation of a fabricated claim of assault by an individual. Chief Jensen confirmed the individual was neither assaulted nor told by the police department to move to another park.

Alderman Marek inquired about the duration of a trespass notice. Chief Jensen responded that the duration is indefinite until a business revokes the trespass.

Alderman Koch asked what steps are taken if an individual becomes physically confrontational. Chief Jensen explained that while the police department has not had any physical confrontations, the officers are trained in de-escalation.

Alderman Funkhouser inquired about the accuracy of claims that the Health Department does not provide services, to which Ms. VanGundy stated the Health Department has been providing services for 5 years.

Alderman Marek asked if there had been an instance where a person's identity needed to be validated. Ms. VanGundy stated they do not worry about validating identity. The Health Department's primary concern is providing services in a timely manner. Street Outreach will work with the person to obtain identification. Chief Jensen stated that the police will not release any information on an individual. Ms. VanGundy stated that written consent from the individual is required in order for the Health Department to release information necessary to obtain services from other programs.

Alderman Transier asked about the judicial process, and if the prosecution based on the ordinance has been discussed with the State's Attorney's Office yet. City Attorney Orr stated the ordinance will need to be finalized first, and then it will be discussed with that office.

Alderman Soling expressed that the public camping ordinance should have been sent to a committee first to allow for discussion.

Alderman Koch thanked the Health Department and the Yorkville Police Department for their work.

PUBLIC HEARINGS

None.

CITIZEN COMMENTS ON AGENDA ITEMS

Cecilia Martinez, a Yorkville resident, shared her thoughts on the public camping ordinance. She is working with Will Grundy Street Outreach. She read from her "Questions for Council" handout (*see attached*).

Caroline McCree, a Yorkville resident, stated that she has been helping a homeless individual in Yorkville. She stated that the individual had previously completed and submitted an information form to the Kendall County Health Department, but no follow-up was conducted. Ms. McCree also stated that she has helped the individual obtain benefits.

Alison Metz, a Yorkville resident, thanked the Yorkville Police Department and the Kendall County Health Department for their social work. She shared that on October 9, 1975, the City Council created a Human Resources Commission with its focus being on providing leadership to relieve financial stress and unemployment of residents. She stated the food pantries in Illinois are expecting increases due to cuts in governmental benefits. Ms. Metz believes that if individuals are complying, there is no need for the public camping ordinance.

Chris Paluch, a Yorkville resident, stated that he has witnessed individuals start fires in Riverfront Park and remain in the park after it has closed. He shared a recent encounter with a homeless individual in Aurora. Mr. Paluch stated the individual became aggressive, which prompted Mr. Paluch to call 911. He stated the individual was calmed only when an officer arrived. He wishes Yorkville to remain a nice place to live.

Mary Fetzner, a Yorkville resident, read an email that she sent on the public camping ordinance (*see attached*). She also read several posts from the Yorkville Area Moms' Facebook page relating to homeless individuals in Yorkville.

Anne Engelhardt, a Yorkville resident and former Kendall Co. PADS Executive Director, shared that she often receives calls from individuals seeking shelter, in which she either refers them to the Kendall County Health Department or the Yorkville Police Department. She shared written comments that she emailed (*see attached*).

Ryan Deane shared that the Department of Veterans Affairs is assisting him. He stated that he is a nomadic adventurer who loves the water and surfing. Mr. Deane thanked the Yorkville Police Department for being nice to him.

Gil Rios, a resident, commented on the data centers. He thanked Bernie Weiler, Matt McCarron, and Mayor Purcell for keeping him informed on the road widening issue he previously addressed.

Attorney Bernie Weiler discussed the data centers zoning. He stated he appreciates that Project Cardinal is planting 5,000 trees. He stated that, now that agreements are forthcoming, it is his responsibility to ensure they reflect public interest. Mr. Weiler stated that residents are concerned about what will happen to their homes.

John Bryan, a Legacy Farms resident, shared that he would like to know the specifics of the data centers and what is going to be in the buildings. He believes that glycol will be in the buildings. Mr. Bryan also stated he would like to know the facts.

John Joyce, a Yorkville resident, would like certain language of the public camping ordinance repealed. He believes that an individual's food and property should not be taken away. He also shared his thoughts on the data centers. Mr. Joyce expressed that he hopes that the data centers have work hours restrictions. He also stated that there was no reason for Costco to cut down trees.

RECESS

Mayor Purcell stated that a brief recess would take place.

CONSENT AGENDA

1. Minutes of the Regular City Council – September 9, 2025
2. Bill Payments for Approval
 - \$ 5,460,542.44 (vendors)
 - \$ 472,960.04 (payroll period ending 09/12/25)
 - \$ 5,933,502.48 (total)
3. **Resolution 2025-98** Authorizing the Submission of an Application to KKCOM 2025 Call for Projects – *authorize the Mayor and City Clerk to execute* (PW 2025-86)
4. **Resolution 2025-99** Approving an Engineering Agreement with Engineering Enterprises, Inc. (2026 Road to Better Roads Program – Design Engineering) – *authorize the Mayor and City Clerk to execute* (PW 2025-87)
5. **Resolution 2025-100** Approving an Engineering Agreement with Engineering Enterprises, Inc. (2026 Local Road Program – Design Engineering) – *authorize the Mayor and City Clerk to execute* (PW 2025-88)
6. **Resolution 2025-101** Approving a Change Order to a Contract to Construct a 1,500,000 Gallon Standpipe and Water Main (South Receiving Station Standpipe – Change Order No. 2) – *authorize the Mayor and City Clerk to execute* (PW 2025-89)
7. Nexamp – Plat of Dedication and Grant of Easements (PW 2025-90)
 - a. **Ordinance 2025-66** Accepting the Dedication of a Right of Way for Public Road Purposes (*Corneils Road*) – *authorize the Mayor and City Clerk to execute*
 - b. **Ordinance 2025-67** Authorizing the Acquisition of Easements for the Construction of Future Utility Improvements – *authorize the Mayor and City Clerk to execute*
8. Faxon Road and Beecher Road Reconstruction – Rejection of Bids – *authorize staff to reject the*

submitted bids received for the Faxon Road and Beecher Road Reconstruction (PW 2025-91)

9. **Resolution 2025-102** Pledging Financial Commitment and Support of the Illinois Department of Transportation’s Safe Routes to School (SRTS) Grant Application for Yorkville Prairie Meadows Sidewalk Gap Project – *authorize the Mayor and City Clerk to execute (PW 2025-92)*

Mayor Purcell entertained a motion to approve the consent agenda. So moved by Alderman Plocher; seconded by Alderman Marek.

Motion approved by a roll call vote. Ayes-7 Nays-0 Present-1
Koch-aye, Plocher-aye, Funkhouser-present, Corneils-aye,
Transier-aye, Soling-aye, Marek-aye, Hyett-aye

REPORTS

MAYOR’S REPORT

Ordinance Regulating Public Camping within Corporate Boundaries and Other Actions in Connection Therewith – Discussion (CC 2025-58)

The discussion on the public camping ordinance took place at the beginning of the meeting, after the Yorkville Police Department and Kendall County Health Department presentations.

Resolution 2025-103

Approving an Agreement with MC Squared Energy Services, LLC (CC 2025-70)

Mayor Purcell entertained a motion to approve a Resolution Approving an Agreement with MC Squared Energy Services, LLC and authorize the Mayor and City Clerk to execute. So moved by Alderman Transier; seconded by Alderman Plocher.

City Administrator explained that the agreement renews the aggregation program that currently ends in December. He stated that electricity supply rates will not be changed. The City will receive approximately \$3,000 per month with the program.

Alderman Marek asked whether a person with solar panels is able to receive a credit on their bill. Arnie Schramel, from Progressive Business Solutions, stated yes.

Motion approved by a roll call vote. Ayes-8 Nays-0
Plocher-aye, Funkhouser-aye, Corneils-aye, Transier-aye,
Soling-aye, Marek-aye, Hyett-aye, Koch-aye

Ordinance 2025-68

Authorizing the borrowing by the United City of Yorkville, Kendall County, Illinois of a Water Infrastructure Finance and Innovation Act loan in an aggregate principal amount of not to exceed \$225,000,000 from the United States Environmental Protection Agency, pursuant to Section 15 of the Local Government Debt Reform Act of the State of Illinois, as amended, and the Municipal Code of the State of Illinois, as amended, for the purpose of paying the costs of enhancing the City’s water delivery system (CC 2025-71)

Mayor Purcell entertained a motion to approve an Ordinance authorizing the borrowing by the United City of Yorkville, Kendall County, Illinois of a Water Infrastructure Finance and Innovation Act loan in an aggregate principal amount of not to exceed \$225,000,000 from the United States Environmental Protection Agency, pursuant to Section 15 of the Local Government Debt Reform Act of the State of Illinois, as amended, and the Municipal Code of the State of Illinois, as amended, for the purpose of paying the costs of enhancing the City’s water delivery system and authorize the Mayor and City Clerk to execute. So moved by Alderman Soling; seconded by Alderman Marek.

Motion approved by a roll call vote. Ayes-8 Nays-0
Funkhouser-aye, Corneils-aye, Transier-aye, Soling-aye,
Marek-aye, Hyett-aye, Koch-aye, Plocher-aye

Resolution 2025-104

**Authorizing a Contract for the Removal of Hazardous
Trees and Debris at Wheaton Woods Park
in an Amount Not to Exceed \$50,000
(CC 2025-72)**

Mayor Purcell entertained a motion to approve a Resolution Authorizing a Contract for the Removal of Hazardous Trees and Debris at Wheaton Woods Park in an Amount Not to Exceed \$50,000 and authorize the Mayor and City Clerk to execute. So moved by Alderman Funkhouser; seconded by Alderman Plocher.

Alderman Funkhouser asked if there are any long-term plans to improve the park grounds and enhance its long-term overall quality. Parks and Recreation Director Evans stated that he will speak to his staff and present options at a later time.

Motion approved by a roll call vote. Ayes-8 Nays-0
Corneils-aye, Transier-aye, Soling-aye, Marek-aye,
Hyett-aye, Koch-aye, Plocher-aye, Funkhouser-aye

PUBLIC WORKS COMMITTEE REPORT

Ordinance 2025-69

**Amending the Yorkville City Code (Nuisance)
(PW 2025-81)**

Alderman Soling made a motion to approve an Ordinance Amending the Yorkville City Code (Nuisance) and authorize the Mayor and City Clerk to execute; seconded by Alderman Plocher.

Motion approved by a roll call vote. Ayes-8 Nays-0
Transier-aye, Soling-aye, Marek-aye, Hyett-aye,
Koch-aye, Plocher-aye, Funkhouser-aye, Corneils-aye

**East Hydraulic District –
ITEP Grant Phase I
(PW 2025-84)**

Resolution 2025-105

**a. Approving an Engineering Agreement with
Engineering Enterprises, Inc. (E. Hydraulic
Avenue Improvements – Phase I)**

Ordinance 2025-70

**b. Authorizing the Fourth Amendment to the Annual Budget of
the United City of Yorkville, for the Fiscal Year Commencing
on May 1, 2025 and Ending on April 30, 2026**

Alderman Soling made a motion to approve a Resolution Approving an Engineering Agreement with Engineering Enterprises, Inc. (E. Hydraulic Avenue Improvements – Phase I) and an Ordinance Authorizing the Fourth Amendment to the Annual Budget of the United City of Yorkville, for the Fiscal Year Commencing on May 1, 2025 and Ending on April 30, 2026 and authorize the Mayor and City Clerk to execute; seconded by Alderman Marek.

Motion approved by a roll call vote. Ayes-8 Nays-0
Soling-aye, Marek-aye, Hyett-aye, Koch-aye,
Plocher-aye, Funkhouser-aye, Corneils-aye, Transier-aye

Resolution 2025-106

**Authorizing the Call of the Subdivision Bonds on
Bristol Bay Subdivision Units 10, 12, and 13
(PW 2025-93)**

Alderman Soling made a motion to approve an Ordinance Amending the Yorkville City Code (Nuisance) and authorize the Mayor and City Clerk to execute; seconded by Alderman Marek.

Motion approved by a roll call vote. Ayes-8 Nays-0
Marek-aye, Hyett-aye, Koch-aye, Plocher-aye,
Funkhouser-aye, Corneils-aye, Transier-aye, Soling-aye

ECONOMIC DEVELOPMENT COMMITTEE REPORT

No report.

PUBLIC SAFETY COMMITTEE REPORT

No report.

ADMINISTRATION COMMITTEE REPORT

No report.

PARK BOARD

Kiwanis Yorktoberfest

Parks and Recreation Director Evans shared that Kiwanis Yorktoberfest will take place on Friday, September 26th and Saturday, September 27th, in Riverfront Park East. More information can be found at <https://kiwanisyorktoberfest.org/>.

Scarecrow Walk

Parks and Recreation Director Evans shared that the United City of Yorkville Scarecrow Walk also kicks off on Friday, September 26th and goes through October 31st, at Riverfront Park.

