#### PLANNING & ZONING COMMISSION

City Council Chambers 651 Prairie Pointe Drive, Yorkville, IL Wednesday, July 12, 2023 7:00pm

#### **Meeting Called to Order**

Chairman Jeff Olson called the meeting to order at 7:00pm, roll was called and a quorum was established.

#### Roll Call

Deborah Horaz-yes, Greg Millen-yes, Jeff Olson-yes, Richard Vinyard-yes, Danny Williams-yes

Absent: Rusty Hyett, Reagan Goins

#### **City Staff**

Krysti Barksdale-Noble, Community Development Director

#### **Other Guests**

Lynn Dubajic Kellogg, City Consultant Chris Vitosh, Vitosh Reporting Service Jim Rorie, Trinity Church United Methodist Bob Boyd, Trinity Church United Methodist Jason Cooper, Kimley-Horn Tom Huddleston, Huddleston McBride Adam Beal, Turning Point Energy Mr. Kyle Barry, McGuire Woods LLP Scott Osborn, Turning Point Energy Emily Kahanic, Kimley-Horn

#### **Previous Meeting Minutes** June 14, 2023

The minutes were approved as presented on a motion and second by Commissioners Williams and Horaz, respectively.

Roll call: Millen-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes. Carried 5-0.

#### Citizen's Comments None

#### **Public Hearings**

There were two Public Hearings scheduled for this meeting, however, the second one, My Bristol Dream Events, was not able to submit their documents in time for this meeting and therefore, will not be heard tonight. Mr. Olson explained the procedure for the Hearing and swore in those who would give testimony.

At approximately 7:04pm a motion was made and seconded by Mr. Vinyard and Mr. Williams, respectively to open the Public Hearing. Roll call: Millen-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes. Carried 5-0. Mr. Olson read the case description.

1. **PZC 2023-04** Trinity Church United Methodist, Petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting sign variance approval to move their three (3) existing non-conforming on-site signs to new locations on the property. This is due to the future widening of Bridge Street by the Illinois Department of Transportation. The property is located at 2505 Boomer Lane at the southeast corner of the Cannonball Trail and Illinois Route 47 (Bridge Street) intersection, in Yorkville, Illinois.

(See Court Reporter's Transcript of proceedings)

A motion was made by Commissioners Vinyard and Williams, respectively, at approximately 7:06pm to close the Public Hearing. Roll call: Millen-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes. Carried 5-0.

Ms. Noble said there are 3 signs existing at the location and IDOT had requested they move the signs as part of the Rt. 47 widening. The church could keep the signs as legal non-conforming for 5 years, but they are now asking for the variance to keep the signs as they are. Staff is not opposed and the public was notified with no negative feedback. Chairman Olson read the general standards and sign variance standards. The Petitioner would like their replies to the standards to be part of the official record.

#### **Action Item**

Variance Request

It was moved by Commissioner Vinyard to approve the variance request PZC 2023-04 and it was seconded by Commissioner Williams who read the motion as follows: In consideration of testimony presented during a Public Hearing on July 12, 2023 and approval of the findings of fact, the Planning and Zoning Commission recommends approval of a request to vary the sign regulations contained in Section 10-20-8-A-1 and Section 10-20-8-B of the United City of Yorkville Zoning Ordinance as stated in a staff memorandum dated June 6, 2023 for the property commonly known as 2505 Boomer Lane.

Roll call: Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes, Millen-yes. Carried 5-0.

2. **PZC 2023-06** Elizabeth Chapa dba My Bristol Dream Events. Documents not submitted for Hearing, not being presented at this meeting.

#### **Unfinished Business**

Items #1 and 2 were discussed simultaneously.

1. **PZC 2023-02** Turning Point Energy, LLC, petitioner, has filed applications with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval, special use authorization and variance approval to construct a solar farm on the 54-acre parcel generally located east of Cannonball Trail and north of the Burlington Northern Santa Fe railroad line within the Bristol Ridge Planned Unit Development. The petitioner is requesting to rezone the parcel from the R-2 Single-Family and R-2 Duplex PUD to the A-1 Agricultural District, special use permit approval for a solar farm land use and variance approval to decrease the

minimum distance between the ground and the solar panels from ten (10) feet to a minimum height of two (2) feet.

