# APPROVED W/CORRECTIONS 5/11/16

# UNITED CITY OF YORKVILLE SPECIAL PLAN COMMISSION

City Council Chambers Wednesday, April <u>20</u>, 2016 7:00pm

#### **Meeting Called to Order**

Chairman Randy Harker called the meeting to order at 7:00pm.

#### **Roll Call**

Roll call was taken and a quorum was established.

Deborah Horaz-yes, Reagan Flavin Goins-yes, Richard Vinyard-yes, Randy Harker-yes

Absent: Michael Crouch, Charles Kraupner

#### **City Staff**

Krysti Barksdale-Noble, Community Development Director Mr. Chris Heinen, City Planner Nicole Kathman, Administrative Intern

#### **Other Guests**

Christine Vitosh, Depo Court Reporter
Craig Bornemann, BBB Farms
Terry Richards, Yorkville Business Center
Tom Gilmour, Kylyn Ridge
Kent Bateman, BBB Farms
Kelly Helland, Attorney

#### **Previous Meeting Minutes** February 10, 2016

The minutes were approved on a motion by Ms. Horaz and second by Ms. Goins. Roll call vote: Horaz-yes, Goins-yes, Vinyard-yes, Harker-yes. Passed 4-0.

#### Citizen's Comments None

#### Public Hearings

Chairman Harker explained the process for the Public Hearing and swore in those who would present testimony. He noted there had been changes to the agenda with only three Public Hearings instead of four.

1. PC 2016-05 BBB Farms, LLC, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval from R-2, Single-Family Traditional Residence District to A-1, Agricultural District. The real property is located on Fox Road, between Pavilion Road and Ford Drive in Yorkville, Illinois.

- 2. PC 2016-06 The United City of Yorkville, Kendall County, llinois, petitioner, is proposing a text amendment to Chapter 6: Permitted and Special Uses in the Zoning Ordinance to identify commercial school, trade school as special uses in the M-1 Limited Manufacturing and M-2 General Manufacturing districts and proposing a text amendment to Chapter 2: Rules and Definitions in the Zoning Ordinance to redefine the definition of trade school to "A school established to provide for the teaching of academic, industrial, clerical, managerial, artistic skills, or alternative education. This definition applies to schools that are owned and operated privately for profit or non profit and that may offer a complete education curriculum." This text amendment will provide regulations for the establishment and operation of such uses in these zoning districts.
- 3. PC 2016-07 Terry Richards, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting to amend a special use approved for a public storage facility pursuant to Chapter 6, Table 10.06.03 of the Yorkville Zoning Ordinance. The amendments to the special use include relocation of the buildings on the property, increasing the number of buildings on the property and increasing the landscape materials, all as shown on a new site plan for the development of the property. The real property is located at 147 Commercial Drive in Yorkville, Illinois.
- 4. PC 2016-08 Tairi Grace, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a Commercial/Trade School for a private, non-profit school with an emphasis on holistic health education within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance. The real property is located at 319 E. Van Emmon Road, in Yorkville, Illinois.

Chairman Harker noted this petition had been withdrawn and the letter of withdrawal from Tairi Grace will be entered into the record.

A motion was made by Ms. Goins to enter into the Public Hearings. It was approved on a voice vote.

(See Court Reporter's Transcript for a record of the proceedings of all Public Hearings)

Following all testimony, a motion was made at approximately 7:18 pm by Ms. Horaz and seconded by Ms. Goins, to close the Public Hearings.

Roll call: Goins-yes, Vinyard-yes, Horaz-yes, Harker-yes. Passed 4-0.

#### **Old Business** None

#### **New Business**

1. PC 2016-05 BBB Farms (see #1 above)

**Action Item** 

Rezoning

There was no discussion and Commissioners Vinyard and Goins moved and seconded, respectively, to approve this petition with the following motion:

In consideration of testimony presented during a Public Hearing on April 20, 2016 and discussions conducted at that meeting, the Plan Commission recommends approval to the City Council a request for rezoning approval from R-2, Single-Family Traditional Residence District to A-1, Agricultural District. The real property is located on Fox Road, between Pavilion Road and Ford Drive in Yorkville, Illinois, subject to staff recommendations and conditions in a memo dated March 30, 2016.