PLANNING AND ZONING COMMISSION (cont'd)

**Project Steel – Prologis
(Data Center) – Discussion
(PZC 2025-07 & EDC 2025-59)**

- a. Ordinance Approving a Planned Unit Development Agreement with Prologis L.P. (Project Steel)
- b. Ordinance Authorizing the Execution of an Annexation Agreement for Certain Territory Located Generally South of Galena Road, East of Eldamain Road, and West of North Bridge Street (Project Steel)
- c. Ordinance Approving the Rezoning to the M-2 General Manufacturing Zoning District of Certain Territory Located Generally South of Galena Road, East of Eldamain Road, and West of North Bridge Street (State Route 47) (Project Steel)
- d. Ordinance Annexing Certain Territory Located Generally South of Galena Road, East of Eldamain Road, and West of North Bridge Street to the United City of Yorkville (Project Steel)

Ryan Garner (Shiner Acoustics, LLC) presented the developer's sound study (*see attached presentation*).

Mayor Purcell asked when the final sound study can be expected. Tim O'Neill (Langan Engineering) responded that it will be included in the formal site plan application. He further explained that the preliminary sound study was performed for the PUD and annexation process, which is required for proof of compliance.

Aimee Lalime (Soundscape Engineering) reviewed the sound study on behalf of the City (*see attached presentation*). She explained that a more detailed sound study will be completed by the developer, but the purpose of the current sound study is to determine if the site's building layout is acceptable.

Mayor Purcell asked if the model in the presentation assumes that the generators are on or off. Mr. Garner responded that the model assumes that some generators are on and being tested during the day. He stated that during night hours, the generators will be off as testing only occurs in the day. Mr. O'Neill further explained that the model is assuming the "worst case scenario" with every generator running.

Alderman Koch asked if the generators would be run by natural gas or diesel. Tim O'Neill (Langan Engineering) responded that they will be run by diesel.

Alderman Soling asked if glycol would be used. Mr. O'Neill stated that while a closed-loop cooling system will be used, they will not be using the evaporative cooling system.

**Project Cardinal - Pioneer
(Data Center) – Discussion
(PZC 2025-08 & EDC 2025-50)**

- a. Ordinance Approving a Planned Unit Development Agreement with Pioneer Development, LLC (Project Cardinal)
- b. Ordinance Authorizing the Execution of an Annexation Agreement for Certain Territory Located at the Southwest Corner of Baseline Road and North Bridge Street (Project Cardinal)

c. Ordinance Approving the Rezoning to the M-2 General Manufacturing Zoning District of Certain Territory Located at the Southwest Corner of Baseline Road and North Bridge Street (State Route 47) (Project Cardinal)

d. Ordinance Annexing Certain Territory Located at the Southwest Corner of Baseline Road and North Bridge Street to the United City of Yorkville (Project Cardinal)

Susan Bergdoll (Clayco Realty Group (GRG)) gave a presentation on Pioneer Development (*see attached presentation*). She shared that GRG tackles every aspect of a project and its development. Ms. Bergdoll explained that they have been developing data center-type properties for decades.

CITY COUNCIL REPORT

No report.

CITY CLERK'S REPORT

No report.

COMMUNITY & LIAISON REPORT

No report.

STAFF REPORT

No report.

MAYOR'S REPORT (cont'd)

**Public Works and Parks Department
Facility Update
(CC 2025-08)**

City Administrator Olson shared pictures of the progress of the new Public Works and Parks Department facility.

**Lake Michigan Water
Project Update
(CC 2025-09)**

No report.

ADDITIONAL BUSINESS

No report.

CITIZEN COMMENTS

None.

EXECUTIVE SESSION

None.

ADJOURNMENT

Mayor Purcell entertained a motion to adjourn the City Council meeting. So moved by Alderman Plocher; seconded by Alderman Koch.

Motion unanimously approved by a viva voce vote.

Meeting adjourned at 10:37 p.m.

Minutes submitted by:



Monica Cisija, Deputy Clerk, City of Yorkville, Illinois



Coordinated Response to Crisis Assistance: Addressing Homelessness & Public Camping

Yorkville Police Department

Homelessness & Public Camping Ordinance

WELCOME

CHIEF OF POLICE JAMES JENSEN

DEPUTY CHIEF OF POLICE GARRETT CARLYLE

EXECUTIVE DIRECTOR OF KENDALL COUNTY HEALTH DEPARTMENT RAEANN
VANGUNDY

Yorkville Police Department

Homelessness & Public Camping Ordinance

GOALS AND OBJECTIVES

- YPD RESPONSE TO HOMELESSNESS IN YORKVILLE: *BALANCE ENFORCEMENT WITH COMPASSION*
- CALLS FOR SERVICE & STATISTICAL DATE: *CLEAR PICTURE OF WHAT IS HAPPENING IN OUR CITY*
 - *WE WILL ADDRESS MISSTATEMENTS AND PROVIDE FACTS OF THE CURRENT SITUATION*
- THE KENDALL COUNTY HEALTH DEPARTMENT WILL DISCUSS THE CONTINUUM OF CARE, THEIR RESPONSE TO HOMELESSNESS IN OUR COUNTY AND OUR SHARED PARTNERSHIP
 - *INCARCERATION: WHEN, HOW, AND WHY (THIS WILL BE EXPLAINED)*

OUR COMMON GOAL IS TO LEGALLY PROVIDE HELP, GUIDANCE AND SUPPORT TO THOSE IN NEED WHILE RESPECTING THEIR DIGNITY, THEIR DECISIONS AND THEIR RIGHTS

Yorkville Police Department

Homelessness & Public Camping Ordinance

WHY HAVE A PUBLIC CAMPING ORDINANCE?

- WE SERVE A COMMUNITY OF OVER 25,000 PEOPLE
- OUR GOAL IS TO ENSURE THAT **EVERYONE** IN OUR COMMUNITY IS TREATED WITH FAIRNESS, RESPECT AND COMPASSION. EVERYONE HAS VALUE AND EVERYONE HAS A VOICE. AT THE SAME TIME, WHEN NECESSARY, WE WILL UPHOLD THE LAW.
- BECAUSE WE SERVE **EVERYONE** - INCLUDING THOSE WITH DIFFERENT VIEWS ON HOMELESSNESS, THIS ORDINANCE IS NECESSARY
- IT IS UP TO US TO MAKE SURE WE PROVIDE ASSISTANCE TO EVERYONE WHEN ASSISTANCE IS NEEDED
 - OUR PARKS ARE MEANT FOR EVERYONE TO ENJOY, THEY ARE NOT DESIGNED TO BE A HOME. FORTUNATELY, OUR AVAILABLE RESOURCES IN THIS CITY/COUNTY PROVIDE AVENUES OF SUPPORT, INCLUDING TRANSPORTATION, FOR THOSE WHO WISH TO TAKE ADVANTAGE OF THEM.

Yorkville Police Department Crisis Response

- **THE MISSION** OF THE YORKVILLE POLICE DEPARTMENT IS TO WORK IN PARTNERSHIP WITH THE COMMUNITY TO PROTECT LIFE AND PROPERTY, ASSIST NEIGHBORHOODS WITH SOLVING THEIR PROBLEMS AND ENHANCING THE QUALITY OF LIFE IN OUR CITY.
- **THE VISION** OF CRISIS INTERVENTION IS TO WORK ALONGSIDE OUR COMMUNITY MEMBERS EXPERIENCING CRISIS, INCLUDING HOMELESSNESS, TO REDUCE STIGMA AND CONNECT THEM WITH OPPORTUNITIES FOR A SAFE AND HEALTHY FUTURE.
 - *WE MUST BALANCE OUR MISSION TO SERVE THE CITY OF YORKVILLE WITH OUR VISION TO HELP INDIVIDUALS SECURE AN OPPORTUNITY FOR A BRIGHTER FUTURE, BECAUSE EVERYONE HAS VALUE -*

Yorkville Police Department Crisis Response

CRISIS INTERVENTION WAS FORMALIZED BY THE YORKVILLE POLICE DEPARTMENT IN 2021.

CREATED AS A COMBINED EFFORT BETWEEN THE CITY AND POLICE TO ESTABLISH RELEVANT ASSISTANCE TO RESIDENTS EXPERIENCING CRISIS.

CRISIS INTERVENTION PRIORITIZES UTILIZING DE-ESCALATION TECHNIQUES AND SPECIALIZED TRAINING FOR PROPER RESPONSE TO A VARIETY OF CALLS FOR SERVICE INCLUDING ACTIONS OF SELF HARM, MENTAL HEALTH CHALLENGES, DEVELOPMENTAL DELAY, AUTISM AWARENESS, AND SUBSTANCE ABUSE.

MOST RECENTLY CRISIS INTERVENTION HAS BEEN INCORPORATED TO ASSIST THOSE EXPERIENCING HOMELESSNESS AND PREPARING TO ADDRESS OUR PUBLIC CAMPING ORDINANCE.

THE GOAL OF CRISIS INTERVENTION IS TO CHOOSE DIVERSION INTO APPROPRIATE PROGRAMS WHENEVER FEASIBLE.

Yorkville Police Department Crisis Response

- 85% OF THE YORKVILLE POLICE DEPARTMENT PATROL DIVISION IS CERTIFIED IN CRISIS INTERVENTION.
- MULTIPLE REPRESENTATIVES ARE ASSIGNED TO EACH SHIFT IN AN EFFORT TO PROVIDE 24/7 CRISIS INTERVENTION ASSISTANCE.
- EACH YEAR THE DEPARTMENT PRIORITIZES TRAINING ADDITIONAL OFFICERS WITH THE GOAL OF 100% OF PATROL STAFF BEING CERTIFIED AS CRISIS INTERVENTION OFFICERS.
- CALLS FOR ASSISTANCE WITH INDIVIDUALS IN CRISIS, INCLUDING THOSE EXPERIENCING HOMELESSNESS, CONTINUE TO RISE IN OUR CITY, MAKING OUR CRISIS INTERVENTION TEAM A TOP PRIORITY.

Yorkville Police Department Crisis Response

- SINCE 2021 – YPD HAS RESPONDED TO 421 INCIDENTS OF MENTAL HEALTH CRISIS.
- 202 INDIVIDUALS ACCEPTED FOLLOW UP CONTACT.
- 184 INDIVIDUALS ACCEPTED ASSISTANCE TO WORK WITH RESOURCES. CREATING 125 UNIQUE ASSISTANCE CASES.
- SINCE 2021 – YPD HAS RESPONDED TO 138 INCIDENTS OF HOMELESSNESS OR PUBLIC CAMPING.
*MANY MORE GO UNREPORTED
- 67 OF THE 138 INCIDENTS HAVE OCCURRED SO FAR IN 2025.
- SINCE 2021 - CALLS FOR SERVICE SURROUNDING THOSE EXPERIENCING HOUSELESSNESS INCLUDE DOMESTIC VIOLENCE, BATTERY, SUICIDE THREATS, SUBSTANCE ABUSE HEALTH CRISIS, CRIMINAL DAMAGE TO PROPERTY, TRESPASSING, PUBLIC DISTURBANCES, AND VARIOUS OTHER BUSINESS / CITIZEN COMPLAINTS.

Yorkville Police Department Crisis Response – Homelessness / Public Camping Scenario

CALL FOR SERVICE: YPD DISPATCHED TO HOMELESS INDIVIDUAL / PUBLIC CAMPING CONCERN.

- INITIAL RESPONSE IS TO IDENTIFY AND ADDRESS CRISIS IF OCCURRING.
 - * SUICIDAL ACTIONS, HEALTH CRISIS, MENTAL HEALTH CRISIS
- PUBLIC SAFETY CONSIDERATIONS CLOSELY FOLLOW WITH CONSIDERATION OF POTENTIAL CRIMINAL CONDUCT.
 - * REQUIRES ASSISTANCE FROM THE PUBLIC FOR ANY POTENTIAL CRIMINAL CHARGES
- WHEN THERE IS NO ACTIVE CRISIS OR CRIMINAL CONDUCT, YPD OFFICERS EVALUATE POTENTIAL CITY ORDINANCE VIOLATIONS AND USE DISCRETION TO PURSUE A SOLUTION-FOCUSED RESPONSE, INCLUDING OFFERING SOCIAL SERVICE RESOURCES.
- SOCIAL SERVICE RESOURCES ARE OFFERED NO MATTER THE OUTCOME OF THE INTERACTION.
- INCARCERATION SCENARIO

Kendall Area Partners

24/7 CRISIS SUPPORT LINES

IF YOU ARE IN NEED OF IMMEDIATE ASSISTANCE, CALL 911

DIAL 988

FOR THE SUICIDE PREVENTION & CRISIS HOTLINE

DIAL 211

FOR THE INFORMATION AND REFERRAL HOTLINE

1-866-488-7386

TREVOR PROJECT (LGBTQI+) HOTLINE:

HOMELESSNESS CRISIS INTERVENTION AND SHELTER ACCESS

DAYBREAK CENTER - JOLIET
SHELTER ACCESS

611 E. CASS ST.
JOLIET, IL

815-744-4663

WILL / GRUNDY MEDICAL CLINIC
STREET OUTREACH

SERVICES TO KENDALL COUNTY
M - F 8:30AM - 4:30PM

815-426-4447



KENDALL AREA CRISIS SUPPORT RESOURCES

KENDALL COUNTY HEALTH DEPT.

