# PLANNING & ZONING COMMISSION

City Council Chambers 800 Game Farm Road, Yorkville, Il Wednesday, March 13, 2019 7:00pm

#### **Meeting Called to Order**

Chairman Randy Harker called the meeting to order at 7:00pm, roll was called and a quorum was established.

#### **Roll Call:**

Richard Vinyard-present, Danny Williams-present, Deborah Horaz-present, Don Marcum-present, Jeff Olson-present, Randy Harker-present

#### **City Staff**

Krysti Barksdale-Noble, Community Development Director Jason Engberg, Senior Planner

#### **Other Guests**

Lynn Dubajic, City Consultant Matt Hively, Hively

Dan Kramer, Attorney Mr. Chris Mazzoni, Hively

Theresa Dollinger, Castle Law Charles MacKinnon, MacKinnon Farm

# **Previous Meeting Minutes** February 13, 2019

The minutes were approved as presented on a motion and second by Commissioners Vinyard and Marcum, respectively.

Roll call: Williams-yes, Horaz-yes, Marcum-yes, Olson-yes, Vinyard-yes, Harker-yes. Carried 6-0.

#### **Citizen's Comments**

Chairman Harker officially welcomed new Commissioner Danny Williams who replaces Bill Gockman. Mr. Harker also said that Commissioner Ms. Reagan Goins will be stepping down from PZC after three years and he thanked her for her service.

#### **Public Hearings**

Chairman Harker explained the procedure for the Hearings and swore in those who would speak. At approximately 7:04pm a motion was made and seconded by Ms. Horaz and Mr. Vinyard, respectively, to open the Hearing.

Roll call: Horaz-yes, Marcum-yes, Olson-yes, Vinyard-yes, Williams-yes, Harker-yes. Carried 6-0.

1. **PZC 2019-03** Matthew C. Hively, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning classification of three (3) parcels. The real property is located south of Illinois Route 71, and north of Illinois Route 126 and part of the previously approved

Windmill Farms Annexation Agreement, which allowed for certain land uses consistent with those found in the R-4 General Multi-Family Residence District and B-3 General Business Zoning districts. The petitioner is seeking to rezone two (2) parcels to the B-3 General Business District and one (1) parcel to the A-1 Agricultural District. The purpose of the rezoning is to establish and operate a nursery and garden center with retail store on the proposed B-3 zoned parcels and an accessory building for the storage of equipment and landscape materials in the proposed A-1 zoned parcel.

(See Court Reporter Transcript)

The Hearings were closed at approximately 7:20 pm on a motion by Mr. Vinyard and second by Mr. Marcum.

Roll call: Horaz-yes, Marcum-yes, Olson-yes, Vinyard-yes, Williams-yes, Harker-yes. Carried 6-0.

#### **Unfinished Business**

1. **PZC 2018-18** Marker, Inc., petitioner has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting an amendment to the Heartland Subdivision Planned Unit Development to reduce the interior side yard setback from twenty (20) feet to ten (10) feet on Lot 187 of the subdivision. Additionally, the petitioner is requesting to increase the maximum allowable height of a permitted fence in a business district from six (6) feet to eight (8) feet. The real property is located at the southwest corner of the McHugh Road and Route 34 intersection in Yorkville.

Mr. Dan Kramer summarized the request for the side yard setback reduction and said they are withdrawing the fence height increase. He said he and city staff have been unable to contact Casey's after repeated attempts regarding a shared driveway. He is therefore asking for approval of the setback request. Mr. Engberg added that the driveway would be off McHugh since Casey's cannot be reached. Mr. Kramer said the Markers are moving their real estate office to the proposed building. He said if a 10-foot setback is approved, a 2-story building would be built and if not approved, a 3-story building would be built. Mr. Marcum questioned the access and if it is an acceptable distance from the intersection. Ms. Noble answered that the engineer will need to make a determination. One consideration had been a drive-over median, but that was rejected. Mr. Marcum and Mr. Harker said, for the record, they thought that would be a better solution.

