

# **United City of Yorkville**

800 Game Farm Road Yorkville, Illinois 60560 Telephone: 630-553-4350

www.yorkville.il.us

# PLAN COMMISSION AGENDA

Wednesday, February 10, 2016 Yorkville City Hall Council Chambers 800 Game Farm Road

Meeting Called to Order: 7:00 p.m.

Roll Call:

Previous meeting minutes: January 13, 2016

Citizen's Comments

#### **Public Hearings**

- 1. **PC 2016-02** The Law Office Corporation, petitioner, has filed applications with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a proposed tavern nightclub or lounge in an existing building zoned within the B-2 Retail Commerce Business District pursuant to Chapter 6, Table 10.06.03 of the Yorkville Zoning Ordinance. The real property is located at 226 South Bridge Street in Yorkville, Illinois.
- 2. **PC 2016-03** Unified Faith in Christ Church, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a Small Religious Institution that is defined in Section 10-2-3 of the Yorkville Zoning Ordinance as having less than 400 seats and 8,000 square feet of floor area in an existing building zoned within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance. The real property is located at 210 Beaver Street, Unit A in Yorkville, Illinois.

#### **Old Business**

#### **New Business**

1. **PC 2016-02** The Law Office Corporation, petitioner, has filed applications with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a proposed tavern – nightclub or lounge in an existing building zoned within the B-2 Retail Commerce Business District pursuant to Chapter 6, Table 10.06.03 of the Yorkville Zoning Ordinance. The real property is located at 226 South Bridge Street in Yorkville, Illinois.

#### - Action Item

Special Use

2. **PC 2016-03** Unified Faith in Christ Church, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for

a Small Religious Institution that is defined in Section 10-2-3 of the Yorkville Zoning Ordinance as having less than 400 seats and 8,000 square feet of floor area in an existing building zoned within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance. The real property is located at 210 Beaver Street, Unit A in Yorkville, Illinois.

#### - Action Item

Special Use

#### **Additional Business**

1. City Council Action Updates

The following items were presented to the City Council on January 26, 2016.

- a. **PC 2015-16** GC Housing Development LLC, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval from R-1, Single-Family Suburban Residence District to R-4, General Multi-Family Residence District. The real property is located near the northeast corner of Walnut Street and Freemont Street in Yorkville, Illinois.
- b. **PC 2015-17** Kevin Calder, petitioner, has filed an application with Kendall County seeking an A-1 Special Use to allow the operation of a landscape business with five employees. The property is located at 9923 Walker Road in Kendall Township.
- 2. Year in Review 2015

#### Adjournment

# **DRAFT**

# UNITED CITY OF YORKVILLE PLAN COMMISSION

City Council Chambers Wednesday, January 13, 2016 7:00pm

#### **Meeting Called to Order**

Chairman Randy Harker called the meeting to order at 7:25pm.

#### Roll Call

Roll call was taken and a quorum was established.

Reagan Flavin-Goins-yes, Charles Kraupner-yes, Michael Crouch-yes, Deborah Horaz-yes, Randy Harker-yes

Absent: Chuck Galmarini, Richard Vinyard

### **City Staff**

Krysti Barksdale-Noble, Community Development Director

Mr. Chris Heinen, City Planner

Brad Sanderson, City Engineer

Larry Kot, Alderman

Chris Funkhouser, Alderman

Ken Koch, Alderman

Lynn Dubajic, Economic Development Consultant

Jim Binninger, City Attorney

#### **Other Guests**

Chris Vitosh, Court Reporter
Mr. Tracy Kasson, Attorney
Brendan Goss, GC Residential

Jeff Crane, GC Residential Development
Dawn Camp, GC Residential Development
Jim D'Alexander, Manhard Consulting

Bob Weaver, HDS Architects Darin Peterson, Longford Lakes HOA President

Barb Nielson, Walnut St. Jason Merkel

Nycole Woody, Correct Electric Earl Peterson, Longford Lakes

Tom Stout, Heartland John Bennett

Hartley Pearson, Longford Lakes Karylin Clevenger, Senior Services

Regina Moe, Walnut St.

Richard Motyka, Dalton St.

John Schneider, Walnut St.

Jennifer Johnson, Landmark St.

Alexandrea Ayers, Landmark St. Kelly Helland, Attorney Sandra Taylor, Walnut St. Andrew Block, GC Housing

William Woodward, KLOA

#### **Previous Meeting Minutes** October 14, 2015 and November 18, 2015

Commissioners Crouch and Kraupner moved and seconded, respectively, to approve both sets of minutes as presented.

Roll Call: Goins-yes, Kraupner-yes, Crouch-yes, Horaz-yes, Harker-yes. Passed 5-0

#### **Citizen's Comments** None

#### **Public Hearings**

Chairman Harker explained the process for the Public Hearing and swore in those who would presented testimony.

Mr. Crouch moved and Ms. Goins seconded the motion at approximately 7:29pm to open the Public Hearing.

Roll call: Kraupner-yes, Crouch-yes, Horaz-yes, Goins-yes, Harker-yes. Passed 5-0

1. PC 2015-16 GC Housing Development LLC, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval from R-1, Single-Family Suburban Residence District to R-4, General Multi-Family Residence District. The real property is located near the northeast corner of Walnut Street and Freemont Street in Yorkville, Illinois.

(See Court Reporter's Transcript for a record of the proceedings)

The following documents introduced during the Hearing, were requested to become a permanent part of the official record.

Slide Presentation from GC Housing

Traffic Study

Letter from VAC/Paul LaLonde

Photos/Exhibits from Attorney Kelly Helland

Following all testimony, a motion was made by Mr. Kraupner at approximately 9:31pm and seconded by Ms. Horaz to close the Public Hearing.

Roll call: Kraupner-yes, Crouch-yes, Horaz-yes, Goins-yes, Harker-yes. Passed 5-0

#### **Old Business** None

#### **New Business**

Mr. Heinen said 3 conditions were placed on the petitioner and outlined in the staff memo. He also said staff had noticed the discrepancy with the Comp Plan in terms on usage of the property.

Commissioner Crouch commented the location was not appropriate, but he acknowledged the need for senior housing.

The Commission then examined existing uses and zoning criteria. They examined the appropriateness of this site, whether or not it would diminish the property values of existing structures, the health/safety/welfare, hardship on the homeowners, suitability of the zoning for that property, community need and care taken by the community for planning land use.

#### **Action Item**

Rezoning

Mr. Crouch moved to approve PC 2015-16 Housing Development LLC, Petitioner requesting re-zoning approval from R-1 Single Family Suburban Residence District to R-4, General Multi-Family Residence District subject to staff comments and additions. Ms. Goins seconded the motion.

Roll call: Crouch-no, Horaz-no, Goins-no, Kraupner-present, Harker-yes.

Motion failed: 3-no, 1-present, 1-yes

2. PC 2015-17 Kevin Calder, petitioner, has filed an application with Kendall County seeking an A-1 Special Use to allow the operation of a landscape business with five employees. The property is located at 9923 Walker Road in Kendall Township.

Mr. Heinen said the Comp Plan allows for this use and it's far from the City's planning area.

#### **Action Item**

1-1/2 Mile Review (Special Use)

Staff had no concerns with this and the Commission approved by general consensus.

#### **Additional Business**

Mr. Heinen stated that James Weaver has resigned from the Plan Commission.

January 28<sup>th</sup> is the next Comp Plan Steering Committee and the Plan will be presented in June or July.

Attorney Binninger asked the Commissioners to consider a 7-member Commission and give input to the staff. Ms. Noble added that a notice has been placed on the website to generate interest. She also said that this meeting had to be a cancelled on a couple occasions due to lack of a quorum and that the ZBA only has 7 members.

#### Adjournment

There was no further business and the meeting was adjourned at 9:51pm on a motion by Crouch and second by Horaz.

Transcribed by Marlys Young, Minute Taker

(The following proceedings were had in

public hearing:)

CHAIRMAN HARKER: We're going to move into the public hearing portion of the meeting. There is one public hearing tonight, it's PC 2015-16, from GC Housing Development, LLC. That's what's going to be on tonight's agenda.

The purpose of this hearing is to invite testimony from the members of the public regarding the proposed request that's being considered before the Commission tonight.

Public testimony from persons

present who wish to speak may be for or against

or to ask questions of the petitioner regarding

the request being heard.

Those persons wishing to testify are asked to please speak clearly, one at a time, state your name and who you represent, if anyone.

Also, you are asked to sign in at the podium if you have not already done so.

Those of you that are here that are wishing to speak tonight, whether you are the petitioner or members of the public, please

stand, raise your right hand, and repeat after me.

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(The witnesses were thereupon duly sworn.)