Ms. Noble also stated the petition has added their responses to the Standards into the record and all Commissioners agreed with adding them.

Roll call: Vinyard-yes, Horaz-yes, Goins-yes, Harker-yes. Passed 4-0.

#### 2. PC 2016-06 Text Amendment (see #2 above)

Ms. Horaz questioned why M-2 would be included as an approved location for the schools as defined. Ms. Noble said the zoning district is cumulative in nature and would be allowed in both M-1 and M-2 unless the Commission recommends a change.

#### **Action Item**

Text Amendment

A motion was made and seconded by Mr. Vinyard and Ms. Goins, respectively, to approve the text amendment as follows:

In consideration of testimony presented during a Public Hearing on April 20, 2016 and discussions conducted at that meeting, the Plan Commission recommends approval to the City Council a request for a text amendment to Chapter 6: Permitted and Special Uses in the Zoning Ordinance to identify commercial school, trade school as special uses in the M-1 Limited Manufacturing and M-2 General Manufacturing districts and proposing a text amendment to Chapter 2: Rules and Definitions in the Zoning Ordinance to redefine the definition of trade school to "A school established to provide for the teaching of academic, industrial, clerical, managerial, artistic skills, or alternative education. This definition applies to schools that are owned and operated privately for profit or non profit and that may offer a complete education curriculum." This text amendment will provide regulations for the establishment and operation of such uses in these zoning districts, subject to staff recommendations and conditions in a memo dated March 31, 2016.

Roll call: Horaz-yes, Goins-yes, Vinyard-yes, Harker-yes. Passed 4-0.

#### 3. PC 2016-76 Terry Richards (see #3 above)

Chairman Harker noted that he liked the new layout and the additional landscaping and Ms. Horaz commented it is an improvement.

#### **Action Item**

Special Use

A motion was made by Mr. Vinyard and seconded by Ms. Goins, as follows, to approve the petition:

In consideration of testimony presented during a Public Hearing on April 20, 2016 and discussions conducted at that meeting, the Plan Commision recommends approval to the City Council a request to amend a special use approved for a public storage facility pursuant to Chapter 6, Table 10.06.03 of the Yorkville Zoning Ordinance. The amendments to the special use include relocation of the buildings on the property, increasing the number of buildings on the property and increasing the landscape materials, all as shown on a new site plan for the development of the property. The real property is located at 147 Commercial Drive in Yorkville, Illinois, subject to staff recommendations and conditions in a memo dated March 31, 2016.

Roll call: Goins-yes, Vinyard-yes, Horaz-yes, Harker-yes. Passed 4-0.

#### **Additional Business**

#### 1. City Council Action Updates

Mr. Heinen reported the Law Office and Unified Church were both approved and the Law Office is now open.

The city will be hosting two Comprehensive Plan workshops on May 12<sup>th</sup> at different locations and citizen feedback is invited. The revised Plan should come to the Plan Commission in June or July. The workshop flier will be sent to all Commission members.

Ms. Noble said the EDC will be discussing a joint Plan Commission and Zoning Board of Appeals and a recommendation will be made to the Council. Commission members will be informed of the decision.

#### **Adjournment**

There was no further business and the meeting was adjourned at 7:31pm on a motion by Ms. Horaz and second by Ms. Goins. All in favor.

Transcribed by Marlys Young, Minute Taker

(The following
 proceedings were had in
 public hearing:)

CHAIRMAN HARKER: Moving into the public hearing portion of the meeting, okay, there's been some late last-minute changes here, so there is only three items on the agenda, so there are three items on the public hearing for tonight's Plan Commission meeting.

The purpose of these hearings is to invite testimony from the public regarding the proposed requests that are being considered before the Plan Commission tonight.