811 W. JOHN STREET
YORKVILLE, ILLINOIS 60560

630-553-9100

KENDALL COUNTY VETERANS ASSISTANCE

630-896-6264

KENDALL COUNTY SENIOR SERVICES ASSOCIATES

908 GAME FARM ROAD
YORKVILLE, ILLINOIS 60560

630-553-5777

24 HOUR LINE **800-942-1724**

AID - ASSOCIATION FOR INDIVIDUAL DEVELOPMENT

309 NEW INDIAN TRAIL CT.
AURORA, IL 60560

630-966-4000

CRISIS LINE **630-966-9393**

AL-ANON YORKVILLE

SUBSTANCE ABUSE ASSISTANCE
FOR MEETING INFORMATION:

866-362-4427

MUTUAL GROUND - AURORA

DOMESTIC VIOLENCE **630-897-0080**

SEXUAL VIOLENCE **630-897-8383**

MAIN OFFICE **630-897-0084**

KENDALL COUNTY HEALTH DEPARTMENT

OUR ROLE

- ACTIVE WITH KENDALL PADS – PROVIDED SOCIAL WORK SERVICES AND SERVED ON BOARD OF DIRECTORS
- AFTER PADS DISSOLVED – SERVED UNSHELTERED VIA COVID FUNDING UNTIL JUNE 2022.
- WITH NO FUNDING: CO-CREATED THE HOMELESSNESS RESPONSE SYSTEM MAP WITH OUR CONTINUUM OF CARE.
- BECAME *COORDINATED ENTRY* SITE OVER 15 YEARS AGO TO GUIDE ALL TO SHELTER SERVICES.
- 23 FAMILIES/INDIVIDUALS WE PLACED IN *COORDINATED ENTRY* SYSTEM SINCE OCT. 2024 – 6 REFERRED TO HOUSING, 3 CURRENTLY HOUSED BY GRUNDY PADS AND ALL OTHERS RECEIVED DIVERSION SERVICES (SELF RESOLVED), COULD NOT BE LOCATED BY STREET OUTREACH, OR DECIDED THEY WERE NO LONGER INTERESTED IN SERVICES.
- THIS SEPTEMBER 2025, WE HAVE ENTERED 7 FAMILIES/INDIVIDUALS INTO *COORDINATED ENTRY*.

KENDALL COUNTY HEALTH DEPARTMENT

WHAT WE DO TO ASSIST:

- TAKE WALK-INS AND BEST DECIDE HOW TO SERVE EACH FAMILY/INDIVIDUAL BASED ON THEIR UNIQUE, CURRENT SITUATION.
- IF ELIGIBLE, ENTER FAMILY/INDIVIDUAL INTO *COORDINATED ENTRY* SYSTEM RIGHT AWAY TO NOTIFY PROVIDERS THE NEED FOR SERVICES. (RELEASE OF INFORMATION SIGNED)
- FAMILIES/INDIVIDUALS MAY BE REFERRED TO STREET OUTREACH/SHELTER AND DIVERSION SERVICES WITHOUT KENDALL COUNTY COMPLETING THE *COORDINATED ENTRY* PROCESS, TO ENSURE A WARM HAND-OFF.
- IF NOT “HOMELESS” (PER HUD DEFINITION), PROVIDE REFERRALS TO KNOWN RESOURCES FOR ASSISTANCE.



KENDALL COUNTY
HEALTH DEPARTMENT

KENDALL COUNTY HEALTH DEPARTMENT HOMELESS PREVENTION PROGRAM

PROGRAM DESIGNED TO ASSIST LOW-INCOME HOUSEHOLDS WITH RENT, MORTGAGE, AND UTILITIES.

- HOUSEHOLDS LOOKING TO APPLY FOR ASSISTANCE MUST DOCUMENT A TEMPORARY ECONOMIC CRISIS BEYOND HOUSEHOLD CONTROL.
- THE HOUSEHOLDS MUST BE ABLE TO DEMONSTRATE AN ABILITY TO MEET PROSPECTIVE RENTAL/UTILITY OBLIGATIONS OR MORTGAGE PAYMENTS AFTER ASSISTANCE HAS BEEN GRANTED BASED ON CURRENT OR ANTICIPATED INCOME.
- CALL MONDAY-FRIDAY 8:00AM-4:00 PM AT 630-553-8051 TO SET UP AN APPOINTMENT.
- FUNDING IS LIMITED.



KENDALL COUNTY
HEALTH DEPARTMENT

COORDINATED ENTRY SYSTEM

Coordinated Entry is a system designed to quickly connect people experiencing homelessness with the most effective and appropriate interventions to help end their homelessness.

The Kendall County Health Department is a designated *Coordinated Entry* site. Coordinated entry sites assess homelessness as defined by the Department of Housing and Urban Development (HUD).

- Health Department staff may ask the family/individual questions to determine eligibility.
- Health Department staff will ask the family/individual to sign a Release of Information.



KENDALL COUNTY
HEALTH DEPARTMENT

COORDINATED ENTRY SYSTEM

ONCE A FAMILY/INDIVIDUAL IS ENTERED INTO THE *COORDINATED ENTRY SYSTEM*

THEY MAY BE ELIGIBLE FOR: **Street Outreach**

Shelter Access/Diversion Services

Rapid Rehousing

Permanent Supportive Housing

HOMELESS CRISIS INTERVENTIONS THAT SERVE KENDALL COUNTY

Shelter Access and Diversion

The Kendall County Health Department offers referrals to Daybreak Center for anyone that may need shelter or diversion services.

Diversion services focus on alternative housing arrangements and transportation

Daybreak Center

611 E Cass Street, Joliet, IL 60432

815-774-4663



Street Outreach

The Kendall County Health Department offers referrals to Will Grundy Medical Clinics Street Outreach Program

Street Outreach services include assistance with health insurance applications, legal services, identification paperwork, and case management

Will Grundy Medical Clinic

815-426-4447



RAPID REHOUSING PROGRAM

A tenant based rental assistance and supportive services program to households experiencing homelessness

- Must be entered into the *Coordinated Entry* system.
- Agencies serving Kendall COUNTY are Grundy Area PADS and Trinity Services.
- NEED MORE LANDLORDS TO PARTICIPATE, HOUSING STOCK IS LIMITED.



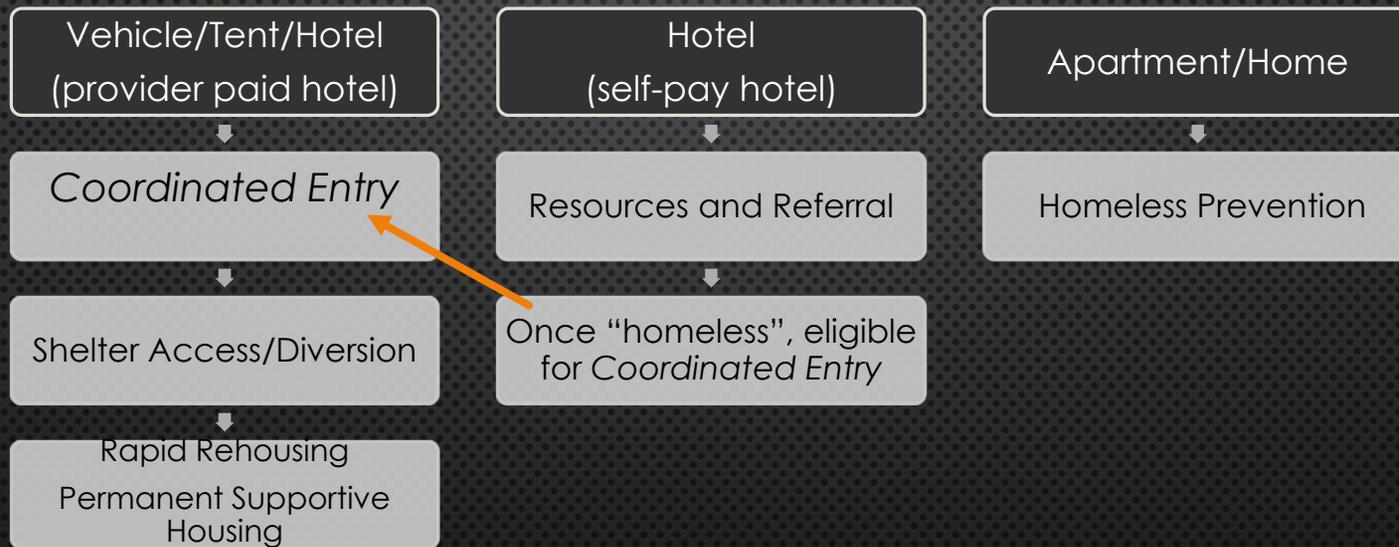
PERMANENT SUPPORTIVE HOUSING

A PROGRAM THAT PROVIDES PERMANENT HOUSING ASSISTANCE AND SUPPORTIVE SERVICES WHEN AT LEAST ONE HOUSEHOLD MEMBER HAS A DISABILITY.

- MUST BE ENTERED INTO THE *COORDINATED ENTRY* SYSTEM.
- AGENCIES THAT SERVE KENDALL COUNTY ARE GRUNDY AREA PADS AND CORNERSTONE SERVICES.
- NEED MORE LANDLORDS TO PARTICIPATE, HOUSING STOCK IS LIMITED.



WHERE DID YOU SLEEP LAST NIGHT



*To begin the *Coordinated Entry* process, we must have consent.*

Families/individuals may be referred to Street Outreach and Shelter Services without *Coordinated Entry*.

Families/individuals may refuse services at anytime throughout the process.

Yorkville Police Department

Homelessness & Public Camping Ordinance

MEETING DATE: AUGUST 19, 2025

MEETING ATTENDEES: CHIEF OF POLICE JIM JENSEN, DEPUTY CHIEF GARRETT CARLYLE, CITY ADMINISTRATOR BART OLSON, MATT FOGARTY (CHERRY WILLOW APPAREL), ALICIA CASTILLO (YORKVILLE RESIDENT), EMMA DUCLOS (YORKVILLE RESIDENT), NIYA KELLY (STATE OF ILLINOIS COALITION TO END HOMELESSNESS)

REQUESTED AMENDMENTS

- “ELIMINATE SECTION 6E ON CAR SLEEPING”
- “INCLUDE CRISIS INTERVENTION AND CONNECTION TO SERVICES AHEAD OF FINES”
- “REDUCE FINES DRASTICALLY, IDEALLY ELIMINATE THEM ALTOGETHER”
- “ESTABLISH A WORKING GROUP TO IMPROVE CONDITIONS THAT CAUSE HOMELESSNESS”

Yorkville Police Department

Homelessness & Public Camping Ordinance

REQUESTED AMENDMENTS AND CITY RESPONSE

- “ELIMINATE SECTION 6E ON CAR SLEEPING”
 - OVERNIGHT NURSE EXAMPLE. PROPOSING TO ELIMINATE RESTRICTIONS ON ALL SLEEPING IN PUBLIC PLACES.
- “INCLUDE CRISIS INTERVENTION AND CONNECTION TO SERVICES AHEAD OF FINES”
 - AGREED, WILL BE IMPLEMENTED. SERVICES ARE ALREADY OFFERED, AND WE WILL REQUIRE THIS IN THE ORDINANCE
- “REDUCE FINES DRASTICALLY, IDEALLY ELIMINATE THEM ALTOGETHER”
 - ORDINANCE ALREADY CONTAINS A PUBLIC SERVICE COMPONENT
- “ESTABLISH A WORKING GROUP TO IMPROVE CONDITIONS THAT CAUSE HOMELESSNESS”
 - THE CITY WILL PARTICIPATE IN THE WORKING GROUP (BART OLSON AND JIM JENSEN), BUT THIS GROUP SHOULD BE A PRIVATE, NON-CITY ENTITY.

Yorkville Police Department

Homelessness & Public Camping Ordinance

CONTACT INFORMATION

CHIEF OF POLICE JAMES JENSEN JJENSEN@YORKVILLE.IL.US 630-55-4340

DEPUTY CHIEF GARRETT CARLYLE GCARLYLE@YORKVILLE.IL.US 630-553-4340

EXECUTIVE DIRECTOR RAEANN VANGUNDY RVANGUNDY@KENDALLCOUNTYIL.GOV 630-553-9100

Questions for council

Referencing Section 6

A.

“No person may sleep, nor otherwise engage in Public Camping, on a public sidewalk, street, alley, lane, other public right-of-way, park, bench, or any other publicly-owned property, nor on or under any bridge or viaduct, at any time.”