CHAIRMAN HARKER: Okay. So the order for tonight, we will be receiving and listening to the testimony as follows: First, the petitioner is going to give his position first and then all of those who are in favor of the request will go next, and then those that are opposing it will follow, and then questions from the Commission will go out to the petitioner. Okay?

May I have a motion to open the public hearing on petition number 2015-16?

MR. CROUCH: So moved.

MS. GOINS: Second.

CHAIRMAN HARKER: Roll call, please.

MS. YOUNG: Kraupner.

MR. KRAUPNER: Yes.

MS. YOUNG: Crouch.

MR. CROUCH: Yes.

MS. YOUNG: Horaz.

MS. HORAZ: Yes.

1	MS. YOUNG: Goins.
2	MS. GOINS: Yes.
3	MS. YOUNG: And Harker.
4	CHAIRMAN HARKER: Yes.
5	MS. YOUNG: Thank you.
6	CHAIRMAN HARKER: Tonight I'm going to
7	go ahead and read through this, but just to be
8	clear on why we're here, we're here to vote on
9	the rezoning of the property. Okay.
10	PC 2015-16, GC Housing Development,
11	LLC, petitioner, has filed an application with
12	the United City of Yorkville, Kendall County,
13	Illinois, requesting rezoning approval from R-1
14	Single-Family Suburban Residence District to R-4,
15	General Multi-Family Residence District.
16	The real property is located near
17	the northeast corner of Walnut Street and
18	Freemont Street in Yorkville, Illinois.
19	Is the petitioner present?
20	TRACY KASSON,
21	having been first duly sworn, testified from the
22	podium as follows:
23	MR. KASSON: Yes. Good evening. My
24	name is Tracy Kasson, and I am an attorney with

the law firm of Rathje & Woodward, here representing the applicant, GC Development, LLC.

As the chairman noted, we are here to seek a rezoning of the property from R-1 to R-4 in order to construct an independent living age-restricted community.

Jeff Crane with GC Housing

Development is one of the members and will -
I'll introduce him to present the presentation.

Thank you.

MR. CRANE: Mr. Chairman, members of the Commission, city staff, thank you for the opportunity to present to you this evening.

My name is Jeffrey Crane with GC

Housing Development and Crane Construction

Company, and on behalf of myself and my partner,

Ralph Grande, I'm pleased to be here tonight.

I'd like to introduce our team to start. First of all, from GC Housing Development we have Andy Block, Brendan Goss and Dawn Camp.

Bob Weaver is here representing our architect, Hooker DeJong; Jim D'Alexander is here representing our civil engineer, Manhard Engineering; and Bill Woodward is here

representing the firm that did our traffic study, KLOA.

Before I start I'd like to at least pass around to each of the members of the Commission and staff sitting at the dais hard copies of the slides which we will be presenting tonight, as I know that it may be quite difficult given the lighting in here and location of the screen for you to see specifically what it is we are doing.

CHAIRMAN HARKER: Would you like that entered into the record?

MR. CRANE: Yes, please. We intend on delivering also a copy of the hard drive with all of this information on it also as part of the record.

Crane Construction Company is a third generation construction and a fourth generation real estate development firm that has been building and developing throughout the state of Illinois for over 60 years.

Six years ago we made a decision to focus our development efforts on developing, building and owning high quality, affordable,

independent senior living residences for those
55 years and older.

Most recently we built an 81-unit affordable senior community in Glendale Heights, and we were also part of a development effort for the second phase of a 122-unit affordable senior community in the Chatham neighborhood of Chicago.

In these communities we've gotten to know many of our residents. It gives me great pride in, one, knowing that we were able to provide seniors the opportunity to remain included in their communities and provide them a lifestyle that allows them to stay close to their children, friends and churches, and, two, knowing that we have built for them a home that is of top quality, a home that seniors are proud to live in, and have constructed a building that will provide homes for seniors for years to come.

Yorkville and Kendall County seniors deserve a similar lifestyle community to enjoy and be proud of.

What we are proposing to develop in Yorkville is a 75-unit, four-story affordable, independent senior living community that allows

eligible seniors the lifestyle they deserve.

Our first floor consists of one indoor parking spot for each unit in the building, and common areas on that first floor will include TV, billiard and computer rooms.

Floors 2 through 4 will consist of one and two-bedroom units, as well as a common room for each floor. Our architect, Bob Weaver of HDJ, will tell you more about the building later.

Tonight I'd like to outline how each of the eight criteria used in the city zoning ordinances have been met.

Why Yorkville? When performing our due diligence, we have a set of specific characteristics we look for in a potential affordable senior development.

Affordable housing developments are most often funded using federal tax credits administered by the Illinois Housing Development Authority, or IHDA. That is the source of funding that provides 75 to 80 percent of the capital necessary to complete this project.

The remaining capital comes from a

mortgage loan, various grants and developer equity.

Twice a year IHDA has a competition to determine which developments receive these tax credits.

There are six separate set-asides that IHDA allocates tax credits to. Over 60 projects applied in IHDA's first competition of this year. We are presently competing amongst 11 different developments for tax credits in what IHDA calls the non-metro set-aside.

Our project is the only project with an application in from Kendall County, which we believe IHDA will see as a positive for our development.

The criteria for IHDA and the marketability necessitates that these developments be as close to the amenities seniors utilize most often.

IHDA uses a hundred point scoring system to determine which developments will receive these tax credits. It is an extremely competitive process where the difference between a project receiving the valuable tax credits and

a project not getting funded is often separated by a few points.

As you will see in this slide, our site is at the corner of Walnut and Freemont.

The Yorkville Marketplace Jewel-Osco is around the corner. Yorkville Library, Walgreen's, Rush-Copley Medical, and the Beecher Senior Center are all close, and St. Patrick's Church is directly across the street.

It is not often that we see a site that offers so many amenities within a one-mile radius. That is why this site scores extremely well with IHDA.

As you all undoubtedly know, there is a tremendous need for high quality, affordable senior living options. We found this site in your community that we immediately fell in love with.

We began our conversation with the Community Development staff back in June of last year before we commenced our pursual of this property from the Diocese of Joliet.

After receiving feedback from city staff, we negotiated and entered into a contract

with the Diocese to purchase this property contingent upon our obtaining the necessary tax credits, securing proper zoning, and closing on the financing.

Working closely with city staff
since late -- since late summer, we fine-tuned
the initial conceptual plan, shown here, to the
site plan as it currently stands, shown here.
You can see those side-by-side.

We have reached out to many stakeholders throughout Yorkville and Kendall County to solicit feedback on our project. Our desire to develop in Yorkville has only strengthened.

The people we've had the pleasure meeting have all been gracious, sincere, encouraging, and show incredible pride in the United City of Yorkville.

Let's begin with criteria number seven, the community need for the proposed use. We know there is a great demand for independent living options for seniors, not only here, but across our entire country.

Specifically, by 2019, more than

20 percent of Yorkville residents are expected to be 55 years and older. Similarly, age-restricted independent living -- independent housing for those 55 years and older is lacking.

Currently the only independent living option is the recently approved Heartland Meadows development, which will build 47 age-targeted single-family homes to the area.

While Heartland Meadows fills a desperate need, it only puts a small dent in addressing a housing issue that will grow exponentially in the coming years.

Like many communities throughout the country, Yorkville has a desperate need for this type of housing.

Some of you may be familiar with the Diamond Senior Apartments in Oswego. Phase II of that development was recently completed, bringing the project to 130 units on approximately five-plus acres. That's the closest comparable property to what we are looking to develop. They are fully occupied.

Our 81-unit property in Glendale Heights, also for independent seniors 55 years

and older, has a waiting list today of over 200 people.

Anecdotally, over 90 percent of the residents at Glendale Heights come from within a three-mile radius of that property.

The demand in Yorkville far exceeds the existing supply. The 2015 State of City report that we understand Yorkville is using to update the 2008 Comprehensive Plan stresses that 50 percent of renter households within the city may be hard pressed to afford their current rents.

Based on the most recent census data, more than 39 percent of the homeowners in this community spend 30 percent or more of their income on their mortgage.

Yorkville residents are hard pressed, both as homeowners and renters, to afford their rent or mortgage payments. Our project directly addresses that need.

We all have a moral responsibility to ensure that our seniors have an opportunity to live in quality, affordable homes that allows them to age in place, remaining in their

communities, close to everything they have become accustomed to, and not move into different communities or into a different county to seek a home that they can afford.

Criteria number one: The existing uses and zoning of nearby property; criteria two, the extent to which property values are diminished by the particular zoning restrictions; criteria number eight, the care to which the community has undertaken to plan its land use development.

We've got a slide up now that shows the current zoning of this property. Given the surrounding land uses in the area, the size of this parcel and the trend of development in the area, the property's highest and best use is for a multi-family use rather than a single-family residential or a school or a church, all of which are presently allowed under the R-1 zoning.

Up on the screen you'll see zoning for property surrounding our development. The development trend is surely not R-1 residential.