Public testimony from persons

present may speak for the request or against the request, or have any questions for the petitioner.

Those persons wishing to testify are asked to speak clearly one at a time, state your name and who you represent, if anyone. You are also asked to sign in at the podium if you haven't already done so tonight.

If you plan to speak during tonight's public hearing as a petitioner, as a

member of the public, please stand, raise your right hand and repeat after me.

#### Anybody?

(Witnesses sworn.)

CHAIRMAN HARKER: All right. The order that this -- we're going to take the testimony is as follows: The petitioner is going to give their presentation first and then all those that are in favor of the request and then those that are in opposition to the request, and then questions from the Plan Commission.

May I have a motion to open the public hearing on petition number PC 2016-05?

MS. GOINS: So moved.

MR. VINYARD: Second.

CHAIRMAN HARKER: Okay. BBB Farms, LLC, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval from R-2, Single-Family Traditional Residence District to A-1, Agricultural District.

The real property is located on Fox Road, between Pavilion Road and Ford Drive in Yorkville, Illinois.

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1	Do we need a roll call?
2	MS. NOBLE: You can.
3	CHAIRMAN HARKER: All those in favor of
4	opening?
5	(A chorus of ayes.)
6	CHAIRMAN HARKER: Opposed?
7	(No response.)
8	CHAIRMAN HARKER: Okay. Is the
9	petitioner ready, here? Present?
10	MR. BORNEMAN: Yeah.
11	CHAIRMAN HARKER: Go ahead, step over to
12	the podium.
13	MR. BORNEMAN: Oh, I'm sorry.
14	CRAIG BORNEMAN,
15	having been first duly sworn, testified from the
16	podium as follows:
17	MR. BORNEMAN: My name is Craig
18	Borneman. I'm representing BBB Farms with my
19	brother-in-law, Kent Bateman. We bought it
20	with along with my parents.
21	We just bought the farm in February,
22	and since it's zoned residential and it's
23	agriculture is not conforming and we intend on
24	farming it, and in ten years, in 2026, we'd have

to ask the City if we could continue to farm, we 1 2 just want to eliminate that process and rezone it 3 to A-1, so... CHAIRMAN HARKER: Okay. Anybody here 4 who would like to speak in favor of the request? 5 (No response.) 6 7 CHAIRMAN HARKER: Okay. Anybody here to speak in opposition of the request? 8 9 (No response.) 10 CHAIRMAN HARKER: If not, does anybody -- Do we have any questions for -= 11 regarding that? 12 MS. GOINS: 13 No: 14 MS. HORAZ: Does Tom want to say 15 something? CHAIRMAN HARKER: Go ahead, come over to 16 17 the podium, please. TOM GILMOUR, 18 having been first duly sworn, testified from the 19 20 podium as follows: MR. GILMOUR: My name is Tom Gilmour. 21 am a resident of the city of Yorkville, 2302 22 23 High Ridge Lane, and not for or against. . I have 24 one question I would like to ask the petitioner

and the board itself.

I'm curious -- and maybe you can help me, someone, with some information -- my understanding is when a property is annexed for development that it's taxed at ag rate until the parcels are actually sold and developed.

Is that true?

MS. NOBLE: That's a question for the county assessor, not for the city. We don't --

MR. GILMOUR: Yes, it really does. I am leading up to it, Krysti.

MS. NOBLE: Okay.

MR. GILMOUR: Is it or isn't it?

MS. NOBLE: I'm not a tax assessor, we can't --

MR. GILMOUR: The petitioner, do you guys know? You are taxed at ag rate right now?

MR. BORNEMAN: I believe it's taxed at

ag.

MR. GILMOUR: Here's my question: Why would you want to, if you're only being taxed at ag, forfeit the status of the pre-approved zoning when you bought the property and revert it back to ag? I don't get it.

MR. BORNEMAN: Because I don't want to have to ask for permission to farm it, I want to be able to farm it.

MR. GILMOUR: They haven't had to ask permission for the number of years that I've lived across the street from it. They've been fine with it since the annexation.