Ms. Noble read the six Standards and Mr. Olson questioned the ingress/egress with the setback change. Some Commissioners said there is not enough land for the building height desired even though the standards are met. Parking was discussed and 12 spots are needed for the proposed 2-story building and four more if a 3-story building is built. Commissioner Horaz asked if a retail use could be built there, however, there is not enough parking available. It was noted this piece of land is part of the Heartland subdivision.

#### **Action Item**

PUD Amendment

Commissioners Marcum and Vinyard moved and seconded, respectively, the following motion: Based on information provided by staff in memorandums dated December 6, 2018, February 6, 2019 and March 6, 2019 and testimony presented during a Public Hearing on January 9, 2019 and the standards for PUD approval and amendment, the Planning and Zoning Commission recommends approval of an amendment to the Heartland Annexation and Planned Unit Development Agreement to reduce the side yard setback from twenty (20) feet to ten (10) feet and further subject to construction not to exceed 2 stories and a fence not to exceed 6 feet.

Roll call: Marcum-yes, Olson-yes, Vinyard-yes, Williams-yes, Horaz-no, Harker-yes. 5-yes, 1-nay. Motion carried.

#### **New Business**

## 1. PZC 2019-03 Hively (see above description)

There was no discussion and a motion was made by Commissioner Williams and seconded by Commissioner Vinyard as follows: In consideration of testimony presented during a Public Hearing on March 13, 2019 and approval of the findings of fact, the Planning and Zoning Commission recommends approval to the City Council of a request for a map amendment to rezone the properties stated in the staff memorandum dated January 30, 2019 to B-3 General Business District and A-1 Agricultural District. Roll call: Olson-yes, Vinyard-yes, Williams-yes, Horaz-yes, Marcum-yes, Harker-yes. Carried 6-0.

### **Additional Business**

1. City Council Action Updates

The recent actions by City Council were noted as listed on the agenda.

Mr. Olson reported there was an unprotected large hole that a child could fall into, near a commercial construction site in Kendall Crossing. He e-mailed several officials and the BKFD Fire Marshall. Ms. Noble said there currently is no ordinance that requires construction fencing. As a result, Mr. Olson proposed a requirement for fencing and Ms. Noble asked him to provide language for an upcoming update to the Building Code. The update will be brought to EDC and PZC. A stop work order or citation can be issued, but OSHA will be called tomorrow.

- 2. Planning and Zoning Commissioner Training Series Presentation
- a. Construction Plan Basics for Planning and Zoning Commissioners Mr. Olson presented information on construction drawings to educate/refresh Commissioners on construction procedures and plans. He presented various documents and pointed out important items to look for on the plans.

#### Adjournment

There was no further business and the meeting was adjourned at 8:33pm on a motion by Ms. Horaz and approved on voice vote.

Respectfully submitted by Marlys Young, Minute Taker

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6	UNITED CITY OF YORKVILLE	
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10	PLANNING AND ZONING COMMISSION	
11	PUBLIC HEARING	
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17	800 Game Farm Road	
18	Yorkville, Illinois	
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22	Wednesday, March 13, 2019	
23	7:00 p.m.	
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	P7C - March 12 2010 Dublic March	
	PZC - March 13, 2019 - Public Hearing	2
1	PRESENT:	
2	Mr. Randy Harker, Chairman,	
3	Mr. Jeff Olson, Vice-Chairman,	
4	Mr. Richard Vinyard,	
5	Ms. Deborah Horaz,	
6	Mr. Donald Marcum,	
7	Mr. Danny Williams.	
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9	ALSO PRESENT:	
10	Ms. Krysti Barksdale-Noble, Community	
11	Development Director,	
12	Mr. Jason Engberg, Senior Planner,	
13	Ms. Marlys Young, Minute Taker.	
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(WHEREUPON, the following proceedings were had in public hearing:)

CHAIRMAN HARKER: There is one public hearing, which is PZC 2019-03, scheduled for tonight's Planning and Zoning Commission meeting.

The purpose of this hearing is to invite testimony from members of the public regarding the proposed request being heard before the board tonight.