Aside from our neighbors to the east, the vast majority of the area includes

multi-family use, institutional use and commercial use. Our building would follow this trend in the area. We simply need to increase the density in order to make our development feasible.

In the memo which staff has provided for this Commission, they noted the majority of these land uses are located in or around the downtown area.

They go on to note that the city is currently updating the Comprehensive Plan and this area may be reconsidered for a different land use than the R-1 it's currently zoned.

At last week's ZBA hearing, we heard testimony from Senior Services Associates about the struggle they have finding affordable homes for Yorkville's senior community.

They talked about how they are needing to place Yorkville residents in far away communities due to the lack of an affordable housing option here at home.

Criteria three: The extent to which the destruction of property values of plaintiff promotes the health, safety, morals or general

welfare of the public.

Housing for seniors serves a vital need for the community. With the aging population, there is an increasing need to provide affordable, high quality senior living.

According to the draft Comprehensive Plan update, the 55-to-74 population group has increased 287 percent from the year 2000 to 2014, while only 21 percent of Yorkville's housing stock is multi-family.

Also, as previously noted, the trend of development in this area has been for multi-family, institutional and commercial uses.

Regardless of whether it is us or another developer down the road, this land will be developed and traffic will be generated.

Every study shows that this type of development generates limited impact and the adjoining roads are more than sufficient to accommodate the traffic generated.

Maintaining R-1 zoning will not promote the health, safety, morals and general welfare of the public. There is not a current demand for single-family housing. This site will

ultimately develop, and it will not be single-family homes.

Criteria number four: The relative gain to the public as compared to the hardship imposed upon the individual property owner.

We are purchasing this property from the Diocese of Joliet. The church certainly could have expanded their parish across the street by building a second chapel or a school all within the existing zoning.

I'd like to highlight what we or the Diocese could legally build by right within this property based on its current R-1 zoning.

The property's current zoning would allow building a school or a special use, a church, or a handful of other institutional uses.

If the church had expanded their parish, here is a rendering of how that property could have looked that preceded a plan that mirrored their R-1 institutional use allowed across the street.

We are offering a project that strictly meets land use, but for the increase of our density.

Now, throughout our entire process of gathering feedback, the only opposition that we have heard has come from residential neighbors to the east.

According to a letter submitted by the counsel for Mr. and Mrs. Moe at last week's ZBA hearing, our neighbors to the east don't necessarily object to senior housing on this site; their objection is to the density and the height.

While supporting affordable housing options for seniors, they would like to see this built in a different location.

I can tell you that we have spent many hours researching sites throughout Yorkville. We chose this site because of a confluence of factors made this the best site we looked at by a wide margin.

We love this location and the layout of the property. We believe it fits in -- it fits in well with the surrounding area.

The economics of the land fit the financial model to make this deal work. The site sits close to amenities that make this such an

attractive property in the super competitive application process at IHDA.

We have had multiple conversations with our neighbors to the east, one meeting with Mr. and Mrs. Moe and one meeting just with Mr. Moe, in an effort to try to find common ground.

We listened to their concerns and accordingly made significant changes to our original development plan.

When we first met with Mr. and Mrs. Moe, we were under contract to purchase the 3.125 acres of land as seen in our original concept plan.

We left that meeting knowing that while we could certainly make the development work as the conceptual plan showed, there could be a much better development more in line with the Moes' objections with some changes.

If you look at this aerial view of the property, you see that there is a one-acre piece of vacant land to our immediate west. That land is owned by the Longford Lakes Condo
Association and was originally slated to be built

as townhomes.

We decided that while our property does not need to include this undeveloped land, it would become a better property, allow us to make changes that would benefit the neighbors on -- make changes that benefit the neighbors on Walnut.

We initiated a conversation with the board of Longford Lakes Condo Association to acquire the property. We have entered into an option for a 99-year ground lease with the Longford Lakes Condo Association for this one-acre piece of land to our immediate west:

By adding this piece of land, we are now able to do the following from -- make the following changes really from our initial plan:

Number one, it allows us to shift our building as far west as possible; number two, it allows us to change the angle of the building from five angle -- from five degrees to 15 degrees.

That brings the building setbacks to the east to 48 feet from the property line at the southeast tip of our building and up to 106 feet from the property line at the northeast tip of

the building. All of our setbacks well exceed the minimum standard laid out by city code.

Number three, it allows us to shift our entrance and exit to Freemont Street directly across from Dalton Avenue and away from the residents of Walnut Street.

In a recent letter sent to Alderman Funkhouser by Mr. and Mrs. Moe, it states, and I quote, Despite the incorrect representations of the developer, this building will shade our property two-and-a-half to four-and-a-half hours every day year round, preventing us from ever viewing another sunset from our home.

Members of this Commission, their claim is not entirely correct. I'd like to call your attention to data pulled directly from the National Oceanic & Atmospheric Administration, known as NOAA.

NOAA technology allows architects and developers to plug in exact locations based on longitude and latitude, input site and building plans, and NOAA's data then produces an illustration of the solar shadow.

What you'll see if you can page

through these first slides, will show

December twenty -- December 21st at both

2:00 p.m., the next one would show it at

4:00 p.m. You can then look at both March and

September 21st, which would be the same, both at

4:00 p.m. and 6:00 p.m., and then you can see

June 21st at 4:00 p.m. and 6:00 p.m.

On the longest day of the year,

June 21st, the shadows do not begin to approach
on their property until approximately 4:00 p.m.

As you will see here, comparable shadows would occur if this was developed as an R-1 institutional use such as a church or school:

Mr. and Mrs. Moe have been extremely gracious, warm and kind throughout all of our conversations. We have made continuous efforts to address all of their concerns and we remain open to do so.

showing the view of our building from the Moes' back patio. Since our initial meeting with Mr. and Mrs. Moe, here are the changes which we have made: We obtained the extra acre of land from Longford Lakes; we shifted our building to

the west as much as possible; we tilted our building from a five-degree angle to a 15-degree angle; we moved our entrance to Freemont, which puts the minimal traffic from our property away from their home; and, number five, we plan to berm up the east side of the property with mounds ranging from two feet to eight feet and provide landscaping well exceeding Yorkville's appearance code.

Members of the Commission, I think that we can all agree this land will never be developed as single-family homes. The cost of this land due to its proximity to downtown Yorkville and commercial use is too great for that use.

At some point a multi-family development or a school or a church will be built there. When that happens, as it inevitably will, this island of R-1 zoning surrounded by progress in all four directions and any new development will be in the way of the westerly view our neighbors have grown accustomed to.

We have been and continue to be sympathetic to the Moes' concerns by making

changes to our development.

With all that said, we do not believe that we will ever reach a point where our neighbors to the east will be in favor of this project.

Criteria five: The suitability of the subject property for the zoned purposes. As previously stated, given the trend of development in this area and surrounding uses, together with the size of this parcel, this property is no longer suited for R-1 single-family purposes, but rather R-3 or R-4, both of which would allow multi-family.

The trend of development in what is around there is that this property will not be developed as single-family. The only R-1 single-family occurs to our east. These homes were constructed before all the surrounding non-single-family uses, which has changed the general character of this area.

Criteria six: The length of time the property has been vacant, zoned considered in the context of land development in the area -- in the vicinity of the subject property.

The fact of the matter remains that this property has never been developed. Since the dawn of time, this island of vacant land has remained undeveloped while progress has occurred around it in all four directions. It's time for this property to get developed.

There is no better use nor greater need for this property than what we are proposing. The population of Yorkville is aging.

Regardless of whether it is us or another developer down the road, this land will be developed. Wouldn't you prefer a development that addresses a dire need within the community and with developers who have a proven track record in delivering high quality, affordable housing for those who need it now?

The positives that this project brings to the community far outweigh any negatives.

If we are rewarded with your approval to proceed and IHDA provides us with the necessary funding, we plan on working closely with city staff, our neighbors to the east and other stakeholders throughout the community to

ensure that Yorkville gets everything we have promised and more.

We hope that after looking at all the facts, the Plan Commission will recommend to the City Council that our development be granted our rezoning request.

Thank you for your consideration.

I'd like to now ask Bob Weaver from our architect, Hooker DeJong Architects, to speak briefly about the building.

Thank you.

#### BOB WEAVER,

having been first duly sworn, testified from the podium as follows:

MR. WEAVER: Thank you, Jeff. My name is Bob Weaver. I am a designer and a project specialist for Hooker DeJong Architects. We are approximately a 40-person firm.

We specialize in senior housing, all the way from the very high end of skilled care all the way through independent assisted living and affordable senior housing.

At any one time we have approximately a hundred projects in all different

phases, three to four-year projects, so we take on 35 to 40 projects a year, and I can tell you in my experience the quality of the project that GC Development wants to bring to you is among the top two or three percent of projects I work on as far as quality and amenities going into this.