MR. HEINEN: As part of the annexation amendment which was approved on May 26th of 2015, that repealed all of the entitlement rights on that property and just left the underlying zoning of R-2.

As part of that ordinance, the farming use is actually a legal non-conforming use per that annexation agreement amendment, so basically when that annexation agreement runs out August 7, 2026, any non-conforming use has to cease, so they can't farm that property.

They're coming back in to zone that back to ag to eliminate that legal non-conforming status.

MR. GILMOUR: I understand completely, and I can actually say that knowing the Bornemans, they're excellent farmers and nobody

could be a better owner of the property than these guys. So that's all I wanted to know.

MR. BATEMAN: Thank you, Tom.

MR. GILMOUR: You bet.

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CHAIRMAN HARKER: All right. Okay. We're going to move on to public hearing number two here, which is PC 2016-06, the United City of Yorkville, Kendall County, Illinois, petitioner, is proposing a text amendment to Chapter 6: Pertaining to -- permitted and special uses in the zoning ordinance to identify commercial school, trade school as special uses in an M-1 Limited Manufacturing and M-2 General Manufacturing Districts, and proposing a text amendment to Chapter 2: Rules and definitions in the zoning ordinance to redefine the definition of trade school to, "A school established to provide for the teaching of academic, industrial, clerical, managerial, artistic skills, or alternative education. This definition applies to schools that are owned and operated privately for profit or non-profit and that may offer a complete education curriculum."

This text amendment will provide

regulations for the establishment and operation of such uses in these zoning districts.

MR. HEINEN: Okay. As part of the zoning ordinance rewrite that was approved, trade schools were really minimally defined, commercial schools weren't really defined as part of that process.

Since that time Staff has been approached by an individual looking to incorporate an alternative-type school in a manufacturing district, in an M-1 District.

Staff did some research on the definitions as well as how other municipalities, surrounding municipalities, viewed these types of uses.

As you can see in the memo outlined, a majority of them either permitted it or they were a special use, only one did not permit it, and that was Plainfield, so Staff decided to go ahead and pursue the special use, which would allow the Plan Commission as well as City Council to review each case on an individual basis for parking requirements, utilities, traffic, things of that nature, that typically an alternative

school would generate, so that was the reasoning for bringing this forward.

Again, a lot of the trends that we're seeing are some of these schools are actually incorporated into manufacturing districts just for the shear fact that manufacturing districts tend to have a smaller rent, rental capacity, so a lot of these schools are kind of start-ups and need that help, so we are looking to amend the definition section to include commercial school definition and kind of elaborate on it a little bit further and then putting the commercial and trade school as a special use in the M-1 and M-2 districts.

CHAIRMAN HARKER: Okay. Awesome. Is there anybody here that would like to speak in favor of the request?

(No response.)

CHAIRMAN HARKER: Oppose the request?

(No response.)

CHAIRMAN HARKER: None? Questions from

the members?

(No response.)

CHAIRMAN HARKER: None, okay.

Moving on to the third item on 1 tonight's agenda, it's PC 2016-07, Terry 2 3 Richards, petitioner, has filed an application with the United City of Yorkville, Kendall 4 5 County, Illinois, requesting to amend a special use approval for a public storage facility 6 pursuant to Chapter 6, Table 10.06.03 of the 7 Yorkville Zoning Ordinance. 8 The amendments to the special use 9 include relocation of the buildings on the 10 property, increasing the number of buildings on 11 the property, and increasing the landscaping 12 13 materials, all as shown on the new site plan for 14 development of the property. 15 The real property is located at 147 Commercial Drive in Yorkville, Illinois. 16 17 MS. HELLAND: Kelly Helland. CHAIRMAN HARKER: Is the petitioner 18 19 here? MS. NOBLE: She wasn't present. 20 21 CHAIRMAN HARKER: Oh, okay. MS. HELLAND: I came in late. 22 Sorry.

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repeat after me.