- Is lying down with a blanket or hammock automatically a violation, even if it's just for 3 hours?
- Could this unintentionally target families, the elderly, or disabled individuals who need to rest while walking through the park?
- What safeguards will be put in place to prevent discriminatory enforcement?

If enforcement disproportionately affects disabled individuals, including those with mental illness or mobility impairments, or fails to make reasonable accommodations (such as accessible shelter beds), **the city could face liability under the ADA.**

Example: If someone with PTSD cannot stay in a crowded shelter and is cited for sleeping outside, this could trigger an ADA complaint.

D.

“No person may park a vehicle overnight within the City for the purpose of sleeping or otherwise engaging in Public Camping in said vehicle.”

E.

“For the purposes of this section, the act of parking or leaving a vehicle parked for two consecutive hours, and/or remaining within a public vehicle on any property under the jurisdiction of the City for the purpose of Public Camping, for two consecutive hours without permission from the Mayor and City Council, between the hours of midnight and 6:00 a.m., shall be considered a violation of this Ordinance.”

- Any truckers, traveling business people, family road trippers, medical workers, night shift workers, or intoxicated individuals needing to take a break from driving will **not** be allowed to sleep in their car between **12:00 a.m.–6:00 a.m.** for more than 2 hours without permission from the mayor or council.

Questions and concerns:

1. Will the mayor or council members be **fielding phone calls at midnight or later** to approve people who need to make a pit stop to prevent themselves from drowsy driving or getting a DUI?
2. What is the process for obtaining permission from the mayor or council for overnight stays?
 - Is there an emergency hotline?
 - How quickly could someone realistically get approval in the middle of the night?

3. Could this inadvertently **encourage drunk driving** by penalizing people who responsibly choose to sleep in their car to sober up?
4. Would police be required to knock on car windows at night, potentially escalating encounters unnecessarily?
5. How will **out-of-town visitors or truck drivers** be informed of this law?
6. Could a lack of clear signage be used as a defense against citations?

Referencing Section 8

B.

“Shall inform appropriate agency – so said agency may determine whether or not it would be appropriate to offer its services to those persons.”

Questions:

- What situations are considered *not appropriate* and will they **actually be offered services or not**?
- What accountability measures will there be to ensure services are actually offered before fines or arrests are made?
- Who determines whether a situation is "appropriate" for offering services, and what criteria do they use?
- Could there be an **appeal process** for individuals who feel they were unfairly denied help?
- Is there funding allocated to **ensure services are available at all times**?
- If shelters are full, will enforcement still proceed, or will citations be paused until space is available?

D. “

vii. “Any items of food which can reasonably be expected to spoil or otherwise perish within the next 30 days.”

i. “No apparent utility or monetary value.”

v. “Items *appearing* to be stolen or otherwise *appearing* to be evidence of a crime.”

Referencing Section 9

A.

“Shall be stored by appropriate law enforcement agency of the city for a minimum of 30 days, during which time it shall be reasonably available for and released to an individual confirming ownership.”

- “**Exempt personal property**” is vague and could include some family belongings that technically have no “utility or monetary value,” or food needed to survive.
 - **Example:** Family photos or a tattered but functional tent could be deemed "valueless" and destroyed.
- The use of terms like “*appearing to be stolen or evidence*” is also vague and could be abused to include items **not stolen or part of a crime**.

Questions:

1. What **training** will officers receive to prevent wrongful confiscation of someone's personal property?
2. For food items, what happens to **survival supplies** like dried goods, baby formula, or medication that may technically "perish" but are essential?
3. How will individuals **contest property seizures** they believe were wrongly classified as stolen or without value?
4. What would be accepted as **proof of ownership or identification**?
 - o If an ID is expired, would they be forced to **forfeit their belongings**?
 - o If someone doesn't have a receipt or box for an item, would their **cellphone or other belongings** be taken?
5. Could **medications** be considered "exempt" and therefore destroyed, even if critical to someone's health?
6. What safeguards will be in place to **prevent wrongful destruction** of essential items?
7. How would an unhoused person **get transportation** to retrieve confiscated items?
8. If items were **donated**, how can someone **prove ownership**?
9. What steps will the city take to ensure people are **not penalized simply for poverty or lack of paperwork**?
10. Will there be a **transparent tracking system** so people can verify where their property is being held?

B.

"All Exempt Personal Property may be disposed of or retained as evidence by the appropriate law enforcement agency of the City."

- Does this mean **all of the food they had would be thrown out**?
- How would you **differentiate between a person having a picnic nap and an unhoused person's food**?

Legal and Constitutional Challenges

Has the city consulted legal counsel about potential challenges to this ordinance, especially regarding:

Illinois-Specific Concerns

- Under Illinois law, what is the **statute of limitations** or process for someone to **file a complaint** under:
 - o **BRHA** (Bill of Rights for the Homeless Act)
 - o **IHRA** (Illinois Human Rights Act)
- Can the city **demonstrate that enforcement will not deny rights based on housing status**?

In **March 2025**, the **Illinois Department of Human Rights (IDHR)** and the **Illinois Office to Prevent and End Homelessness (OPEH)** issued a joint letter to local governments reminding them of obligations under the BRHA, IHRA, and the state's civil rights laws.

- They flagged that ordinances restricting camping, sleeping, or access to public spaces **might be discriminatory** based on housing status.

Transparency and Accountability

- Are there **accountability measures** to ensure enforcement does not **disproportionately affect** protected or vulnerable populations (e.g., disabled persons, minority racial groups)?

Constitutional Concerns

Fourth Amendment – Unreasonable Search and Seizure

- **Section 8(D):** Ambiguity in what counts as "exempt personal property."
- **Section 9(A):** Requiring proof of ownership to reclaim items.
- **Section 9(B):** Immediate disposal of certain items like food.

Eighth Amendment – Cruel and Unusual Punishment

- **Section 6(A):** Bans all sleeping or resting in public areas.
- **Section 6(D & E):** Restricts overnight vehicle sleeping, even when no alternative shelter is available.

Fourteenth Amendment – Equal Protection

- **Section 9(A):** Requires individuals to “confirm ownership” but provides **no clear method** for doing so if they lack documentation.
 - This creates a **high risk of wrongful loss of property** without a fair hearing or appeal process.

Comparison of costs

Days or offenses within a 24 month period	Ordinance Fines	Cost to stay at Yorkville Super 8 in September 2025 (with tax)
1	\$75	\$90.09
2	\$150	\$192.93
3	\$350	\$347.71
4	\$500	\$539.55
5	\$750	\$634.38
6	\$750 or incarceration	\$724.85

Monica Cisija

Subject: FW: WRITTEN COMMENTS - Meeting Sep 23, 2025 - Mayor's Report: 1. CC 2025-58 Ordinance Regulating Public Camping

From: ANNE ENGELHARDT [REDACTED]

Sent: Monday, September 22, 2025 12:35:43 AM

To: Jori Behland <jBehland@yorkville.il.us>

Subject: WRITTEN COMMENTS - Meeting Sep 23, 2025 - Mayor's Report: 1. CC 2025-58 Ordinance Regulating Public Camping

The written comments are submitted below.

My public comments at the meeting on Tuesday, September 23, will be limited to 500 words and will be different thoughts on the same agenda item.

Anne Engelhardt

Written Comments for Mayor and Yorkville City Council Meeting September 23, 2025

Re: Mayor's Report: 1. CC 2025-58 Ordinance Regulating Public Camping

Submitted by Anne Engelhardt, [REDACTED]

- Resident of Yorkville since 1978
- Retired teacher (English/ Language Arts)
- Former member of Yorkville District 115 Board of Education
- Served as Executive Director of Kendall County PADS (Public Action to Deliver Shelter) which provided overnight shelter, food and other services to more than 750 unhoused people from October 2010- March 2020

Homelessness itself is not a crime, but rather a complex issue resulting from a severe lack of affordable housing, lack of accessible transportation, economic hardship. In addition, many unhoused people suffer from mental illness and/or physical disabilities. Any combination of these hardships can cause a person to lose permanent housing. Homelessness is a complex issue, one that must be resolved with housing, not fines and criminalization.

Equality in enforcing laws

If any person's behavior is non-compliant with social laws, that behavior should have the consequences of laws applied.

A violation of the law should be addressed equally whether or not the person has a home. It is the behavior (violation or crime) that is the issue; the issue is NOT about living in a home or not.

People experiencing homelessness have the right to equal treatment, without discrimination on the basis of housing status.

Ordinance 2025-57 does not address the underlying problems associated with homelessness in general, nor does it address the needs of the homeless individuals - with short term assistance and long term sustainable solutions.

Proposal for a work Group (or Task Force) to address alternatives to Ordinance 2025-57.

At the meeting on Tuesday, September 23, 2025, I will describe a proposal for a Work Group to be created to (a) coordinate existing services for unhoused individuals, (b) research additional outreach services, including help from community members, and (3) research, discuss, discern, and recommend long-term sustainable assistance, including affordable housing and public transportation.

When Yorkville City Council meets to talk about Ordinance 2025-57, I request that the meeting be announced to the public well in advance of the date. If you decide to include members of the community to be involved in the discussion, I would like to be invited to participate.

Factual information about homelessness will provide a foundation for further discussion and discernment for effective solutions to a social problem.

We have a unique and timely opportunity to learn about the conditions of homelessness and how other communities nearby are addressing this challenge.

In the Aurora Beacon today, September 12, front page article **"Homelessness film to dispel myths, encourage conversations"** by Denise Cosby. ARTICLE IS COPIED BELOW FOR YOU TO READ.

I will attend the film showing on September 25, at 6 p.m., so that I can be better informed about homelessness.

I encourage you also to attend for the opportunity to learn more about homelessness and its root causes. There will be a discussion among the leaders in Aurora, which also can give us insights as to how we, too, can have meaningful conversations based on facts and what are some possible solutions.

I know all our agendas are very full; still, you as public servants, leading the City of Yorkville, will want to think about and discern the best possible ways we can address the problems that go with unhoused individuals. I think this film will be a good place to get factual information moving forward as a community that cares about all people.

Anne Engelhardt
[REDACTED]

AURORA BEACON-NEWS AURORA BEACON-NEWS OPINION

Column: Film on homelessness aims to dispel myths, encourage conversations

By DENISE CROSBY

PUBLISHED: September 11, 2025 at 4:26 PM CDT

Some of our community's most influential people have come together to shed more light on how to protect those most vulnerable.

A free screening of the film "Beyond the Bridge: A Solution to Homelessness" will be presented at 6 p.m. Sept. 25 at Crimi

Auditorium on Aurora University's campus in Aurora.

The purpose of this event, which is a collaboration between the Kane County Health Department, Waubensee Community College, Hesed House, Association for Individual Development (AID) and the city of Aurora, is to foster a community conversation about homelessness and its root causes in Aurora.

For more than a year, the city has been meeting with dozens of community members, including those who do street outreach, as part of an ongoing initiative to address this challenge, said Lizette Mendoza, project assistant with the Aurora Community Services Department.

“We hope this will be a safe place to discuss what we can do as a community,” she said.

Filmmakers Tim Hashko and Don Sawyer of A Bigger Vision Films will be at the event, and following the screening of their documentary, a panel of experts will lead a discussion. Those include Ryan Dowd, former executive director and now director of Mission and Strategy for Homelessness Training at Hesed House; Lore Baker, CEO of AID; Aurora Chief of Staff Shannon Cameron; and Christine Haley, chief homelessness officer of the Illinois Office to Prevent and End Homelessness.

The screening in Aurora is one of several stops for this film company that is traveling over 40,000 miles around the country to start conversations about finding solutions and as a call to action on homelessness.

“The general public does not know what to do in order to affect change,” said Lore Baker, executive director of AID, which has a street outreach, mobile crisis response team and works closely with Hesed House and The Neighbor Project.

“It is overwhelming so they don't do anything,” Baker said. Viewing this film, she said, will “dispel many of the myths about homelessness – that it is a character flaw ... that people who are homeless don't want to work,” said Baker, when “the fact is, the vast majority of people do work – often multiple jobs – yet can't afford to pay rent.”

According to a report from the National Low Income Housing Coalition, in Kane County, which has only a 1% vacancy rate for affordable units, a resident must make nearly \$34 an hour to be able to pay fair market value on a two-bedroom apartment, said Baker, adding that “many landlords are charging way more than fair market value.”

Hesed House Executive Director Joe Jackson agrees that

attending this screening can go a long way in helping people understand just how complex and misunderstood this issue is.

“Right now, locally and nationally, we are living in a world of assumptions. And that is dangerous,” he said. “The study that has gone into this screening is factual, scientific-based knowledge of what the drivers of homelessness are and what the solutions are.

“Put aside your biases. Seek to understand as opposed to jumping to conclusions,” he said.

Baker says her hope is that local residents attend this screening “to better understand” those who are struggling.

“They are not people being bused in but your friends and neighbors, your family,” she insisted. “Come learn something about what it really takes to live in a world for those that have a limited ability to earn a high wage.