2. **PZC 2023-03** Turning Point Energy, LLC, petitioner, has filed applications with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval, special use authorization and variance approval to construct a solar farm on the 42-acre parcel generally located east of Cannonball Trail and south of Galena Road within the Bristol Ridge Planned Unit Development. The petitioner is requesting to rezone the parcel from the R-2 Single-Family and R-3 Townhome PUD to the A-1 Agricultural District zoning, special use permit approval for a solar farm land use and variance approval to decrease the minimum distance between the ground and the solar panels from ten (10) feet to a minimum height of two (2) feet.

Attorney Mr. Kyle Barry asked to address these cases together. He said they came before this Commission in May and many questions were raised about the projects, so he gave a brief presentation to address some of the issues. Mr. Jason Cooper of Kimley-Horn said they have updated the site plan and pushed the panel locations farther from the road. He asked if a buffer would be needed. Mr. Cooper's staff said the cost estimates were increased to allow for inflation, a glare study was redone showing no issues with minor modifications including a 5% change in the resting position for the panels, a pollution plan was submitted and erosion will be controlled during construction.

Mr. Barry addressed a blanket easement request from the city which he said did not seem necessary for decommissioning. The Agricultural Impact Mitigation Agreement that was required includes language that accomplishes what an easement would. The other issue he had is that the easement would encumber the title to the property. He said the city would acquire a property interest and it would be inappropriate.

Ms. Noble provided a response to the information presented by Mr. Barry and Mr. Cooper. She said it has been standard procedure to request blanket easements which gives the right to enter if the project is defunct. The language in the agreement mentioned above only allows to draw down funds, not enter the property. Ms. Noble said the blanket easement has been done with other recent solar projects. Mr. Barry said he did not think other subdivisions were required to enter into the Mitigation Agreement and doing it as an easement is inappropriate—he suggested doing it in another way rather than by title encumbrances which could affect financing. He proposed a narrow license giving the right to enter, triggered by abandonment.

Mr. Olson said if the blanket easement is a requirement, the Commission would recommend that. He also commented on other items including decommissioning and drainage. He does not agree with the decommissioning plan and thinks the revised 3% inflation rate is more appropriate than the proposed amount, however, he feels that should be doubled. Mr. Cooper said Covid has reduced inflation and suggested 3%. Mr. Olson said the Commissioners would recommend the City Council discuss the rate for the special use.

Regarding drainage for site #105, Tom Huddleston of Huddleston Drainage Company, said this parcel was going to be a subdivision at one time for which they did a drainage study. He said the drainage tiles can be re-routed, they will maintain the existing agricultural land and also improve/maintain the land so it can be returned to ag when the project decommissions. Ms. Horaz asked who oversees this aspect and Mr. Huddleston replied a study will be provided and is contingent on the building permit.

It was noted by Ms. Noble that the entry points for both sites have been adjusted to consider requests from the County Highway Commissioner and that the setback of panels on #105 from the nearest residential unit be changed to 830 feet from 530 feet.

Ms. Horaz recommended that one particular planting-- allium (Latin name *cernuum*) be excluded from the list as the bulbs multiply greatly. This will be included as a recommendation to the special use.

Chairman Olson read the standards for the rezoning, special use and variance.

#### MOTIONS FOR PZC 2023-02 BRISTOL RIDGE SOLAR FARM 105

SPECIAL USE: Motion by Mr. Williams, second by Mr. Vinyard to approve. Motion read by Ms. Noble: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for Special Use authorization to construct a freestanding solar energy system, or solar farm, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located north of the Burlington Northern Santa Fe railroad line and east of Cannonball Trail, subject to staff recommendations in a memo dated July 5, 2023 and further subject to the removal of allium as a proposed plant in the landscaping plan and an increase in the inflation rate for the decommissioning schedule, above the 3% which is recommended by staff.

Roll call: Vinyard-yes, Williams-yes, Horaz-yes, Millen-yes, Olson-yes. Passed 5-0.

**REZONING:** Motion by Mr. Williams, second by Mr. Vinyard to approve. Motion read by Mr. Vinyard: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for rezoning from R-2 Single-Family and R-2D Duplex PUD (Bristol Ridge) to A-1 Agricultural District for the purpose of constructing a freestanding solar energy system, or solar farm, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located north of the Burlington Northern Santa Fe railroad line and east of Cannonball Trail.

Roll call: Williams-yes, Horaz-yes, Millen-yes, Olson-yes, Vinyard-yes. Passed 5-0.