We have -- We work in 19 states, all east of the Mississippi. The only project that I have that even comes in close to the quality of this is way down in Norfolk, Virginia, right now, so out of all those hundreds, just to give you this idea.

I think this is a very unique opportunity for the city of Yorkville to bring a high quality senior housing product, and it might be the only opportunity.

Not to play down any of my other clients, I am very happy to have them, but a lot of those are publicly held entities and the number one thing they're looking for is profitability, and I would give you probably a 95 to 97 percent chance that the next developer that comes in here will basically go to your bare minimum requirements for amenities, for parking,

for architectural materials.

The irony of this project right here is the fact that -- I looked at your ordinance, and what the Crane Company has me working on, it's not even comparable. This is 100 percent premier exterior materials.

When I get into your ordinance, you look for 50 percent masonry on the front face, front elevation of the building. This project is 100 percent masonry on the entire main floor.

If you can also look -- sorry. Some of the other amenities we bring in here as far as architectural quality, we have a drop-off canopy. Each one of the one to two-bedroom units has its own individual exterior balconies.

Everything is trimmed out in premier materials. We brought a material sample board here, and where your ordinance allows for up to 50 percent vinyl cladding, this entire project is either brick masonry veneer or it's 100 percent -- like this is a James Hardie cement board. It has a 20-year color warranty and it's basically a lifetime material.

All of -- we are planning on putting

a 5-12 roof on this building, two reasons. We're finding two things: Number one, we want to minimize the impact of the height of the building. This is a four-story building. We will get into it a little bit more. We use a 5-12 on roofs like this for our temperate climates where we have winters such as we are having now.

We want to minimize any potential maintenance on the roofs. We do have vents, penetrations. It is a, you know, 78-unit facility, so we have a lot of penetrations through the roof.

We can't go down to a 3-12, it's just going to lead to problems down the road, so what we have is a premium grade shingle on a 5-12 and all premier materials.

Next slide as we go through, as you can see, all sides are treated equally. There is not a front and a back to this building. It basically carries the quality of the architecture throughout the entire structure.

What you'll see -- and stay right here -- the peak of the roof is at 61 feet, eight

inches. The lowest eave on here, which is at the balconies, is at 45 feet, which gives us I believe a 52 before mid-roof height.

And you can also see here, it's a little -- it's a little difficult with the light on, but on this elevation, we're looking at the east elevation, and you can start to see how the berm effect that we have on the project with the eight-foot berm directly up to the side of the building begins to make this more of a three-story building up on a hill than a four-story building at the same elevation as the neighbors.

Again, everything we're trying to do on this project is to minimize impact to the neighbors and be good neighbors.

The next slide. As Jeff stated, we started off originally with a five-degree twist or rotation of the building and over time because of the purchase of the land we are able to go from a five to a 15, and pushing the limits of what we need is a 30-foot buffer to -- the minimum that we have, again, is a 48 feet and some-odd-inch minimum distance, and then well

over a hundred foot distance at the north.

2.3

That entire wall on the east is going to have to be upgraded from just a masonry backing to a reinforced concrete retaining wall in order to carry an eight-foot berm up to it, but, again, these are all things we are trying to do to be good neighbors here.

The other amenities around the site, the only traffic that will come off of Walnut Street will be emergency egress access with crash gates, so virtually that path hopefully will never end up being used. It will be more of a parkway, landscaped parkway, and berm along the east side.

The reason that we set this project up the way we did is because we were trying to make a minimum impact on the adjacent R-1.

Typically when I come into hearings like this, the biggest problem we have is lighting -- two things, lighting and parking lot traffic and the lighting at night, so what we tried to do is use this building to screen both those issues, and we've done the very best we could at that.

We have -- Inside the building on the main floor we have all of the garage parking for the individual units, plus we have an additional 37 spaces, which actually meets the entire criteria for this housing development, spaces outside for staff and for guest parking.

Again, all of that will be accessed to the west and will make a minimum impact on both traffic and the neighbors in the R-1 to the east.

The other amenities that we have on the main floor will be community space. Let's go back to that main floor again. We have community space in there. We also have the management offices, we have a large patio space that is actually open up to the west and not to the east, which is the neighbors, we're still trying to preserve their privacy, and again the canopy, drop-off canopy, is at the east end, so all traffic, all commotion, all lights that are required for minimum lighting at night, it's all happening to the west. We're using the building to screen the residents to the east.

And also the trash enclosure -- you

can see it up there -- it's to the far north where you access into the garage. Right there is where our trash enclosure is, so, again, the garbage trucks coming in, recycling trucks coming in, are -- there will be no impact whatsoever to the neighbors to the east.

Next slide. Again, floors two
through floor -- four will be the residential.
They are a combination of both one unit and two
unit. The two units are approximately
1050 square feet and the one units are around
750 square feet.

We also are putting in double elevators -- I'm getting into little minutia -- but we're putting in double elevators in this type facility, not required, but still to a building of this caliber and it being a facility that is for 55 and older, you don't want them using the stairs ever, so we always want to ensure that we have one elevator working at all times.

Next slide. Now, some of the amenities that go in here in the interior, you can see the community spaces, you can see the

level of detail.

One of the things that we try to

do -- and this is a big push in senior housing -is to go from an institutional feel to start

creating homes again and places where people can
take pride and take a sense of home, and that is
exactly what GC Development is doing in this
project.

They have a very -- Within the about 4,000 square feet of community space on the main floor we'll have a gymnasium, a library slash reading area, multiple areas where you can just kind of get away, but still be in a public area.

Billiards, TV space, many opportunities to keep socializing with the public.

Next slide. The individual houses -- the individual units, sorry, that are going in here, the one to the left is a typical one-bedroom unit, that's about 750 square feet.

You can see that we have an economy-type kitchen to the upper right corner, and it's all open space feel where you have a dining room space right off the kitchen, which

leads into the public area, which is the living room space.

In all of these you'll see a couple very unique things also in this building design. To the bottom is where the balcony is, okay? So that six to eight-foot balcony space does serve as a buffer also along that entire east elevation to the Moes' property, and probably the most important thing that goes on here, typically what happens, we end up creating a large bank of air coil units, fan coil units. They call them farms.

This solution actually is much more expensive early on because each one of these has their own enclosure.

You can see off to the side of the balcony, to the right there, is an enclosure where all the mechanical goes so that visually and from sound it's as good of a solution as you guys, you know, are ever going to see in senior housing, being affordable housing at that.

The unit to the right is basically a derivation of the one unit where we add on a suite for a second bedroom, and other than that,

has its own walk-in closet, which is something that is very unique in affordable housing also.

So that in there is the reason that I really do believe this is one of the top two or three percent quality-type buildings that you are going to see for affordable senior housing, and I just hope the city takes that into account when you vote.

At this time I want to turn this over for a traffic study to Mr. Woodward.

## WILLIAM WOODWARD,

having been first duly sworn, testified from the podium as follows:

MR. WOODWARD: Good evening. My name is William Woodward. I am a traffic engineer with KLOA out of Rosemont, Illinois.

We prepared a site access and parking summary evaluation for this proposed development. I am here tonight just to walk through our findings.

The proposed development will have a low traffic impact on the surrounding roadway network given the low volume of traffic it is projected to generate.

No roadway improvements are recommended or needed on Freemont Street or Walnut Street in conjunction with the proposed development.

The main access driveway on Freemont Street in alignment with Dalton Avenue will provide one lane inbound and one lane outbound, and that outbound lane will be under stop sign control.

This access will be adequate to accommodate the proposed low volume turning movement traffic during peak hours.

The proposed access driveway on Walnut Street will be gated and restricted to emergency access only.

We recommend high visibility crosswalks across Dalton Avenue and across the proposed access driveway to better connect the existing sidewalk system and further enhance pedestrian mobility within the residential neighborhood.

And, finally, the proposed 115 off-street parking spaces are more than adequate to satisfy the Yorkville zoning code.

Further, ITE parking information, or Institute of Transportation Engineers, shows that the 115 parking spaces are adequate to satisfy peak parking demands.

Thank you.

MR. KASSON: I believe Mr. Woodward's traffic report is part of your staff report, isn't it, Krysti?

MS. NOBLE: Yes, it's in the packet.

MR. KASSON: So we would like to introduce that into the record as well.

I will just summarize the standards that you will consider, much of which -- or all of which were touched upon in fairly good detail by Mr. Crane to consider here as part of your rezoning of this property.

The first is the existing zoning classification and uses of the property within the general area of the proposed rezoning.

As you had gone through with Mr. Crane, the property currently obviously is zoned R-1. All around the adjoining property to the west and north is zoned R-3, multiple family, with the townhomes and detention ponds.

Further to the north is your commercial shopping center, across Landmark

Avenue, which is zoned B-2 and R-4. You've got the Yorkville Marketplace shopping center there and the Fox River Apartments.