“I think people will be surprised.”

dcrosby@tribpub.com

Thank you.
Anne Engelhardt

Monica Cisija

Subject: FW: WRITTEN COMMENTS

From: Mary Paluch <[REDACTED]>

Sent: Monday, September 22, 2025 6:49:48 AM

To: Jori Behland <jBehland@yorkville.il.us>

Subject: WRITTEN COMMENTS

City Administrator Bart Olson listened to his community's police calls, complaints, and concerns which led to this ordinance for the homeless issue in our family parks and our city of yorkville. A STRONG move by our board. But now I have to stand up here today because our board is actually WEAK and RECKLESS. You are bending to a few protestors who also were breaking the ordinance themselves.

Every day our community tries to help these homeless in our area by offering a place to stay, clothing them, feeding them, and helping them in any shape or form to give them the help they need to get back on their feet. They don't want it.

The streets are not their home.

This is bad for our community, but most importantly our children. Allowing the Homeless adult individuals to change their clothes next to the children's riverfront playground, approaching and talking to underage children who are not with their parents, starting campfires, creating unsanitary conditions in our park, screaming profanities, using a business water hose to bath, having mental outbursts and throwing bikes, screaming in the faces of our law enforcement, smoking weed publicly, public intoxication and then stashing all their empty alcohol bottles in the public portapotty, allowing them to stay after dusk to sleep in our parks on the ground and benches, and making our community to not feel safe to go a place that is sanctuary for most..

This is not normal. AND I will not normalize this for our children.

Reversing this ordinance is not helping these homeless individuals. This is not showing them love. Just because these homeless individuals decline the help they are being provided, WE do not need to adjust our way of living and our community for the issues that these individuals have.

We have guidelines and rules Signs posted in our parks. We set a powerful ordinance that was good for our community, for our CHILDREN, and forcibly help those homeless individuals to get them the help they needed. Reversing this ordinance, we are opening a door to crime, more homelessness, and putting our children in harms way. So I say to the Board, stand your ground and keep this ordinance in place.

Monica Cisija

Subject: FW: WRITTEN COMMENT & TO SPEAK- Mayors Report 1. Ordinance Regulating Public Camping

From: Mary Paluch [REDACTED]
Sent: Monday, September 22, 2025 6:59:50 AM
To: Jori Behland <jBehland@yorkville.il.us>
Subject: WRITTEN COMMENT & TO SPEAK- Mayors Report 1. Ordinance Regulating Public Camping

City Administrator Bart Olson listened to his community's police calls, complaints, and concerns which led to this ordinance for the homeless issue in our family parks and our city of Yorkville. A STRONG move by our board. But now I have to stand up here today because our board is actually WEAK and RECKLESS. You are bending to a few protestors who also were breaking the ordinance themselves.

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We have guidelines and rules Signs posted in our parks. We set a powerful ordinance that was good for our community, for our CHILDREN, and forcibly help those homeless individuals to get them the help they needed. Reversing this ordinance, we are opening a door to crime, more homelessness, and putting our children in harms way. So I say to the Board, stand your ground and keep this ordinance in place.

1. Mary Fetzer
2. September 23, 2025
3. Mayors Report 1. Ordinance Regulating Public Camping

Monica Cisija

Subject: FW: Submit Comment - Agenda#1 - meeting 9/23

From: Jean Zbinden [REDACTED]

Sent: Monday, September 22, 2025 6:44:41 PM

To: Jori Behland <jBehland@yorkville.il.us>

Subject: Submit Comment - Agenda#1 - meeting 9/23

To: Yorkville City Council Members

I would like to address the homeless situation in downtown Yorkville. I am a 26 year resident of downtown Yorkville. Until recently, I've never felt unsafe in this community.

Now, when I walk at the river, I've been verbally harassed and followed by two different men who have been staying on the river and using the river as their bath place. Instead of enjoying a nice walk, I now find myself avoiding a beautiful, public area close to my home because it's not safe anymore.

I honestly do not know what the solution is and I wish no harm to these two men. However our community places should be safe and they should be made safe before something worse than verbal abuse and being followed happens to myself, another woman or God forbid a child in our community.

Thank you,

Jean

Downtown Yorkville resident.

Monica Cisija

Subject: FW: WRITTEN COMMENT agenda item #1

From: Jessica Fisher <[REDACTED]>
Sent: Monday, September 22, 2025 6:58:21 PM
To: Jori Behland <jBehland@yorkville.il.us>
Subject: WRITTEN COMMENT agenda item #1

Please see below

----- Forwarded message -----

From: Jessica Fisher <[REDACTED]>
Date: Mon, Sep 22, 2025, 5:55 PM
Subject: WRITTEN COMMENT agenda item #1
To: <JBEHLAND@yorkville.il>

Agenda item #1

Homeless population

I am writing with great concern over the loitering or living in public areas. I live on Heustis St. Less than 2 blocks from the river. I live with a newer guarded sense since homelessness is being allowed in Yorkville. I do not feel as safe as I did a few months ago. This past week the gentleman was on the main walkway where kids and families walk and enjoy Yorkville. One night my husband and I turned and went the other way because he was spinning in circles on the sidewalk.

Another morning last week on my way to the Y. He rode his bike off of the sidewalk directly in front of my car. I had to stop so I did not hit him.

There is also city property in the middle of my block. How long until they get to camp there. This seems a major step backwards after we just cleaned up the campground. These communities grow as the campground is proof. I belong to an organization that helped the homeless at the campground. I care about homeless people and help them in my own ways. But my safety is not compromised.

Thank you for prioritizing the tax paying citizens over the homeless population.

Jessica Fisher
[REDACTED]

Preliminary Sound Study Findings

Project Steel Data Center Campus - Yorkville
Shiner Acoustics, LLC

Preliminary Sound Study Findings

Sound Study Overview



Measurements around the existing site near residences – 4 Locations

Background sound sources were identified and measured

Modeling to predict sound levels from future equipment

Outdoor chillers and emergency generators are expected to be new sources of noise

⊗ Noise Receivers ⊗ Sampling Locations

Summary of Background Sound Survey

- The soundscape was affected primarily by traffic

Location	Baseline Sound Level (L90, dB re 20μPa)		
	Lowest	Average	Highest
1	35	42	51
2	26	39	46
3	31	41	47
4	29	39	45



Local & State Ordinances

- Yorkville code limits sound levels at residential land uses
- Illinois code limits sound levels from commercial to residential land uses
- Both set day and night limits

Table 1. Yorkville Sound Level Limits

Time of Day	Receiving Property Land Use
	Residential
Daytime (7:00 a.m. - 10:00 p.m.)	60 dBA
Nighttime (10:00 p.m. - 7:00 a.m.)	50 dBA

Table 3. Illinois Noise Limits

	Sound Pressure Level (dB re 20 µPa)									
	Octave Band Center Frequency (Hz)									Awt*
	31.5	63	125	250	500	1k	2k	4k	8k	
Daytime (7:00 a.m. - 10:00 p.m.)	72	71	65	57	51	45	39	34	32	55
Nighttime (10:00 p.m. to 7:00 a.m.)	63	61	55	47	40	35	30	25	25	44

* A-weighted level provided for convenience; not limited by code



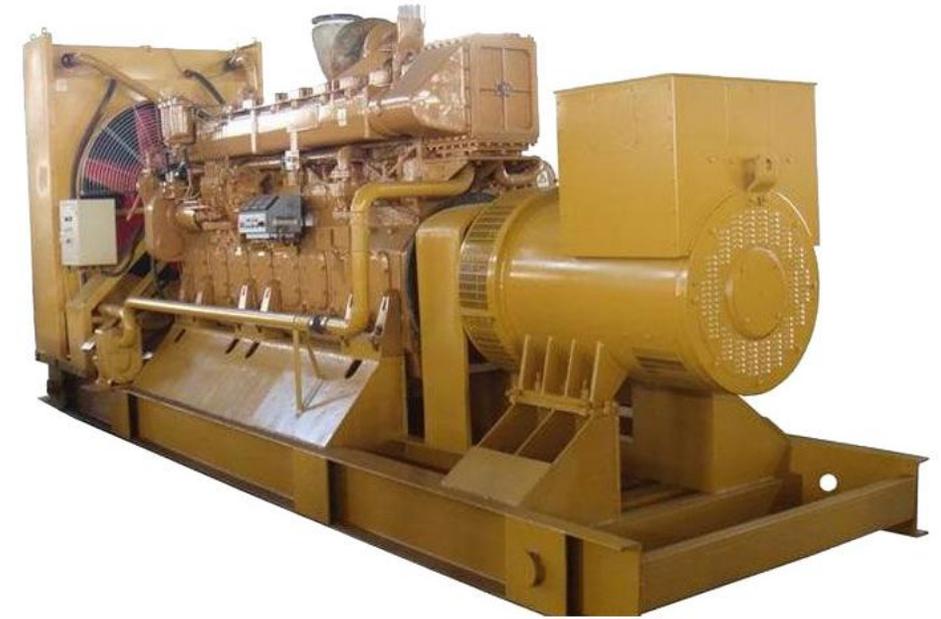
Modeling Assumptions

- 18 proposed buildings
- Each building will have:
 - 84 rooftop chillers, with 72 operating and 12 redundant
 - Chillers are available to meet several sound levels, from standard to ultra low noise
 - Chillers operate continuously during the day and night



Modeling Assumptions

- Each Building will have 44 Generators at Grade Level
- Emergency generators will have sound enclosures
- Enclosures are available to meet several sound levels
- Each generator will be operated for 30 minutes per month during the day



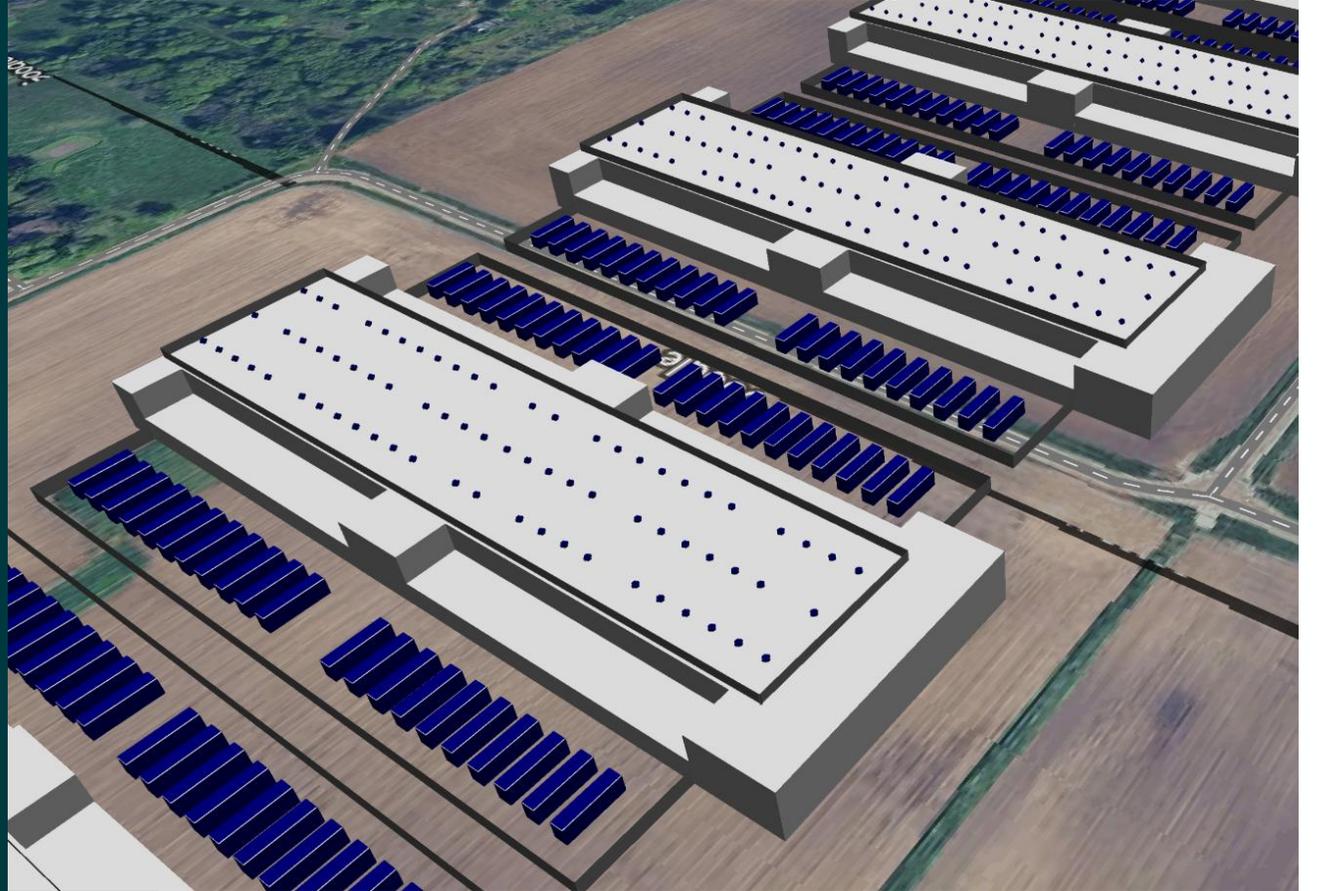
Model Assumptions

The facility will have other minor noise sources, which will be included in the final study:

- Rooftop units (RTUs) for ventilation
- Transformers located in each of three substations
- Any other equipment

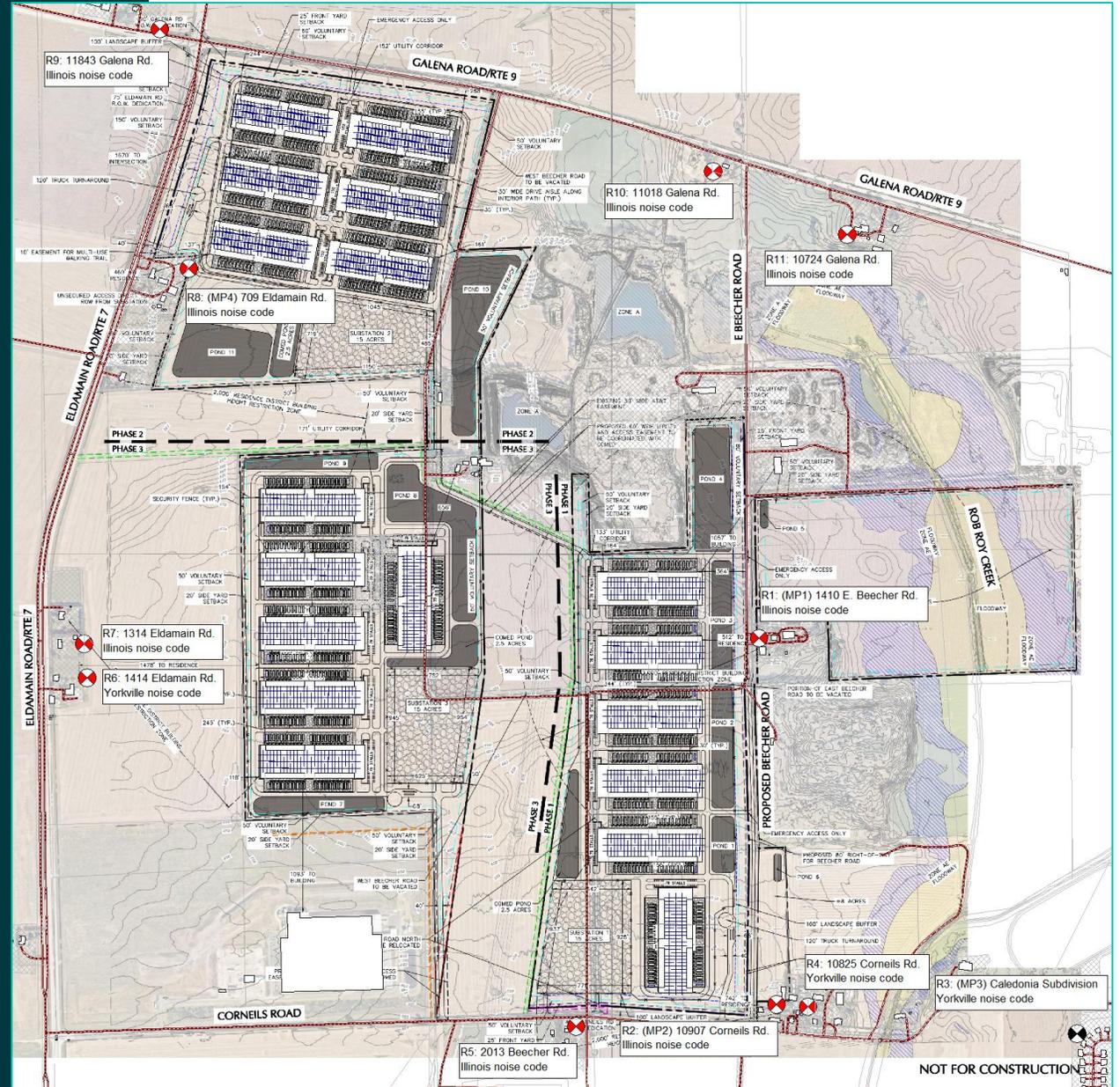
Acoustical Model

- Acoustical model of the facility includes:
 - Major sound sources, such as chillers
 - Obstacles, such as buildings and sound walls
 - Receivers



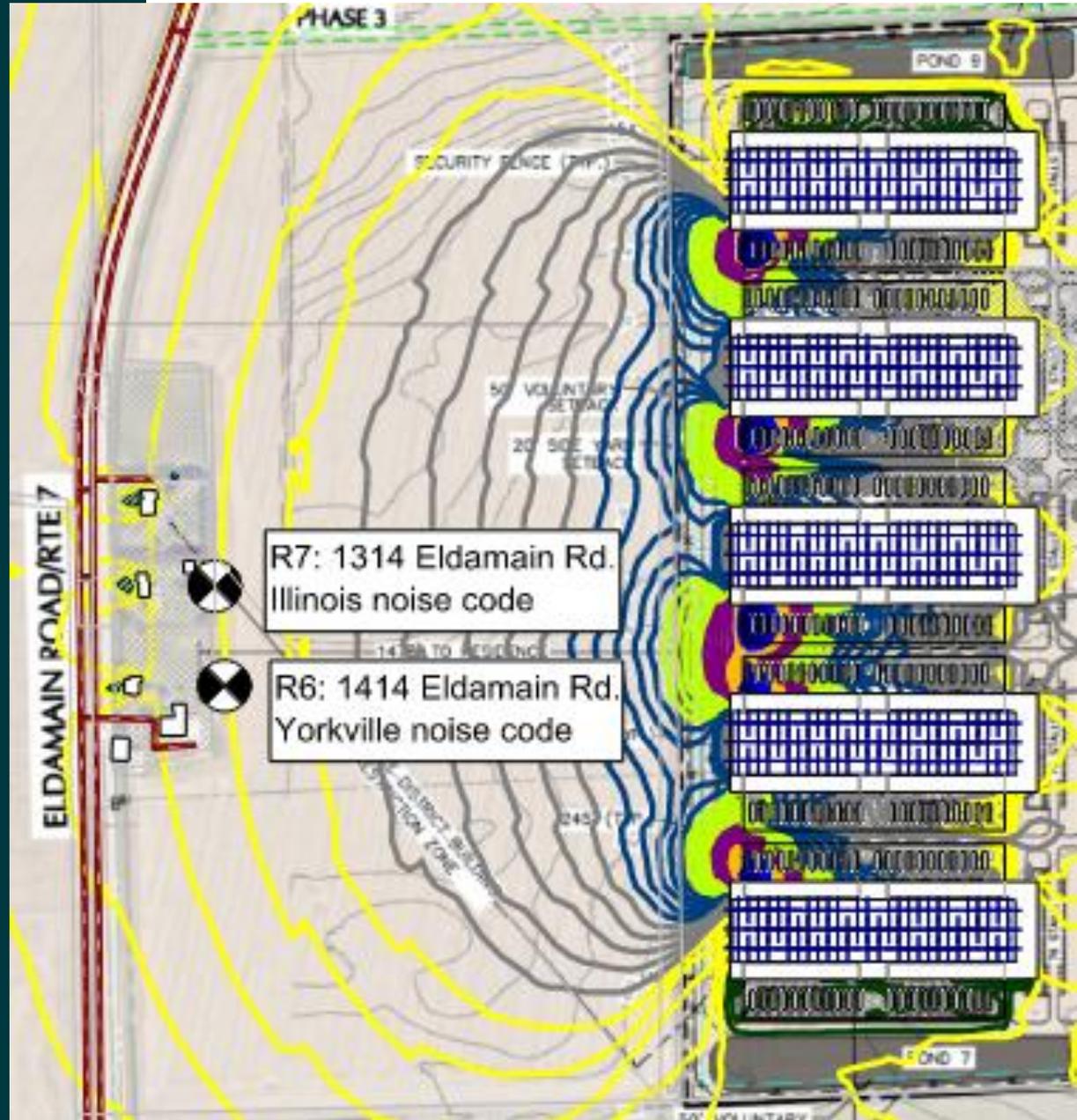
Acoustical Model

- Receivers: 11 residences surrounding the project
- 3 in Yorkville, 8 subject to Illinois noise code



Acoustical Model

- Acoustical model predicts sound levels



Preliminary Sound Study Findings

Modeling Results to Meet Yorkville and Illinois Codes

- Very low noise chillers
- Quieter generators
- Sound walls surrounding chillers and generators
- Complies with Yorkville & Illinois Code

Receiver	Jurisdiction	Sound Pressure Level (dB re 20 µPa), A-weighted	
		Day	Night
Yorkville noise code		60	50
Illinois noise code		55	44
R1: 1410 E. Beecher Rd.	Illinois	47	44
R2: 10907 Corneils Rd.	Illinois	44	42
R3: Caledonia	Yorkville	34	33
R4: 10825 Corneils Rd.	Yorkville	42	41
R5: 2013 Beecher Rd.	Illinois	44	42
R6: 1414 Eldamain Rd.	Yorkville	43	42
R7: 1314 Eldamain Rd.	Illinois	43	42
R8: 790 Eldamain Rd.	Illinois	49	43
R9: 11843 Galena Rd.	Illinois	43	42
R10: 11018 Galena Rd.	Illinois	40	39
R11: 10724 Galena Rd.	Illinois	37	36





Future Study Requirements & Commitments

- This is a preliminary study based on the current design and the findings will be used to adjust the final design.
- A final study will be produced once the design is finalized and specific equipment has been selected to demonstrate compliance.
 - Final study will include additional minor sources of noise such as RTUs and transformers



Questions? Thank You!

Project Steel Data Center Campus - Yorkville
Shiner Acoustics, LLC



Peer Review of Project Steel's Initial Sound Study

Aimee Lalime, INCE Bd. Cert.

Senior Acoustic Consultant, Soundscape Engineering

September 23, 2025

Soundscape Engineering

- ▶ Project lead:
 - ▶ Aimee Lalime, Senior Consultant
 - ▶ Master's degree in Mechanical Engineering with a concentration in acoustics
 - ▶ 24 years of experience in sound and vibration, with 13 years at Soundscape Engineering
 - ▶ Board Certified by the Institute of Noise Control Engineering
- ▶ Soundscape has worked on over 1300 projects:
 - ▶ Drafting community noise ordinances
 - ▶ Controlling industrial noise and vibration
 - ▶ Assessing environmental noise
 - ▶ Optimizing building acoustics

Introduction

- ▶ Project Steel: 540-acre data center campus proposed by Prologis L.P.
- ▶ The United City of Yorkville retained Soundscape Engineering to provide acoustic consulting related to the proposed development, including peer reviews of the project's noise control strategies
- ▶ The Yorkville data center ordinance (Section 10-4-10.A.5) requires a phased sound study approach and noise monitoring:
 - ▶ Initial Sound Study at Planned Unit Development (PUD) review
 - ▶ Final Sound Study at Permitting review
 - ▶ Noise monitoring