**VARIANCE:** Motion by Mr. Vinyard, second by Mr. Williams to approve. Motion read by Mr. Williams: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for variance from Section 10-19-7-D of the Yorkville Municipal Code to reduce the minimum clearance

between the lowest point of a freestanding solar panel and the surface on which the system is mounted from ten feet to two feet, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located north of the Burlington Northern Santa Fe railroad line and east of Cannonball Trail.

Roll call: Horaz-yes, Millen-yes, Olson-yes, Vinyard-yes, Williams-yes. Passed 5-0.

#### MOTIONS FOR PZC 2023-03 BRISTOL RIDGE SOLAR FARM 106

**SPECIAL USE:** Motion by Mr. Vinyard, second by Mr. Williams to approve. Motion read by Mr. Williams: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for Special Use authorization to construct a freestanding solar energy system, or solar farm, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located south of Galena Road and east of Cannonball Trail, subject to staff recommendations in a memo dated July 5, 2023 and further subject to removal of allium as a proposed plant material in the landscape plan and the increase of the inflation rate above 3% as recommended by staff. Roll call: Millen-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes. Passed 5-0.

**REZONING:** Motion by Mr. Williams, second by Mr. Vinyard to approve. Motion read by Mr. Vinyard: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for rezoning from R-2 Single-Family and R-3 Townhome PUD (Bristol Ridge) to A-1 Agricultural District for the purpose of constructing a freestanding solar energy system, or solar farm, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located south of Galena Road and east of Cannonball Trail.

Roll call: Horaz-yes, Millen-yes, Olson-yes, Vinyard-yes, Williams-yes. Passed 5-0.

**VARIANCE:** Motion by Mr. Vinyard, second by Mr. Williams to approve. Motion read by Mr. Williams: In consideration of testimony presented during a Public Hearing on May 10, 2023 and discussion of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council a request for variance from Section 10-19-7-D of the Yorkville Municipal Code to reduce the minimum clearance between the lowest point of a freestanding solar panel and the surface on which the system is mounted from ten feet to two feet, contingent upon approval of annexation agreement amendment for the Bristol Ridge Development by the City Council, for a property generally located south of Galena Road and east of Cannonball Trail. Roll call: Millen-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes. Passed 5-0.

#### **New Business:**

1. **PZC 2023-04 Trinity Church** (see details under Public Hearings)

### 2. PZC 2023-06 Elizabeth Chapa, My Bristol Dream Events

Documents not submitted, case not heard at this meeting.

#### **Additional Business** None

#### **Adjournment**

There was no further business and the meeting was adjourned at 7:41pm on a unanimous voice vote.

Respectfully submitted by Marlys Young, Minute Taker

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6	UNITED CITY OF YORKVILLE	
7	YORKVILLE, ILLINOIS	
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10	PLANNING AND ZONING COMMISSION	
11	PUBLIC HEARING	
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17	651 Prairie Pointe Drive	
18	Yorkville, Illinois	
19		
20		
21	Wednesday, July 12, 2023	
22	7:00 p.m.	
23		
24		

	PZC - Public Hearing - July 12, 2023	2		
1	PRESENT:			
2	Mr. Jeff Olson, Chairman,			
3	Ms. Deborah Horaz,			
4	Mr. Richard Vinyard.			
5				
	Mr. Danny Williams,			
6	Mr. Greg Millen.			
7				
8	ALSO PRESENT:			
9	Ms. Krysti Barksdale-Noble, Community			
10	Development Director;			
11	Ms. Marlys Young, Minute Taker.			
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18	WITNESS: PAGE			
19	BOB LLOYD 6			
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(WHEREUPON, the following
 proceedings were had in public
 hearing:)

CHAIRMAN OLSON: There are two public hearings scheduled for tonight's Planning and Zoning Commission meeting; one of them, however, we are not hearing tonight, the request for Chapa d/b/a as My Bristol Dream Events, did not get their information in in time for the meeting, so we won't be actually hearing that tonight. If anybody was waiting for that, take it easy, no hard feelings.

What we are hearing tonight is PZC 2023-04 Trinity Church United Methodist, their petition for sign variance.

The purpose tonight of this hearing is to invite testimony from members of the public regarding the proposed request that is being considered before the Commission tonight.

Public testimony from persons

present who wish to speak may be for or may be against the request or to ask questions of petitioner regarding the request being heard.