Further west, one block away, is some more commercial zoning with Route 47.

Adjoining property to the south, even though it's zoned R-1, contains

St. Patrick's Catholic Church, which is an institutional use, and then to the east is the R-1 zoning with the single-family home.

Next is the trend of development, if any, of the property in question, including any changes which have taken place since the property in question was placed in its zoning classification.

As we have discussed, the trend of development has been for multiple family and commercial to the north and west and institutional with St. Patrick's Church to the south.

I think this church I believe is around a 1200-seat sanctuary and, as you know,

churches are a seven-day-a-week activity with use not only on Sundays.

The next, the extent to which property values are diminished and the particular zoning restrictions. Given the surrounding uses in the area, the size of this parcel over three acres, and the trend of development in this area, the highest and best use here is not for an R-1 single-family use, but for a multiple family use similar to what is proposed. To keep this zoned R-1 for a single-family use would significantly diminish its property value.

The next, the extent to which the destruction of property values of the applicant promotes the health, safety, morals and general welfare.

As Mr. Crane had summarized, the R-1 use would not promote the health, safety and welfare. This use, first of all, as he went through, serves a vital need to this community.

With the aging population, there is just such a great need to allow people to age in place. That also can obviously help your single-family districts as well by allowing

people with aging parents to be able to stay in the community and live close to them. It will be a benefit, not a detriment, to the health, safety and welfare.

As was noted in your comprehensive plan update, the population from 55 to 74, in that age group, has increased 287 percent here from 2000 to 2014, and only 21 percent of your housing stock is multiple family. That's in your State of the City address which is part of your draft comprehensive plan update.

Next is the relative gain to the public as compared to the hardship imposed on the individual property owner.

As Mr. Crane had gone through, there is this tremendous need for this type of use. The proposed use meets all of your height, setback and lot coverage requirements in the R-4 District.

As was shown on the site plan, at its narrowest it's 46 feet, from the -- the

property line to the east, which is on the southern end, up to 106 feet on the northern end.

About the midpoint, which is about where the patio to the adjoining property to the east is, is approximately 60 feet, and, again, your setback requirements are only 30, so it greatly exceeds any of your setback requirements.

Its lot coverage is 58 percent instead of 70 percent, which is allowed in the R-4, so as you can see, there is a lot more green space being provided here than what the requirement is in the R-4 District, and we're going to have, as was noted, buffers of two to eight feet on the eastern end, well in excess of any of your requirements.

As far as the density, you heard how density of something similar is needed for these type of proposals. The development in Oswego I believe would average out about 26 units per acre; the Thomas Place in Glendale Heights, which Mr. Crane alluded to, is something similar as well. Also, your assisted living facility is approximately that as well, which is noted in your staff report.

A lot of density is used to look at parking and traffic impacts as well as just total landscaped area, and here those aren't issues.

Most of the parking, as you have seen here, is enclosed within the building, it's not all outside at grade.

The traffic report confirms this is not a high intensity use given it's for independent restricted -- age-restricted living, and the roads are more than adequate to handle that.

So I think for all those reasons it certainly is appropriate at this location.

It was also noted what could be developed here under R-1. Schools are permitted use, religious institutions and hospitals are special uses. Those I think by all accounts everyone would agree would be more intense-type of uses.

Next, the suitability of the subject property for the zoned purposes. Given the trend of development in the area, as noted by Mr. Crane, it's not suited for R-1 single-family.

The single-family use to the east

was developed before everything else around here was developed.

As you were shown on that one screen showing the zoning of this area, this parcel is basically an island there surrounded by R-4 and institutional -- I'm sorry, and R-3, and then further north, your commercial developments.

Also, this type of use can only be allowed or permitted in your R-4 District because of the multiple family being permitted uses.

R-3 are traditionally for multiple family, so that's why in order to locate a use such as this in R-4 zoning is needed and appropriate.

The length of time, the next standard, the property has been vacant in context of ever developed, it has never been developed, and as you've seen, everything else around here has been developed.

The community need for the proposed use I think was gone into in great detail by Mr. Crane and is very evident. There is a vital need in this town for affordable, high quality, senior living.

We went through the statistics of how in your comprehensive draft plan update that age group is increasing.

According to that as well, the only 55 and older development here is -- with age restriction is Heritage Meadows and that's a 47-unit I think single-family development. This is obviously something that is needed and is a different type of amenity.

It also notes a lack of affordable options, with 50 percent of renter households hard pressed to afford their rents. Just a great, great need for this type of use.

Also, as Mr. Crane noted, with the purchase of the additional -- not purchase, but the long-term lease of the property to the west, it basically brings our effective density down to about 18.25 units per acre, because that property would never be developed or will not be developed under our lease. It will be for the entrance off of Freemont Street.

Next, with respect to the subject property, the care which the community has undertaken to plan its land use development, as

noted, the plan is currently being updated.

In the land use section of the current plan, it designates this parcel as mixed use, which would include age-restricted development and also, again, reiterates the need for this type of use in this community.

The last is the impact the classification has on traffic and traffic conditions on existing roads and the impact of additional accesses as requested by the petitioner.

Again, the issue is not whether this use generates any traffic. Any development is going to generate some traffic. The question is will it have a detrimental effect on the adjoining roads, and the traffic study here confirms it will not, they are more than adequate, and this is a low generated use.

There are other uses allowed in the R-1 that would generate similar traffic, if not more, and we kind of addressed how there are schools as permitted uses and churches as special uses.

Those conclude the standards

Jeff, do you want anything else to

conclude?

MR. CRANE: Again, I'd like to thank

the -- thank you for allowing us to make our

presentation tonight, and we will be available to

answer questions.

CHAIRMAN HARKER: Okay. Anybody that would like to speak now that is in favor of the proposed request, please come up to the podium.

Have you gentlemen already signed in?

MR. PETERSON: Yes, I have.

CHAIRMAN HARKER: If you haven't, when you come up, if you would do that as well, please.

## DARIN PETERSON,

having been first duly sworn, testified from the podium as follows:

MR. PETERSON: My name is Darin

Peterson. Just so you all know, I am terrified of public speaking, so you will have to forgive me. If I stumble or stutter over my words, I'm not good at it, don't like to do it, so...

I come here basically wearing three

different hats. I come here as a life-long resident of Yorkville, I've grown up here since I was two years old, 45 now. I've grown up in Bristol, went to Yorkville schools.

I've seen pretty much all of my mentors if you would come and go and leave Yorkville. All my baseball coaches, my teachers, my Cub Scout coaches, pretty much everybody I grew up looking up to, who has taught me to be the gentleman that I am, or try to be, I've seen them all leave, for one reason: There is no affordable housing for seniors. That is a problem. It's a problem not just here in Yorkville, it's a nationwide problem.

But we have an opportunity to make some sort of change to let some of our residents, not all of them obviously -- I've seen it grow from 3,000 people to 17 plus I believe is where we're at now. It's terrible. It's something that we need -- we as a community need to address.

My second hat that I wear, I am the president of Longford Lakes. I have sat down with the developers. First I was fairly opposed

to the thought of someone developing the property behind us, I was fairly against leasing the land or selling the property to anybody just because of the impact it would cause on our small community.

1.3

We have 62 units. Out of those 62 units, at any normal meeting I might get six or seven members to show up to our homeowner's association.

I took over the presidency I believe in 2008. At that time our association was ailing, if you would. We were a new association, but we were not by any means a wealthy association.

As everybody did with the economy, we had our serious hardships. We had underfunding of our -- of our reserves, we had some issues with buildings that were slapped up or put up together very quickly in the time when building was going like crazy, and we had some impact with the surrounding area growing around us.

All of these were problems with us at Longford Lakes. We addressed them, we

maintained throughout the downfall in our economy. The economy is eeking back up a little bit, but I don't see it being that great yet and we're still having our financial problems, so as the president I said I have to do my due diligence, I have to sit down and I have to listen to this group that's going to try and develop around us.

In doing so I met some fantastic individuals. Sitting here in front of me, everybody that was just standing up talking, eased all of my concerns.

I think I surprised them a little bit because I don't think they were expecting to talk to, you know, a local here that had as much information as I have.

I work for a municipality, not this municipality, much larger municipality, a much richer municipality. Worked there for 25 years. I've seen growth in that community. I've seen this exact type of growth in our community. I've heard all the comments. I've sat through the meetings, I've listened to them, how is it going to impact our community.

I was very impressed with this group of individuals who came to us and said this is what we want to build.

My fear was we were going to get a school, an emergency room, church, something that is going to give us a lot of traffic, not give the city much revenue at all, and basically be a hindrance to our neighbor.

After a few meetings I found exactly the opposite. What I found was R-4 construction, our community is R-3. Not a huge difference.