Public testimony from persons may wish to speak may be in for -- or for the request being heard or against the request or just have questions for the petitioner.

Those persons wishing to testify are asked to speak clearly, one at a time, state your name and who you represent, if anyone. You are also asked to sign in at the podium if you haven't already done so.

If you plan to speak during tonight's meeting as a petitioner or a member of the public, please stand, raise your right hand and repeat after me. Somebody has to talk.

MS. YOUNG: Williams.

MR. WILLIAMS: Yes.

MS. YOUNG: Harker.

CHAIRMAN HARKER: Yes. Okay.

PZC 2019-03, Matthew C. Hively, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning classification of three parcels.

The real property is located south of Illinois Route 71, north of Illinois Route 126, and part of the previously approved Windmill Farms annexation agreement, which allowed for certain land uses consistent with those found in R-4 General Multi-Family Residence District and B-3 General Business Districts -- I'm sorry, B-3 General Business Zoning Districts.

The petitioner is seeking to rezone two parcels to the B-3 General Business District, and one parcel to an A-1 Agricultural District.

The purpose of rezoning is to establish and operate a nursery and garden center with a retail store on the proposed B-3 zoned parcels and an accessory building for the storage

of the equipment, landscaping materials, in the proposed A-1 zoned parcel. Okay?

Petitioner, are you ready?

MS. DOLLINGER: Teresa Dollinger. I represent Matt Hively, who is the petitioner. We have two applications for rezoning to present this evening.

The first -- They are both parcels that were previously in the Windmill Farms annexation. For one parcel we are seeking A-1 zoning, and for the other application we are looking for B-3 zoning.

As was explained, the purpose for the B-3 zoning is to operate a nursery and garden center. We presented a concept plan that shows a 4,000 square foot building served for that purpose, that would be the retail portion of that -- of that business.

This parcel does extend just across -- across the street as well, a small piece of that parcel. We were also seeking B-3 here. Presently we are contemplating no building at this time; we are planning to landscape it so it's in keeping with the appearance of the

nursery and garden center, and it will serve as part of some support for the business and the garden center.

With respect to the application seeking A-1 zoning, that is -- it's a little bit down the road from those parcels. It's currently being farmed and we are looking to grow plants and things that support the nursery and garden center as well.

So I'd be happy to answer any questions that you have about our applications that are in the packet tonight or the concept plan we presented.

CHAIRMAN HARKER: Okay.

MS. NOBLE: Would you like your response to the findings entered into the record?

MS. DOLLINGER: Yes, please.

CHAIRMAN HARKER: Excellent. Any questions? Sorry.

MR. VINYARD: Yeah. The parcel number three, you said that you guys are just going to landscape it.

Was there any plans like -- You weren't thinking like signage, or just kind of

like tie the landscaping into the actual business itself?

MS. DOLLINGER: For the parcel that's part of the larger --

MR. VINYARD: Yeah. For your lot.

MS. DOLLINGER: -- parcel? Yeah, at this time we have to -- we do have to work with the traffic situation of this very small piece, so we don't have any plans to build presently on that. We would like --

MR. VINYARD: Something small.

MS. DOLLINGER: Yes, it is quite small, but we do view that as part of the business and view it as an opportunity to kind of showcase some of the landscaping and services that would be provided by the nursery and garden center.

MR. VINYARD: Completely clarified it.

So yeah, there is like a little shoulder where
you can put some plants in there, give an idea of
what you do and what you have.

MS. DOLLINGER: Right.

MR. VINYARD: Okay. Cool. Thank you.

CHAIRMAN HARKER: Will the main parcel

24 number two there, will that have like a fence

around it or is there a call out for any of that?

MS. DOLLINGER: Around the garden

center?

CHAIRMAN HARKER: Yeah.

MS. DOLLINGER: There is no fencing there. There would be some more landscaping with trees, which is going to act as a natural fence, but --

CHAIRMAN HARKER: Okay.

MS. DOLLINGER: And they will be complying with the appearance code that's required with respect to signs, and obviously the nature of the business is such that we want to make sure it's visibly attractive to the area.