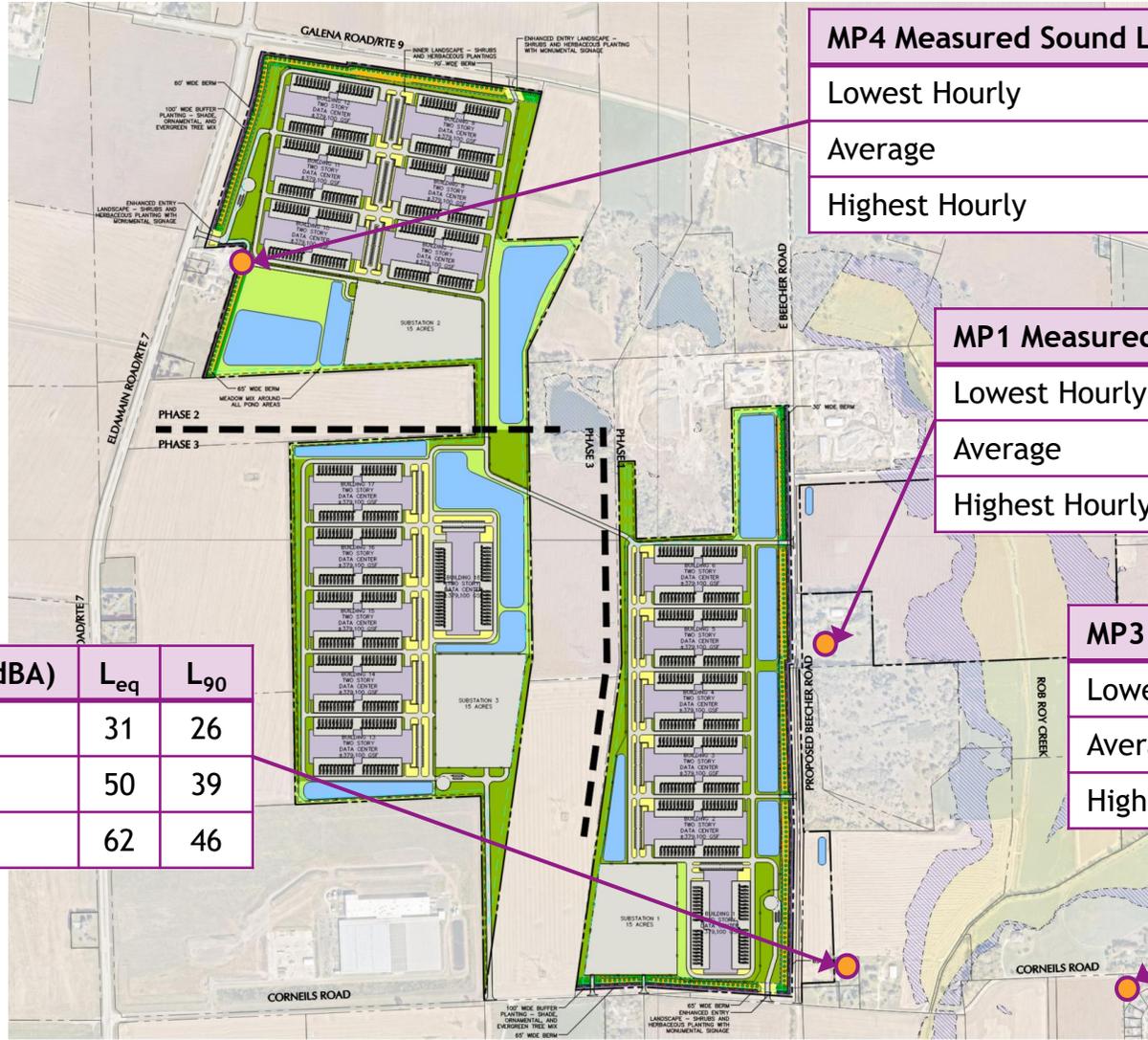
Initial Sound Study - Background

- ▶ A Project Steel initial sound study was conducted by Shiner Acoustics and issued on August 12th
- ▶ Soundscape provided two rounds of comments, which were largely addressed in the revised version submitted on September 16th
- ▶ This discussion focuses on the revised version of the initial sound study

Requirements for the Initial Sound Study

- ▶ Conduct a **site noise survey** to establish the existing ambient noise environment in the vicinity of the development
- ▶ Generate an initial **3D computer model** of the project
 - ▶ Use the tentative site plan and representative sound levels from the planned project's mechanical equipment
 - ▶ Model peak daytime and nighttime operations
 - ▶ Consider the source tonality and apply the 10-dB penalty as appropriate
 - ▶ Describe mitigation measures needed to meet the City of Yorkville noise ordinance
- ▶ Issue a **report** to document the results

Site Noise Survey Conducted by Petitioner's Acoustic Consultant (Shiner Acoustics)



MP4 Measured Sound Levels (dBA)	L _{eq}	L ₉₀
Lowest Hourly	39	29
Average	48	39
Highest Hourly	56	45

MP1 Measured Sound Levels (dBA)	L _{eq}	L ₉₀
Lowest Hourly	38	35
Average	52	42
Highest Hourly	61	51

MP2 Measured Sound Levels (dBA)	L _{eq}	L ₉₀
Lowest Hourly	31	26
Average	50	39
Highest Hourly	62	46

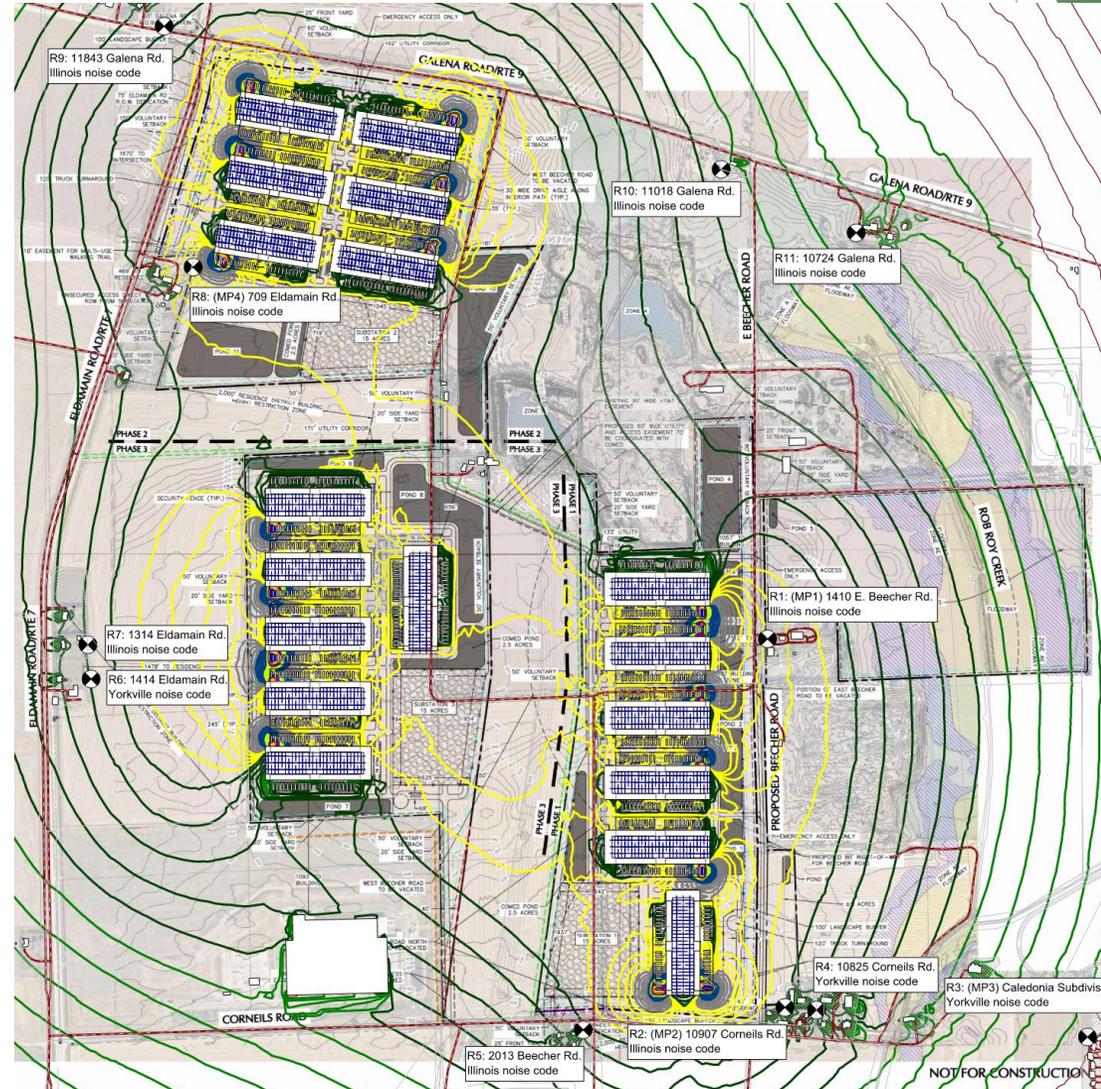
MP3 Measured Sound Levels (dBA)	L _{eq}	L ₉₀
Lowest Hourly	41	31
Average	54	41
Highest Hourly	63	47

Results from Initial Study Produced by Petitioner's Acoustic Consultant (Shiner Acoustics)

- ▶ Sources included representative non-tonal chillers and generators (transformers and RTUs to be included in the detailed study)
- ▶ Mitigations may include low-sound chillers, low-sound generator, and barriers
- ▶ Initial model results show it is possible to meet Yorkville noise ordinance limits for residential noise:

	Non-tonal	Tonal
Daytime	60 dBA	50 dBA
Nighttime	50 dBA	40 dBA

See Title 4, Chapter 4 of the Yorkville Code of Ordinances



Requirements for the Initial Sound Study

- ▶ Conduct a **site noise survey** to establish the existing ambient noise environment in the vicinity of the development - **completed**
- ▶ Generate an initial **3D computer model** of the project
 - ▶ Use the tentative site plan and representative sound levels from the planned project's mechanical equipment - **completed**
 - ▶ Model peak daytime and nighttime operations - **completed**
 - ▶ Consider the source tonality and apply the 10-dB penalty as appropriate - **assumes non-tonal chillers**
 - ▶ Describe mitigation measures needed to meet the City of Yorkville noise ordinance - **barriers, low-noise chillers, and low-noise emergency generators**
- ▶ Issue a **report** to document the results - **report showed that it is possible for the project to meet the noise ordinance with the current site plan and non-tonal equipment**

What's next?

- ▶ Project Steel must provide a final, detailed noise study at the permitting stage
 - ▶ For the final noise study, noise source data for the cooling equipment shall be based on actual sound level measurements of the specific equipment planned.
 - ▶ A mitigation plan will be included in the final noise study to demonstrate that operational noise does not exceed the local noise limits detailed in Yorkville's Code of Ordinances, including the penalty for tonal equipment.
 - ▶ The final noise impact report will describe how the assessment was performed, list the specific noise-generating equipment associated with operation of the Data Center Campus and On-site Substation, describe any noise control approaches and equipment that will be included in the project design, and confirm that the City's noise ordinance will be met.
- ▶ We (Soundscape Engineering) will peer review the final noise study

Soundscape Engineering

Practical Solutions from Professional Engineers



CRG DATA CENTER DEVELOPMENT OVERVIEW

Tuesday, September 23



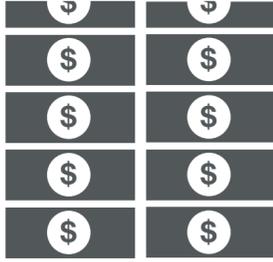
CRG at a glance



32 YEARS
1993 2025



60+ EMPLOYEES



\$7.7+ BILLION
TRANSACTIONS SINCE 2015

12,500+ ACRES*

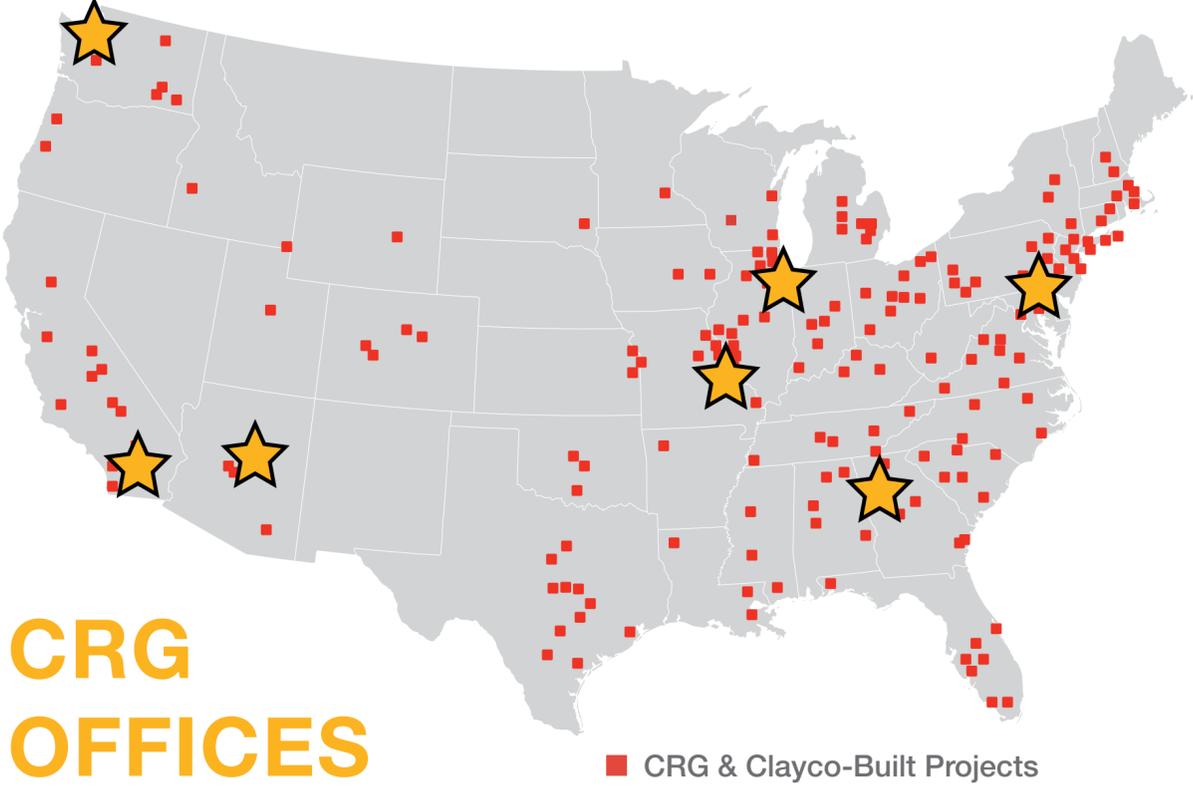
220 MILLION+ SF*

\$14.0 BILLION+ VALUE*

INTEGRATED DEVELOPMENT SERVICES

Site Selection | Due Diligence | Entitlements | Incentives | Planning
Design | Construction | Financing | Asset Management | Investment Management

*Figures are internally prepared and include projects where CRG was the third-party fee developer.