I believe back in 2007 there was a proposed R-3 construction for that zoning -- or for that lot. It fell through, it's been sitting vacant for that long, for sale for that long.

Many developers could have bought that piece of property.

I met with the Moes before I met with -- Before I met with the development group,
I met with the neighbors, the Moes, who are actually fantastic people. I have nothing bad to say about them.

I met with them and I appreciate their time. I explained to them my concerns on

this development, the potential development.

As a resident I think it's a fantastic -- fantastic thing for our community.

As the president of our association, I'm all for it. I think it's a wonderful thing.

Now, I'm not going to try and slide anything under, yes, there is a financial gain for us in Longford Lakes. We are leasing the property to them. Can't hide that. Nothing to hide. If you have a piece of property you want to lease or you want to sell, you try to make gains. That has — that lease will solidify our homeowner's association.

All of those years that we couldn't put into the reserves, this is solidifying it.

This is giving us the opportunity where the residents of our association are not going to be taxed out of their property. They're not going to get special assessments like we've had to do for the last two years. This will help hold that off. It will keep people from moving out of our 62 units.

My third hat that I wear, I am an investor. I own a property there. I don't live

there, but I do own a townhouse. One of those 62 units is my investment property.

I live in Yorkville right behind this building. I live on Sunset Avenue at the dead end. I bought that house knowing that nothing could be built back there. It was all open field.

Shortly after I bought it, it completely changed. I have a park behind my house now. I have soccer every morning during the summer, I have baseball every afternoon and every evening. Completely changed my back yard. My back yard was my oasis. It was my pool. It was everything I needed. I had nothing behind me, now I literally have thousands of children running around back there.

It was a change. I got used to it.

I didn't like it at first. Had hundreds —

literally hundreds of soccer balls and baseballs,

softballs, in my yard every day — or, I'm sorry,

throughout the year, and I always brought them

back, gave them to the city or gave them to the

park district. Talked to them, they moved their

goals. They worked with me.

What I see in front of me here is an investment group that is doing exactly that for us at Longford Lakes. They addressed every issue I had with parking, worried about vandalism. Do you have parking outside? They have interior parking.

I worried about lighting; they told me they were going to give us low level lighting, they weren't going to be intrusive with that.

I worried about landscaping. I worried about the encroachment of the traffic going down our street.

Not to be silly here, but I know if the entrance was on Walnut, we would still have the traffic coming down Freemont. Everybody that's going to go there is going to drive to the Jewel store, to Sunfield restaurant, to Ace Hardware, to all the local businesses that would love to have these extra patrons.

Seniors, they love -- they don't -if they're not working, they love to wander,
okay? We're all familiar with that. They love
to go shopping, they love to be part of the
community. We can't ask for better neighbors.

I have nothing else to say except for the fact that I do understand that the Moes and everybody to the east of us are going to have a hardship, and for that I have nothing that I can do.

I've talked to you and I appreciate every -- I appreciate our conversation and I completely understand everything that they're going through. I personally have dealt with it.

On those three topics, those three hats that I wear, I can honestly say in front of this committee, in front of this whole group, that there is no better neighbor that we can have than this development.

I fear if this development doesn't go through, another one will that may not be as nice as this. They may not be as congenial as they are. They may not help out as much as they're going to.

Thank you.

TOM STOUT,

having been first duly sworn, testified from the podium as follows:

MR. STOUT: Hi. My name is Tom Stout.

I live at Heartland subdivision. I moved to Yorkville in 2013. We moved to Yorkville because of all the wonderful things that your city had to offer, and I love that it was growing, a beautiful place to raise a family, it was safe.

I also like that it was going places, that there was new things coming to it. My wife and my two daughters frequently walk and ride our bikes through that neighborhood. It would be nice to see something there that's positive, and I think you can never put a price tag on something that's positive to a neighborhood.

As someone who has seen the Glendale Heights facility firsthand, it was a top quality building facility. It's not going to diminish that area at all, and I think it would be a big mistake to say no to it.

Thank you.

JASON MERKLE,

having been first duly sworn, testified from the podium as follows:

MR. MERKLE: My name is Jason Merkle. I am a resident of Yorkville. I have lived here

since 2003. My family has been in this town for generations.

I think this development would be a good idea. I come from the trades as an electrician, I think the work would be good for us and for everybody. It's a working class town, we could use the work in our town.

It's also a development that's not going to add to our burdens on our schools, but will bring in the tax revenue for the property taxes.

Another multi-family use could bring more kids into the school and overcrowding and cost taxpayers. More consumers to come here would be good for local businesses, and I see it as a win for -- for everybody.

I understand there are some concerns, but I hope they'll address them the way that they say they will, and it would be nice to see a development that's not just growing up some single-family houses again that are going to be turned over or repossessed or something after a few years.

Thank you.

## KARYLIN CLEVENGER,

having been first duly sworn, testified from the podium as follows:

MS. CLEVENGER: My name is Karylin Clevenger. I am with Senior Services Associates here in Kendall County. I think most of you are familiar with me, I spoke last meeting.

Just a few facts about Kendall

County. I was born and raised here. I have

since moved to Sandwich. Born and raised in

Kendall County. I recognize several last names

of people that I've helped, family members of

clients.

The seniors in our community are usually born and bred here. They were born in this area, they've stayed in this area their whole lives. They are now being forced to move.

I just in the past three days have moved a senior to Waterman because there is no affordable housing in Kendall County.

We have nine buildings in Kendall County that house our seniors; seven of them are subsidized and offer rental assistance. Two of them are not, they're a private pay.

Of those buildings, the unsubsidized run anywhere from 800 a month to a thousand a month, depending on the amenities and how big the apartment is, and the subsidized apartments run 30 percent of their monthly income after allowable expenses, including anything that is medically necessary.

The waiting lists at all these housing facilities right now are a year on average. You are put on a waiting list, and in order to be called, someone either has to pass on or be moved into an assisted living community or a skilled nursing facility.

Newark is the shortest wait, and I can tell you why: Because there is nothing in Newark. People don't want to go to Newark because they don't drive anymore, they have to rely on their daughter or their son to come and pick them up and take them to the doctor, take them to the -- to the local grocery store. They don't have anything but libraries and a gas station with a Subway, so seniors don't want to move to Newark for that reason.

They jokingly call it the wrinkle

farm because the people in Newark that were farmers and have lived there their whole life, they want to stay in Newark, so they end up at the Newark Senior Center.

Only two of those facilities in Kendall County out of the nine offer parking and offer a spot for every single resident, and offer indoor parking, but at an additional cost.

This is not -- they're not proposing that there would be an additional cost for every person that lives there to have a parking spot.

In order for these people to have parking spots at these buildings runs anywhere from 30 to \$50 a month to guarantee them a spot, for an indoor parking spot especially.

There is an extreme need for housing. I mean, the closest facilities that have no wait at this point are Mt. Morris, Illinois; Oregon, Illinois; Rochelle; Waterman; and Earlville.

All of them, if you think of it for one second, if you picture each one of these communities, the access to available resources is nil.

There may be a doctor in town or a veterinarian. There may be a grocery store, if that. In Earlville they have a Dollar General that has a couple of freezers and has frozen goods and refrigerated goods. That's all they have access to.

When that happens, the senior then has more trouble with their activities of daily living, they are not getting out and getting the nutrition they need, they're becoming more dependent on their families.

This lands them in a skilled nursing facility or an assisted living, producing an additional taxpayer burden to the people of Illinois in general because those people then end up on Medicaid.

Medicaid then becomes what pays their rent because it subsidizes what they're getting in every month and they go on a Medicaid waiver and the waiver then pays for them to live wherever they're living, so it creates an additional taxpayer burden on top of it.

We currently have three to five inquiries a week coming over the telephone or

coming through the -- through the emails to us looking for affordable housing.

I had a lady on the phone just yesterday that was in tears because I had to tell her that every single place within a 10 to 15-mile radius is a one-year waiting list at the minimum.

She is going to have to probably live with her daughter, which I guess is not a good situation, and she was very upset about it because she is losing her home because she can't pay her taxes.

This is a burden. Kendall County has a large amount of tax on homes. Even with the senior freeze they average anywhere from three to \$5,000 a year.

Seniors can't afford that on top of all the other expenses, including maintenance and upkeep of their home and so on and so forth.

When they're moving into a site like this, then they're moving into someplace that they don't have to worry about that. They don't have to worry if the furnace goes out, they don't have to worry if the shingles come off the roof

in a big storm or having to carry homeowner's insurance that has went from 500 to \$800 in the past three years.

They're also creating a safety net that in these buildings there is typically someone on every floor that makes sure that everyone on that floor is well for the day. It's a well-being check, usually either hang a hanger on their door that's a yellow or a red or a green, lets everybody know that they're okay. It creates the daily well-being that families don't have time to do.

and you were born and raised in Kendall County and you have to send your mother to -- or father to Mt. Morris, Illinois, or to Oregon because that's the only affordable housing for them, how are you going to check on them daily? How are you going to make sure that they're okay or help them with their activities of daily living?