CHAIRMAN HARKER: Okay. One other

thing, on the -- Would you say that like your -
the company is going to be more like a -- like a

Schaefer's or a -- you know, like a greenhouse

like that, or is it going to be more like a

Winding Creek? Is it Winding Creek down in -
MS. HORAZ: Yeah.

CHAIRMAN HARKER: -- Millbrook? I mean,
I'm just trying to -- What's that? They're
both -- You guys are going to be retail, right?

roadways that they are adjacent to, 71 and 126,

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are regulated by IDOT, so we do not control the speed limit on those streets, on those roadways.

However, they would need to get a permit from IDOT, and IDOT would take all of that into consideration on the location of the entrance, decelerate.

MS. HORAZ: Right, because they don't have -- it's pretty dangerous there.

MS. NOBLE: Right, have to decelerate.

So the petitioner has submitted a petition to

IDOT and they have not gotten a response back

from IDOT. As you do know, IDOT does have plans

for 71.

MS. HORAZ: Right.

CHAIRMAN HARKER: Yeah.

MS. NOBLE: Widening for that. They do have plans for 126, that's just not funded yet, so it's down the road, but they would be considering all of that when they issue the permit to the petitioner.

MS. DOLLINGER: And we have been working with IDOT in developing a concept plan and we did initially make some applications based on some of their comments, and so the access points on our

most current concept plan have been preliminarily approved by IDOT, but we will have to get the permits and go through their process, so they will be reviewing our plans as well.

CHAIRMAN HARKER: I think, you know, a concern of mine is parcel one, as far as the traffic on 71, is coming out of there, you know, because they're going to be -- you're going to be hauling stuff with like tractors and hay racks, or how are you going to get it there?

MR. HIVELY: It would be trucks --

CHAIRMAN HARKER: Semis?

MR. HIVELY: -- and trailers.

CHAIRMAN HARKER: Okay.

MR. HIVELY: Yeah, it won't be hay wagons down 71.

CHAIRMAN HARKER: Okay. Yeah, that's what I was thinking. I'm like man, that's going to be dangerous pulling out and then having -- okay. Okay.

MR. MARCUM: Is this business already in operation someplace or is this a start-up operation?

MS. DOLLINGER: This is going to be --

this is a new retail business.

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MR. HIVELY: Yeah, I have a landscaping company now, I am planning to open this as a separate business from that.

CHAIRMAN HARKER: Would you identify yourself, please?

MR. HIVELY: Matt Hively.

MS. NOBLE: And do you mind speaking into the microphone? Our court reporter isn't here, so she'll be taking the information from the recording.

MR. HIVELY: Okay.

CHAIRMAN HARKER: Go ahead and say your name again, please.

MR. HIVELY: Matt Hively.

CHAIRMAN HARKER: Okay.

MS. NOBLE: And then do you want to respond?

MR. HIVELY: It's going to be a new business. I have a landscaping company already and it's just another business venture, you know.

MR. VINYARD: Is the landscaping company the one down the street?

MR. HIVELY: No.

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MR. VINYARD: Okay.

MR. HIVELY: We used to run out of there, but we are in Oswego now.

CHAIRMAN HARKER: Okay.

MS. DOLLINGER: So it's an expansion of an existing landscape business.

CHAIRMAN HARKER: Excellent. And do you do like pergolas and hardscape stuff also?

MR. HIVELY: Yeah, doing kind of some lawn furniture, plants, sawmill to make some pergolas, you know, benches, you know, just kind of a different garden center.

CHAIRMAN HARKER: Okay.

MR. HIVELY: It's not going to be just plants. I have some stuff like that, too.

CHAIRMAN HARKER: All right.

VICE-CHAIRMAN OLSON: Personally I'm a little nervous how much money I'm going to spend there.

CHAIRMAN HARKER: All right.

MS. HORAZ: Matt, do you own the

22 property?

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MR. HIVELY: We are in the process. We have it under contract, so --

MS. HORAZ: And how is it designated in the Comprehensive Plan?

MS. NOBLE: So the Comprehensive Plan does designate this area as estate residential, and I will explain a little bit the history of how we came about that.