INDUSTRIES SERVED



CRG leverages the power of the **Clayco enterprise**

CRG benefits from real-time design and construction expertise, guaranteed pricing, and high-quality project delivery. CRG's vertically integrated model drives deal flow and investment opportunities with Fortune 500 clients throughout the United States.



SPECIALIZED COMPANIES



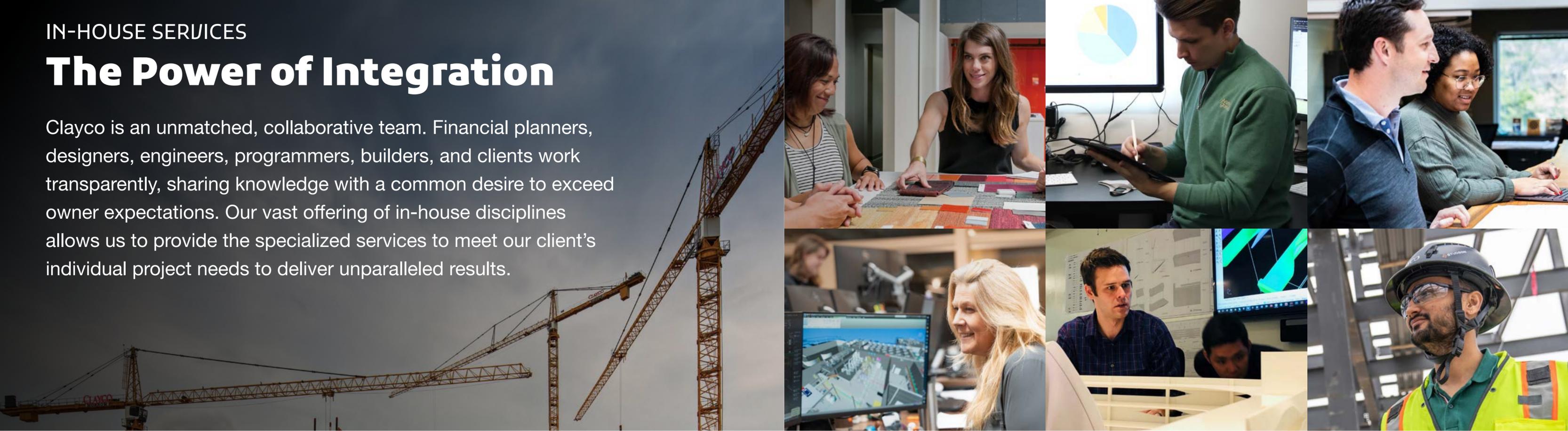
Select Clients



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The Power of Integration

Clayco is an unmatched, collaborative team. Financial planners, designers, engineers, programmers, builders, and clients work transparently, sharing knowledge with a common desire to exceed owner expectations. Our vast offering of in-house disciplines allows us to provide the specialized services to meet our client's individual project needs to deliver unparalleled results.



CLAYCO

THE ART & SCIENCE OF BUILDING

Develop

CRG

- + Site Selection
- + Development
- + Financing
- + Asset Management

Design & Engineer

LJC

- + Architecture
- + Interiors
- + Urban Planning & Design
- + Landscape Architecture
- + Sustainability

CLAYCO
DESIGN & ENGINEERING

- + Process & Manufacturing
- + Building Systems
- + Structural

Build

CLAYCO

- + Design-Build
- + Design-Assist
- + Integrated Delivery
- + CM@Risk
- + EPC

CONCRETE
STRATEGIES

- + *Self-Perform* Concrete Construction

CLAYCO
SYSTEMS & EQUIPMENT
INNOVATIONS

- + *Self-Perform* Mechanical, Electrical & Process Systems

VENTANA

- + *Self-Perform* Glass Exterior Cladding Systems

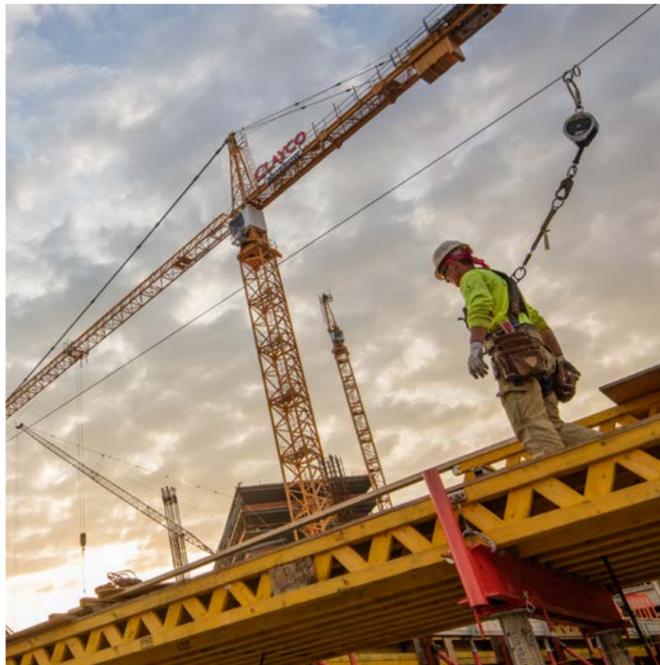
**CONSOLIDATED
DISTRIBUTION
COMPANY**

- + *Procurement* Direct Manufacturer Sourcing
- Nationwide Purchasing Power
- Delivery Logistics

OUR COMMITMENT TO

Our Clients & Community

visit claycorp.com/gse-report to view our full governance, social & environmental report



PEOPLE & SAFETY

Safety is foundational to our work, and we are all responsible for creating a safe environment. Through regular trainings and awareness activities we prioritize proactive measures. Addressing physical and psychological well-being is vital, and we foster open dialogue for all employees.

CLAYCO RISING (CULTURE, EMPOWERMENT, AND INCLUSION)

Clayco coordinates social impact efforts through **Clayco Rising**, a leading CEI program in the industry. With 25 years of experience, Clayco Rising creates opportunities and structural change for employees, our trade partners, and communities.

OUR COMMUNITY

Clayco's culture extends beyond building structures. We're committed to long-term partnerships with our communities. A vital part of our identity is dedicating time, energy, and resources to projects and nonprofit organizations in the communities where we live and work.

OUR ENVIRONMENT

Clayco prioritizes environmental responsibility, as we meet the needs of employees, clients, and future generations. We design and construct buildings to reduce emissions and enhance energy efficiency. We lead with innovative solutions to minimize embodied carbon and waste. We have **100+ Sustainably Certified Projects** and **70+ Sustainability Accredited Professionals**.

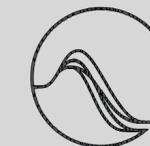
79% below national average recordable rate

75% of all projects had zero recordables in 2024

Clayco consciously meets the needs of today, while empowering future generations. As builders and designers, we are the responsible stewards of the built environment and believe it is our duty to protect and preserve the natural and cultural resources of the communities we serve.



OSHA VOLUNTARY PROTECTION PROGRAM (VPP) STAR 8-YEAR MEMBER



SBTi Net-Zero Approved



AIA 2030 Net-Zero Committed
AIA Materials Pledge



MEP 2040



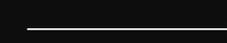
Clayco

Compute

Integrated by Design

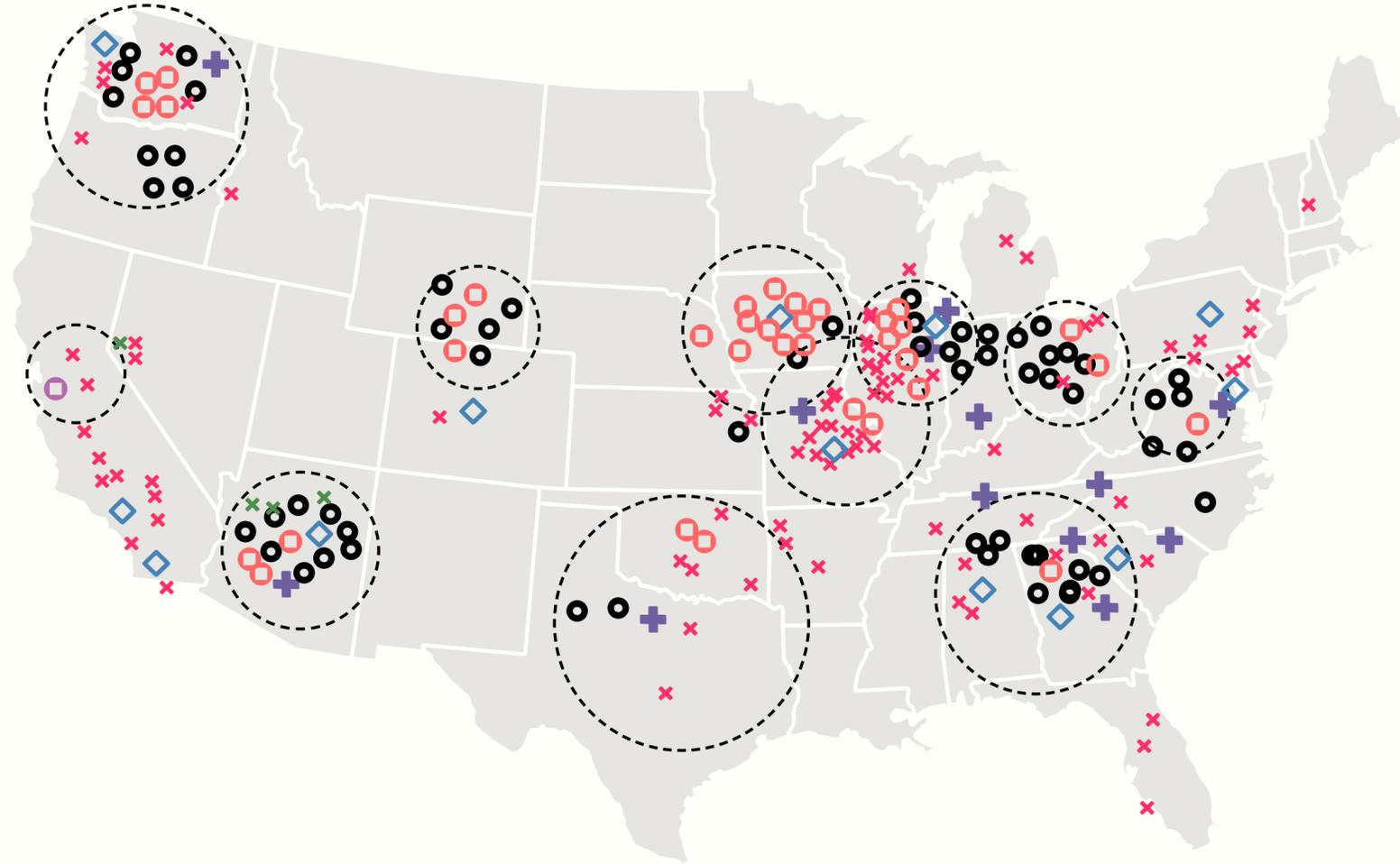
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- **Trusted by the World's Most Innovative Companies**
- **Performance, Safety & Innovation**

The #3 U.S. Data Center Builder, trusted by the world's most innovative companies, delivering \$12.7B in mission-critical projects with unmatched safety, speed, and certainty.



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57 Active Data Center Projects

- Centers of Excellence
- Completed Hyperscale Projects
- Current Hyperscale Projects
- Current AI Hyperscale Projects
- Non-Data Center Projects + \$1B
- Non-Data Center Projects + \$100M
- Office Locations

2025

ENR
Engineering News-Record

**#3 Ranking in
U.S. Data Center Builder**

\$12.7B *Mission Critical* revenue delivered or underway since 2018

3,800+ employees across the U.S.

\$7.6B annual revenue in 2024

**41 years of experience in the integrated
Design-Build**



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Our Clients Build the Future With Us

 **Microsoft** 20 projects delivered since 2018;
11 campuses direct or leased;
539 days recordable-free

 20 projects, 7 campuses since 2021

Google 4 campuses nationwide

 10 projects since 2022, 7 campuses

A W A R D S

2023 Safety Contractor of the Year (QTS)

2024 Safety Excellence Award (CyrusOne)

60% Carbon Reduction Award (AWS projects)

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Most Innovative Companies
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to a better **TOMORROW**