We currently have a PADS population also that is growing. I find it disgraceful that a seemingly affluent community that has prided themselves in taking care of their own and making

sure that the people of this community are cared for and looked after are living on the streets or in their cars.

When I'm talking to seniors that are too embarrassed to tell their daughter that they have lost their apartment that they were living in or that they couldn't afford their rent so they're now living in their car and they're afraid to go to PADS because they know everybody in the community and they're afraid that going to PADS, one person might say, Why is your mom living at the homeless shelter in Kendall County, I find that disgraceful, that we have seniors that are living on the streets.

PADS only operates in the extreme months, the cold months, so then in the summertime we're going to have a beautiful community like Yorkville where seniors are sleeping on park benches? I just -- I have a really hard time...

My job is not just a career for me, it's a passion, and these seniors that I take care of become an extended family of grandparents and great aunts and uncles that I look after

because their own families don't look after them.

And they're going without housing, which is basic need? We're a first world country, not a third world country.

I feel that turning our -- turning our backs to a need like senior housing, that -- you know, you can't pick your neighbors, but these are the best neighbors to pick. They are in bed way before we are, they don't leave their porch lights on because they're wasting electricity.

You know, they're not the wasteful generation. They turn off lights when they leave the room. They don't leave garbage on the floor. They bend over to pick up the penny on the street. They're the ones that keep our community as alive and beautiful as it is.

If you go over to 407 West Kendall
Drive or 5001 West Kendall Drive where
Countryside Villages Apartments are located, on
the edge of a one single-family -- on the edge of
a single-family community with apartments on the
edge, but they are right on the edge of that,
it's a beautiful community and those apartment

buildings blend right in.

If you ask the neighbors in that community, they will tell you that those are the best neighbors they could ask for. They're planting flowers in the summer, they walk down the street, they say hi, they walk their dogs and they say hi to everyone. They look out for people in their community.

We're not looking at a Section 8 housing facility, we're not looking at low income housing for just everyone, but we're looking at the 55 and up club, which is the most respectful generation, the cleanest, the most prideful. They will -- they can -- they can polish any penny.

It doesn't matter how -- how low they are in the income bracket, they won't ever come off to you as one of the lower class citizens.

Just placed -- I'm sorry. There is no issues of disturbances ever. I don't ever get -- out of the nine buildings that I am a liaison for with Senior Services, I don't get phone calls about disturbances, I don't get phone

calls about garbage being strewn in the yard or -- I get those about the people that aren't living in those communities that aren't seniors.

Section 8 is not even an issue in

Kendall County. You're not going to be welcoming

Section 8 because there's no vouchers. The

waiting list has been open for a total of

around -- I believe it -- and I don't quote me, I

believe it was 13 days that the wait list was

open, and that's just the wait list.

Those people then go on a wait list waiting for somebody that is on a current voucher to die because that's the only reason they can get one because people don't just go off of Section 8. A person has to die for someone to be available for a Section 8 voucher in Kendall County.

The wait list was open for a total of 13 days, I believe there were 52 spots filled on the wait list. The people that are on the wait list have still not seen housing.

So you're not looking at bringing in low income, troublesome people that may be on Section 8 or may have a background that's an

issue into a community like that.

Also, the screening for a community like this is so intensive that if you have bad credit or if you have any misdemeanors, felonies, anything that is on your record, you're not allowed in a community like that.

Anything that is grounded to HUD or -- an IHDA tax credit building, I'm sorry, an IHDA tax credit building, or USDA tax credit building, which is like what Newark is, if you have any bad background whatsoever, you're not allowed to live there.

So you're not looking at bringing in anyone that is a sex offender, you're not looking at bringing in anyone that has had a criminal history of any drugs or anything like that because those people aren't even looked at.

One sex thing on their record, that's a box they have to check, with anywhere on their background check. If anything comes up, their application is not even considered.

So you're looking at people with good backgrounds, people from the community, possibly your parents, your grandparents, your

aunts and uncles, that are being displaced because we're not welcoming them here.

I have to give kudos to them for even offering to come to Kendall County. We desperately need it, and I know that I have a lot of seniors that are in full support of this, and I'll tell you the one reason that I can't get a lot of my seniors to come with me, is because it's dark. I can't get them to come out of their house because it's after hours, it's dark, they're going to bed right now. They've already had their dinner.

They don't -- they're not coming out to the meetings, and I'm hoping I can get some to the City Council meeting. They don't want to come to the meeting because it's just too late for them.

So for thinking that they're going to cause a disturbance or heavy traffic volume when they carpool to everything -- even grocery shopping, they don't go out unless it's absolutely necessary.

Even when they drive they'll ask me to come over for a home visit instead of coming

to the center because the traffic on Beecher Road or -- on Beecher Road or the construction that was going on terrifies them, so they're not out just driving the streets like the kids do in the summer from the Tastee Freeze to the Marathon.

They're not driving their car unless they absolutely have to.

So we're not looking at an increased traffic that's going to be detrimental to any community.

I welcome them to Yorkville. I hope that you guys think with your heart along with your head because it's something that I passionately feel about.

Although some may feel it's not the right area or not the right position for the building, if we're going to shoot down everybody that comes, people are going to stop coming, and we need to think with an open heart and an open head when we're asking people to come join our community and asking people to invest in our community.

Thank you for your time. CHAIRMAN HARKER: Thank you.

Do we have anybody else that would like to speak in favor of the proposed request right now?

(No response.)

CHAIRMAN HARKER: Seeing no one, we did receive a couple letters here late, I want to get them in the -- want to make sure they were in the record here.

The Voluntary Action Center, Kendall County Area Transit, they sent a letter in in favor of the proposed request, and also the Oswegoland Seniors, Inc., they also signed in favor of. Make that part of the record, please. Thank you.

Those people that are opposed to the -- I'm sorry. Okay, okay. Is there any interested parties that would like to have any questions for the petitioners?

(No response.)

CHAIRMAN HARKER: Okay. All right.

Then those parties that would like to be -- talk that are opposed to the proposed request, please come up to the podium, make sure you have signed in, state your name.

## JOHN BENNETT,

having been first duly sworn, testified from the podium as follows:

MR. BENNETT: Good evening. I want to thank you all for being here tonight. I appreciate the service that you do provide to our community, and I just had a few key points I wanted to go over with you and why I don't feel that --

CHAIRMAN HARKER: Excuse me, sir. Real quick, state your name.

MR. BENNETT: Oh, my name is John

Bennett: Thank you. And I'll just go over a few key points why I don't feel this fits.

The first is -- the thing I wanted to do is paint a picture for you what I saw when the real estate agent walked me into the townhome that I currently live in.

I looked out the back window, I saw mature trees, I saw a barn, a pond. I saw lots of green space. There was a family of foxes that lived out in this very spot that they're looking to build on this summer, you know.

There's kids playing there. It's

not uncommon to see a volleyball net up there or kids playing baseball, you know. This -- this land is already in use by our community.

What I didn't see is a building the size of the Hampton Inn, all right? It's something if you look at it, it just doesn't fit the scenery.

I think as citizens of Yorkville we all share certain values, certain things that brought us here: Open spaces, trees, wildlife.

These are all things that Yorkville has that makes our city unique and special.

Guys, we're not Glendale Heights, all right? If you have ever driven through there, it doesn't have what we have here.

This area was zoned for a specific reason. I think our city has done a fantastic job in its planning. You guys have laid out some -- some areas for buildings like this and set aside others where they don't belong. I think we should stick to the plan. I think that's in our best interests as our -- as Yorkville citizens.

And while I'm on the subject of

land, another key point I would like to make is that there is no shortage of land here, all right?

This is not the last parcel of land that could ever be developed for senior living.

There's plenty of -- there's plenty of area, including look no further than the previously mentioned Hampton Inn.

We've got these big fields there that are zoned for that specific reason, so it brings me to my next point is why are they putting this there, you know.

It's because of the value that I described. They are looking to reach in basically to the owners that live there, our pockets, pull out a little bit of the value and add it to their building, so they will be taking away from some of the scenery and kind of just -- kind of dipping into our pockets just a little bit for the gain of the developers, you know.

I also don't really see why it's in the best interest of a senior citizen to get involved with a lease where you've got these

payments that are going on forever.

Is this -- you know, this building could never be paid off and -- and lower costs.

This is -- this is going to be in perpetuity.

It's a short-term gain for the developer to lease the land, but long-term for the residents it actually is to their detriment.

And, you know, so just to reiterate, I like what we're doing with the town, it's why we live here, it's beautiful place to live, and I think we should continue with the plan that's already been set out and not change it for a developer's gain, you know.