Those persons wishing to testify

tonight are asked to speak clearly, one at a time, and state your name, who you represent.

You are also asked to sign in at the podium if you haven't done it already.

If you plan to speak during tonight's public hearing tonight as a petitioner or a member of the public, please stand now, raise your right hand, and repeat after me.

(Witnesses sworn.)

CHAIRMAN OLSON: Thank you. You may be seated. All right.

The order of tonight for how we do this during public hearing will be as follows:

The petitioner will make the individual presentation for what they are presenting, and then those who wish to speak in favor of the request will speak and then those who wish to speak in opposition to the request may speak.

So with that out of the way, may I have a motion, please, to open the public hearing on petition PZC 2022-04 (sic), Trinity Church United Methodist?

MR. VINYARD: So moved.

MR. WILLIAMS: Second.

The property is at 2505 Boomer Lane

at the southeast corner of Cannonball Trail and

23

24

Route 47 in Yorkville, Illinois.

Is the petitioner for PZC 2024-04 (sic), Trinity Church, present and prepared to make their presentation?

(No response.)

CHAIRMAN OLSON: Is this our Zoom person?

MS. NOBLE: He's right there. Did you want to go to the podium and just introduce yourself?

BOB LLOYD,

having been first duly sworn, testified from the podium as follows:

MR. LLOYD: Hi. I'm Bob Lloyd from

Trinity Methodist Church, chairman of the

trustees, and we never intended to move the

signs, but IDOT is widening Route 47 and we -
they acquired our land along there, the western

section of our property, so we had to move the

signs that were in their right-of-way, and they

came out and pinpointed where we had to put our

signs.

Is there any more questions or anything you wanted to talk about? Okay. Thank

STATE OF ILLINOIS )

(COUNTY OF LASALLE )

I, Christine M. Vitosh, a Certified Shorthand Reporter, do hereby certify that I transcribed the proceedings had at the pubic hearing and that the foregoing, Pages 1 through 9 inclusive, is a true, correct and complete computer-generated transcript of the proceedings had at the time and place aforesaid.

I further certify that my certificate annexed hereto applies to the original transcript and copies thereof, signed and certified under my hand only. I assume no responsibility for the accuracy of any reproduced copies not made under my control or direction.

As certification thereof, I have hereunto set my hand this 21st day of July, A.D., 2023.

Christine Witosh

Christine M. Vitosh, CSR Illinois CSR No. 084-002883

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## APPLICATION FOR SIGN VARIANCE

SIGN VARIANCE STANDARDS			
WAS THE SIGN ERECTED LEGALLY WITH A SIGN PERMIT?	✓ YES	□ NO	
ARE THERE LIMITED AVAILABLE LOCATIONS FOR SIGNAGE ON THE PROPERTY?	YES	✓ NO	
DOES THE SIGN FACE A STREET WITH A FORTY (40) MILE PER HOUR OR HIGHER SPEED LIMIT?	<b>✓ YES</b>	□ NO	
IS THE SIGN ON A STREET WITH TWENTY THOUSAND (20,000) OR HIGHER VEHICLE TRIPS PER DAY?	<b>✓ YES</b>	□ NO	
IS THE SIGN ON A WALL FACING A PUBLIC RIGHT-OF-WAY WITHOUT A PUBLIC ENTRANCE?	YES	✓ NO	
WOULD THE SIGN BE BLOCKED BY EXISTING OR REQUIRED LANDSCAPING?	YES	✓ NO	
PLEASE STATE THE VARIANCE REQUESTED AND THE CITY ORDINANCE INCLUDING THE SECTION NUMBERS TO BE VARIED:			
10-20-8-A(1) Permitted Signs; Agricultural and Residential Zoning Districts: Freestanding identification	on or busines	ss signs.	
Sign 1 - Increase maximum height from 5 feet to 7 feet; increase maximum sign area for a message board sign from 50% to 54%			
Sign 2 - Increase the number of permitted monument signs from one (1) to two (2); Increase the max 5 feet 3 inches.	લંmum heigh	t from 5 feet to	
10-20-8-B Temporary Signs Permit a banner sign as a temporary sign in the residential district according to the standards set in S	Section 10-20	)-9-B.	
PLEASE STATE HOW THE PROPOSED VARIATION WILL NOT IMPAIR AN ADEQUATE SUPPLY OF LIGHT AND AIR TO ADJACEN INCREASE THE CONGESTION IN THE PUBLIC STREETS, OR INCREASE THE DANGER TO THE PUBLIC SAFETY, OR SUBSTANTIALL VALUES WITHIN THE NEIGHBORHOOD:			
Signs have been moved due to IDOT expansion and in conformance with their requirements. Parcel impede any light or airflow.	is large and s	signs will not	
PLEASE CONFIRM THE PROPOSED VARIATION IS CONSISTENT WITH THE OFFICIAL COMPREHENSIVE PLAN AND OTHER DEV POLICIES OF THE CITY.	ELOPMENT STA	NDARDS AND	
This variance is consistent with the comprehensive plan and meets the standards for commercial sig	Jnage within	Yorkville.	