When we did the Comprehensive Plan starting in 2016, at that time we were just coming out of the recession with the turnover of the economy and where we were going, we were trying to look for a vision, so the direction of the Comprehensive Plan was to focus on the built area of the community, and everything on the outside, that didn't have an active agreement where buildings were happening, we put it into a place holding category, which is our estate residential.

This area -- The horizon of that Comp Plan is ten years, so we are about a third of the way into it.

The parcel was deemed one of those locations that we didn't think anything was going to happen because it's encumbered by an existing annexation agreement which had retail as well as

residential, so we put that in a holding pattern.

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When these petitioners came forward saying that they were looking to move forward with this parcel, we decided that we would look at trying to get owners together to do one grand amendment to that annexation agreement releasing the obligation so that they could move forward; however, we weren't able to get all of the petitioners, or the owners to be petitioners in that agreement, so the process that we're taking is being piecemeal, it's a parcel-by-parcel addressing of the issue, so what we are doing separately from the PZC meeting tonight, is we are having a public hearing at City Council on the 26th and at that time we will amend the annexation agreement to release the obligations of that very large -- and in your packet you have that very large, possibly unrealistic plan, and then allow each parcel owner, correct, each parcel owner to come in, rezone the property to a more appropriate land use, and then move forward with that.

MR. VINYARD: I can see this as being an

issue with other places within the city. Is there something that we can do to maybe address this and make it an easier transition, or are we going to have to do this every time somebody else comes?

MS. NOBLE: So this is a unique case. Are you referring to just this parcel or the amendment to the Comprehensive Plan?

MR. VINYARD: No, I'm clarifying it in general because I am certain there is other places within our Comprehensive Plan that we could possibly see something like this --

MS. NOBLE: Sure. Sure.

MR. VINYARD: -- and there was kind of that middle ground area, we don't know exactly what to do with it, so went with this.

MS. NOBLE: Yes.

VICE-CHAIRMAN OLSON: The Comprehensive Plan is a guide, it's not --

MR. VINYARD: Exactly.

VICE-CHAIRMAN OLSON: Right? So as long as we stay true to what the intent is, not necessarily what it's designated as -- we're not going to put an industrial building across the

street from --

MR. VINYARD: Is there something -- I'm fine with this. Is there something that we can do to streamline this so that we don't --

MS. NOBLE: Sure.

MR. VINYARD: -- have to keep going through --

MS. NOBLE: Sure. So what the process is -- So two things. You do value the Comprehensive Plan as a guide, as Jeff mentioned.

It does have some legal standing because it has to be adopted by the community, but you have the ability to amend it, and that's the process.

So at the end of the year, staff brings a lot of the projects that have come through that were approved that had deviations from that plan and we present it to you and amend the document.

So it's a living document, it changes, and just as rezoning changes, you know, the land use, we would do that, too.

To kind of predict where that's going to happen, possibly we could do that, but

we let the market kind of dictate, you know.

MR. VINYARD: I just didn't know if this was going to be the same stuff for the next time this came through and if we could save --

MS. NOBLE: Sure.

MR. VINYARD: -- a little bit of time and energy on everyone's side to streamline it, but -- Okay.

MS. NOBLE: It will be unfortunately for this particular parcel, because it has I think 12 individual owners.

VICE-CHAIRMAN OLSON: Somebody brings something to us every once in a while, we get to have input on it.

MR. VINYARD: Yeah, no, I agree.

VICE-CHAIRMAN OLSON: I don't want it to be too streamlined and then it's taken out of our hands and our opinions and -- so.

MS. NOBLE: Right.

MR. VINYARD: Point taken.

CHAIRMAN HARKER: Thank you.

MS. DOLLINGER: You are welcome.

MS. HORAZ: You know, I always thought this area would be more like retail stores,

Vitosh Reporting Service

grocery, as the foundation lots. The hospital was supposed to go there.

CHAIRMAN HARKER: Across the street.

MR. VINYARD: That's a lot of houses through the area there.

MS. NOBLE: Yes.