CHAIRMAN HARKER: Raise your right hand,

(Witness sworn.)

#### KELLY HELLAND,

having been first duly sworn, testified from the podium as follows:

MS. HELLAND: This was previously before the Plan Commission on the rezoning request, a special use application.

At the time we were going through that request, there were still crops on the vacant lot, and as a result of the crops being removed and topo being shot on the property, it was determined that to properly engineer the site, the buildings would have to be shifted and so we're here tonight seeking an approval of the amendment to the special use allowing for the configuration that's attached to your packet here tonight, so -- and Terry Richards is here.

They are looking forward to getting started as soon as possible, and here to answer any questions and would like a positive recommendation to the City Council.

CHAIRMAN HARKER: All right. Thank you.

MS. HELLAND: Thank you.

CHAIRMAN HARKER: Anybody present that

would like to speak in favor of the request? 1 2 MR. RICHARDS: Yes. 3 CHAIRMAN HARKER: Please. Step to it. 4 Yes, sir. 5 MR. RICHARDS: Like Kelly said, we didn't realize how the property drained until we 6 7 got the crops off and then the civil engineer determined that if we change the buildings, just 8 shifted them, the water would drain better, it 9 would be a better layout. 10 11 Through the process we actually decreased the square footage of the amount of the 12 13 buildings we got. I think we added a building, 14 but that was so we could put a space in between a 15 longer building just to get snow removal, make it 16 a little easier to maintain, but other than that, 17 everything has pretty much stayed the same on it. CHAIRMAN HARKER: Excellent, okay. 18 19 Thank you. MR. RICHARDS: Okay, thanks. 20 Anybody present that 21 CHAIRMAN HARKER: would like to speak in opposition of the request? 22 (No response.) 23

Seeing none, any

CHAIRMAN HARKER:

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1	questions from the board members to the
2	petitioner?
3	(No response.)
4	CHAIRMAN HARKER: Seeing none, okay.
5	Excellent.
6	Okay. Since public testimony
7	regarding all the petitions has been taken
8	MS. NOBLE: You do want to mention the
9	withdrawal.
10	CHAIRMAN HARKER: Oh, okay. I'm sorry.
11	There was a fourth item on our agenda tonight, it
12	was PC 2016-08. Do I need to
13	MS. NOBLE: No.
14	CHAIRMAN HARKER: It was the Grace
15	Holistic School. That's been withdrawn. I
16	believe they are looking for another location,
17	different location, right?
18	MS. NOBLE: Yes.
19	MR. HEINEN: We would like to formally
20	enter a letter for that.
21	CHAIRMAN HARKER: Okay. Do you want to
22	read it?
23	MS. NOBLE: Sure, Chris.
24	MR. HEINEN: To whom it may concern,

This letter is respectfully withdrawing the application of special use with regards to the property located at 319 Van Emmon Street, Yorkville, Illinois, 60560.

Please accept my apologies for any issues or efforts in zoning from this decision.

A property that would better serve our needs has recently come to my attention and we are very excited for this opportunity, and we will be submitting the new application for special use on Monday and we hope you share the belief that this building is a much better fit. Thank you all so much for your time.

CHAIRMAN HARKER: Thank you. Okay. With that, since all the testimony regarding the petitions has been taken, may I have a motion to close the taking of testimony at the public hearing?

MS. HORAZ: Motion.

MS. GOINS: Second.

CHAIRMAN HARKER: Roll call vote on the

motion, please?

MS. YOUNG: Goins.

24 MS. GOINS: Yes.

STATE OF ILLINOIS )

(COUNTY OF LASALLE )

I, Christine M. Vitosh, a Certified Shorthand Reporter, do hereby certify that I transcribed the proceedings had at the pubic hearing and that the foregoing, Pages 1 through 18, inclusive, is a true, correct and complete computer-generated transcript of the proceedings had at the time and place aforesaid.

I further certify that my certificate annexed hereto applies to the original transcript and copies thereof, signed and certified under my hand only. I assume no responsibility for the accuracy of any reproduced copies not made under my control or direction.