### **APPLICATION FOR SIGN VARIANCE**

SIGN VARIANCE STANDARDS
PLEASE DESCRIBE THE COST TO THE PETITIONER OF COMPLYING WITH THE SIGN ORDINANCE REQUIREMENTS:
Signs had to be moved due to IDOT right of way and IDOT required their placement where they are now located. Combining or changing the signs was never the church's intention as we were content with their location and function.
IF THERE ARE ANY UNIQUE PHYSICAL CHARACTERISTICS OF THE PROPERTY, PLEASE DESCRIBE THEM BELOW:
No unique characteristics but IDOT needed the space where the original signs were located.
PLEASE STATE HOW THE GRANTING OF THE VARIATION WILL NOT BE DETRIMENTAL TO THE PUBLIC WELFARE OR INJURIOUS TO OTHER PROPERTY OR IMPROVEMENTS IN THE NEIGHBORHOOD IN WHICH THE PROPERTY IS LOCATED:
Signs are in similar style and size to existing sings. A variation will not change what has previously been a complying use.
PLEASE STATE HOW THE PARTICULAR SURROUNDINGS, SHAPE OR TOPOGRAPHICAL CONDITIONS OF THE SPECIFIC PROPERTY INVOLVED, A PARTICULAR HARDSHIP TO THE OWNER WOULD RESULT, AS DISTINGUISHED FROM A MERE INCONVENIENCE, IF THE STRICT LETTER OF REGULATIONS WAS CARRIED OUT:
The hardship we have faced is the taking by IDOT of our property for their use of Bridge Street widening. This has required us to move our signs against our will according to their specifications.



# APPLICATION FOR SIGN VARIANCE

SIGN VARIANCE STANDARDS	
PLEASE STATE HOW THE CONDITIONS UPON WHICH THE APPLICATION FOR A VARIATION I ARE NOT APPLICABLE, GENERALLY, TO OTHER PROPERTY WITHIN THE SAME ZONING CLA	•
This is a result of the IDOT taking.	
PLEASE STATE HOW THE ALLEGED DIFFICULTY OR HARDSHIP IS CAUSED BY THIS TITLE AT THE PROPERTY:	AND HAS NOT BEEN CREATED BY ANY PERSON PRESENTLY HAVING AN INTEREST IN
The signs were considered legally nonconforming by the code as reason for moving the signs was due to the IDOT taking. Also, we dwelling.	
a.r.e.iii.g.	
AGREEMENT	
I VERIFY THAT ALL THE INFORMATION IN THIS APPLICATION IS TRUE TO THE BEST OF	MY KNOWLEDGE. I UNDERSTAND AND ACCEPT ALL REQUIREMENTS AND EFES AS
OUTLINED AS WELL AS ANY INCURRED ADMINISTRATIVE AND PLANNING CONSULTANT SCHEDULED COMMITTEE MEETING.	
I UNDERSTAND ALL OF THE INFORMATION PRESENTED IN THIS DOCUMENT AND UNDERS AND I MUST THEREFORE FOLLOW THE REQUIREMENTS OUTLINED ABOVE.	TAND THAT IF AN APPLICATION BECOMES DORMANT IT IS THROUGH MY OWN FAULT
	3-29-2023
PETITIONER SIGNATURE	DATE
OWNER HEREBY AUTHORIZES THE PETITIONER TO PURSUE THE APPROPRIATE ENTITLE	MENTS ON THE PROPERTY
OWNER SIGNATURE	DATE
THIS APPLICATION MUST BE NOTARIZED PLEASE NOTARIZE HERE:	
ING IARIZED FLEASE ING IARIZE MERE:	