MR. VINYARD: Landscaping and pergolas and chairs and stuff.

VICE-CHAIRMAN OLSON: I plan on retiring in the future subdivision across the street there on 71 that's not built yet, it's meant to be, so --

MS. HORAZ: So you're going to need a nursery.

VICE-CHAIRMAN OLSON: So I'm going to need a nursery across the street.

MR. WILLIAMS: I don't want to drive to Winding Creek every time, so I mean, if it's got just a place. There is plenty of subdivisions around.

VICE-CHAIRMAN OLSON: And if you look on the -- you know, what our requirements are to meet in order to do it, one of them is I think there is a need for it.

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1	MS. NOBLE: Correct. Public need.
2	CHAIRMAN HARKER: Yeah.
3	MS. HORAZ: Yeah, it's on this page.
4	MS. DOLLINGER: And, you know, Matt is
5	going to be creating a lot of jobs here, talking
6	about 30, 35 jobs.
7	CHAIRMAN HARKER: Mm-hum. Yeah.
8	MS. DOLLINGER: And also it's a big
9	sales tax generator for the city.
10	CHAIRMAN HARKER: Absolutely.
11	MS. DOLLINGER: People spend a lot of
12	money. I know if you see what I spend every
13	year at my landscape
14	CHAIRMAN HARKER: Me, too.
15	MS. DOLLINGER: As a matter of fact, I
16	gave them my initial spot that I gave, I gave
17	them my
18	CHAIRMAN HARKER: That's right. Yeah.
19	Okay. Excellent.
20	MS. DOLLINGER: Winding Creek, love
21	them, too, but I'm just saying, this in
22	Yorkville, now they will be able to get a lot of
23	things. These type of centers, they carry things
24	you can't buy in other places.

CHAIRMAN HARKER: Correct, yeah. And, actually, you know, thinking about it more, once -- if it gets approved and everything they have it built and all that good stuff, you know, it actually might close a slow down a little bit on 71, you know what I mean?

Especially if you're coming around that -- if you're coming like into town from -- and you're heading west on 71, as you come down the hill. That would be nice.

MR. HIVELY: Yeah, I'm going to landscape it real nice, and I mean, the building is going to look nice, I've got a bunch of handmade beams from a barn we took down, I'm going to make the front porch out of. I'm going to build everything right.

CHAIRMAN HARKER: Cool. Very nice.

Does anybody else have any questions for them right now?

(No response.)

CHAIRMAN HARKER: Okay. All right.

Thank you.

MS. DOLLINGER: Thank you.

MR. HIVELY: Thank you.

	]	PZC - March 13, 2019 - Public Hearing
		24
1		CHAIRMAN HARKER: Roll call on the
2	motion.	Thank you.
3		MS. YOUNG: Horaz.
4		MS. HORAZ: Yes.
5	·	MS. YOUNG: Markham.
6		MR. MARKHAM: Yes.
7		MS. YOUNG: Olson.
8		VICE-CHAIRMAN OLSON: Yes.
9		MS. YOUNG: Vinyard.
10		MR. VINYARD: Yes.
11		MS. YOUNG: Williams.
12		MR. WILLIAMS: Yes.
13		MS. YOUNG: Harker.
14		CHAIRMAN HARKER: Yes.
15		All right.
16		(Which were all the
17		proceedings had in the
18		public hearing portion
19		of the meeting.)
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STATE OF ILLINOIS ) ) SS. COUNTY OF LASALLE )

I, Christine M. Vitosh, a Certified Shorthand Reporter, do hereby certify that I transcribed the proceedings from the audio recording taken at the meeting and that the foregoing, Pages 1 through 25, inclusive, is a true, correct and complete computer-generated transcript of the proceedings had at the time and place aforesaid.

I further certify that my certificate annexed hereto applies to the original transcript and copies thereof, signed and certified under my hand only. I assume no responsibility for the accuracy of any reproduced copies not made under my control or direction.

As certification thereof, I have hereunto set my hand this 29th day March, A.D., 2019.

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Christine M. Vitosh, CSR Illinois CSR No. 084-002883

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