As certification thereof, I have hereunto set my hand this 3rd day of May, A.D., 2016.

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Christine M. Vitosh, CSR Illinois CSR No. 084-002883

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## Application For Special Use

#### Special Use Standards

Please state how the establishment, maintenance or operation of the special use will not be unreasonably detrimental to or endanger the public health, safety, morals, comfort or general welfare:

The project will not be detrimental to the public health as it will be constructed in an Industrial Park. Furthermore the Petitioner proposes to construct a fence around the lot so that the self storage buildings and units are not accessible by the public. The Petitioner furthermore is constructing a gate so that only patrons can access the self storage facility.

Please state how the special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purpose already permitted, nor substantially diminish and impair property values within the neighborhood:

The project will not be detrimental to the public health as it will be constructed in an Industrial Park. Furthermore the Petitioner proposes to construct a fence around the lot so that the self storage buildings and units are not accessible by the public. The Petitioner furthermore is constructing a gate so that only patrons can access the self storage facility. Additionally there is a landscape berm proposed on the rear north line of the subject property.

Please state how the establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district:

The surrounding properties in the Industrial Park are primarily industrial uses. The construction of a self storage facility will not impede the normal and orderly development an improvement of the surrounding properties for permitted uses in the District as individuals do not access their self storage units on a daily basis. The Petitioner hereby contends that the establishment of the Special Use to allow for the construction of a self storage facility is complimentary to the Industrial uses currently established in the Industrial Park.

Please state how adequate utilities, access roads, drainage or other necessary facilities have been or are being provided:

The subject property is located on a cul-de-sac and would be destination point for a customer. The utilities currently servicing the Industrial Park along with the roadways accessing the Industrial Park are adequate for the intended customers of the self storage facility. The Industrial Park is accessible from Route 47 and there currently exists a stop light to allow patrons of the Industrial Park and patrons and employees of the subject facility to access Route 47 after leaving the Industrial Park.

## Application For Special Use

### Special Use Standards

Please state how adequate measures have been or will be taken to provide ingress or egress so designed as to minimize traffic congestion in the public streets:

The Petitioner does not believe that approving the M-1 Special Use to construct a self storage facility will cause any traffic congestion on public streets. Patrons of a self storage facility are not at the facility on a daily basis typically.

Please state how the special use shall in all other respects conform to the applicable regulations of the district in which it is located, except as such regulations may in each instance be modified by the City Council pursuant to the recommendations of the Plan Commission:

A self storage facility is a Special Use in the M-1 Zoning District and therefore necessitates an approval for the Special Use. The Petitioner will conform with the balance of the Regulations and Codes contained in the united City of Yorkville Zoning Code.

#### Agreement

I verify that all the information in this application is true to the best of my knowledge. I understand and accept all requirements and fees as outlined as well as any incurred administrative and planning consultant fees which must be current before this project can proceed to the next scheduled committee meeting.

I understand all of the information presented in this document and understand that if an application becomes dormant it is through my own fault and I must therefore follow the requirements outlined above.

Applicant Signature

Date

3/8/2016

THIS APPLICATION MUST BE NOTARIZED PLEASE NOTARIZE IN THE SPACE BELOW:

Subsailed and Swam before ene one the 2nd day of March, 2016 Kely A. Helland

"OFFICIAL SEAL"
KELLY A. HELLAND
NOTARY PUBLIC, STATE OF ILLINOIS
MY COMMISSION EXPIRES 8/3/2019

4-17-16

To Whom It May Concern,

This letter is to respectfully withdraw my application for special use with regards to the property located at 319 Van Emmon Street, Yorkville, Il 60560. Please accept my apologies for any issues or efforts resulting from this decision. A property that would better serve our needs has recently come to my attention and we are very excited for this opportunity. I will be submitting the new application for special use on Monday and hope that you share the belief that this building is a much better fit. Thank you all so much for your time and patience.

Tairi Grace, LCSW, RYT Grace Holistic Center for Education