I've also learned kind of a painful lesson here, guys, is that unlike you, I have not gotten involved in community service, I've not been willing to put my time, you know.

I come home from my job, I've got three screaming kids, you know, and -- you know, coming here to these meetings like this at night I understand is a hardship for you guys, and I appreciate and value what you're doing, and I can tell Darin, I will be running against you for president of the Longford Lakes Association the

next time it's up.

MR. PETERSON: I welcome that.

MR. BENNETT: Thank you.

HARTLEY PIERSON,

having been first duly sworn, testified from the podium as follows:

MR. PIERSON: Greetings. My name is
Hartley Pierson. I have lived in Yorkville for
12 years. I moved here because of the type of
atmosphere that it provided, much like my
predecessor who lives in the townhomes, as do I.
I live at 422 Landmark. I'm in Longford Lakes
development. I am right on the pond. It's a
beautiful setting.

I do appreciate all the hard work that you people do because you've certainly got a lot of challenges to face and some hard decisions to make.

As far as the senior citizen's development is concerned, I think the idea for a senior citizen development in this area is needed, I have no argument against that.

I think they have beautiful buildings, and I think they probably are a good

company and they ought to find a good place to put it, but I think the spot they picked is too close to other one and two-story residences to put a four-story building in the midst of it.

It's certainly going to affect the value of the homes around it. I know it's going to affect the value of the townhomes over what it's been.

I do believe that eventually, yes, they're going to develop that property over there, that lot, that the Catholic church did own, does own. It's actually the Diocese that owns it. But I think it needs to be kept within the character of the neighborhood.

To me this kind of a building that they are proposing, which is really too big for the space that they're using, that it can't really get enough space around it, open space, so it's going to be like a monolith in the midst of the homes that are there.

They're trying to make you believe in their presentation that they talked to the homeowners and, you know, they're trying to address their concerns. There is no way they can

address those concerns. You build a four-story structure, it does not meet anybody's desire.

In contrast to the president of our association, most of the people in our development -- I've talked to at least half of them personally, one-on-one in the last several days, I've gone to visit with them, and they realize what's happening there and nobody, nobody, has expressed an interest in having this in that location.

They feel it will be a detriment to their homes, where they are, and it's certainly going to have a negative impact on the neighborhood.

So I think you need to keep the character. You've got a beautiful neighborhood here, individual homes and individual townhomes. The townhomes are individually owned, and we've lived there for 12 years, we love it, but I certainly hate to see this kind of a structure go up.

I think it's great for lower buildings, but not a four-story building, and particularly they are wanting to build such a big

one because they want so many units. They've got to be right near the lot line.

They try to tell you all this is set back and how far it is. You know, 48 feet is only about the distance of your room here. It's not a good idea at all.

So I hope you will not approve their zoning because that's what they need in order to build a four-story building, so -- and I do feel the board of our association has not consulted with the members and given them an opportunity to really voice their feelings about it or they wouldn't be in favor of it at all.

CHAIRMAN HARKER: Thank you.

## RICHARD MOTICKA,

having been first duly sworn, testified from the podium as follows:

MR. MOTICKA: Thank you for having a public meeting. My name is Richard Moticka. I am a very new resident to Yorkville. I just moved into the Longford Lakes Association less than a month ago.

My biggest concern here is I feel like it was presented as R-1 or R-4, but all the

surrounding areas are mostly R-2 and R-3 for townhomes and smaller multi-family homes.

They've made a lot of concessions to their one neighbor to the east, but I'm on the other side of them where the road will be. It's going to impact several of the townhomes in the community.

Even on their own map I believe the red line was a one-mile circle where all the amenities for the seniors should be in place, and the hospital that they highlighted on there is outside the red area. I know my concern for seniors and senior living would be how close are you to the hospital.

I have no idea what the zoning rules are or where the other R-4's are available in Yorkville, but I think closer to the hospital.

Also, for the low income senior, I think that a more reasonable grocery store would be the Aldi. I'm not sure if that strip mall that they're trying to force them into or put them nearby is necessarily the best place for the seniors, also for the children in that immediate area, and just from the static purpose, the

reason I moved there was because it was all single-family homes, a place that I wanted to raise my children in, where I felt beautiful to look at, lots of small homes, where I wanted to live.

The other thing with the senior population increasing by 200 percent, I understand that's since 2000. I believe -- and I'm not 100 percent on this -- the population in Yorkville was 6,000 in 2000 and now it's 17,000, which is just about a 200 percent increase, so it increased at about the same rate as everybody else, and if it's supposed to be for the people that lived in Yorkville their whole life and are getting pushed out, there was only 6,000 people here 15 years ago, so it can't possibly be that, you know, all of them are the ones moving into this.

There's got to be a better place in Yorkville, there's got to be a better place in Kendall County than here. We can do R-2 or R-3.

Thank you for your time, I appreciate it, and good night.

CHAIRMAN HARKER: Richard?

1 MR. MOTICKA: Yes, sir. 2 CHAIRMAN HARKER: Did you sign in on the 3 sheet? 4 MR. MOTICKA: I signed in while it was 5 going around, I believe it's the second one. CHAIRMAN HARKER: Okay. Great. 6 7 KELLY HELLAND, having been first duly sworn, testified from the 8 9 podium as follows: MS. HELLAND: I think a picture is worth 10 17 a thousand words and I would --12 CHAIRMAN HARKER: Excuse me, ma'am. 13 Could you tell us your name, please? MS. HELLAND: Kelly Helland on behalf of 14 Regina and Ben Moe. I am an attorney licensed to 15 practice law in the state of Illinois. 16 17 Thank you. CHAIRMAN HARKER: MS. HELLAND: I think Mr. Bennett was 18 absolutely correct when he said imagine taking 19 20 the Hampton Inn or the Smith Engineering building and dropping either of those structures into a 21 22 residential neighborhood. 23 Neither my clients nor I think the

community as a whole believe that senior housing

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shouldn't be in Yorkville and in Kendall County.

My clients are the residents of the single-family residence directly to the east of the subject site, and on the current site plan, it's the single-family residence directly -- that's outlined in black along the western edge -- or, I'm sorry, eastern edge of the subject site.

This subject site is currently zoned R-1 and the developer is seeking to construct a four-story, 75-unit structure on this particular site.

The developers spend a great deal of time telling what couldn't be built and what could be built on the existing R-1 site and also stating that another developer wouldn't build as nice a project as they're building.

I essentially think this is a smokescreen as you are here tonight to review what this particular developer is proposing and the rezoning request from R-1 single-family to R-4 multi-family zoning.

In reviewing the request the petitioner must support eight criteria.

Petitioner in this particular situation failed to provide sufficient evidence to support the amendment request rezoning the property from R-1 single-family to R-4 multi-family.

As you are well aware, the first criteria -- and I believe the developer lumped criterias number one, two and eight together -- is the existing use and neighboring uses.

I would ask the Plan Commission to turn to the developer's handout that was labeled Current Zoning Uses, and if you look at this particular handout, to the north of the property is R-3, followed by commercial. To the west of the property is R-3.

The Longford Lakes development, which is currently zoned R-3, was as a result of 1998 litigation between the City of Yorkville and the original developer and subject to a court ordered consent decree.

I don't believe the developer can place credence on neither the rezoning of that particular subdivision, nor the density that's allowed in it because it is court ordered zoning and was subject to the consent decree that is of

public record.

Same thing with the commercial site of Jewel and the Tucker development, that was also as a result of the same court ordered zoning and litigation.

This particular case is a classic example of spot zoning, which is clearly evident by the example -- or by the handout that's right in front of you.

There's R-2, R-3 and R-1 surrounding the site, but this particular developer wants the Plan Commission to recommend approval to rezone the site R-4.

Spot zoning is defined as a change in zoning applied to a small area that is out of harmony with the comprehensive plan for the good of the community or zoning that would violate the zoning pattern.

My clients aren't opposed to multi-family. As the individual who just spoke, my clients would approve -- or would look at an R-2 and R-3 zoning classification.

I believe the subject site is more suitable for a lower density multi-family zoning

if it were to be rezoned.

In this particular case there isn't a blending of the high density multi-family to the lower density single-family. The petitioner seeks to essentially rezone the property to the highest density allowable in the residential zoning classification.

As I stated earlier, I believe my clients and the community as a whole would acknowledge that there is a need for senior communities -- or senior developments in Kendall County and particularly Yorkville.

One of the individuals who spoke in support of the project spoke of the Countryside Senior Apartments. The Countryside Senior Apartments, which we have pictures of here and here, is a classic example of blending into a neighborhood.

It's a two-story facility consisting of two buildings, it's constructed of neutral tones, and you wouldn't know that it was an apartment complex if you drove by it as you are driving through the Countryside subdivision.

As you can see from the picture that

I believe of Countryside Apartments -- I'll label it Exhibit 1 -- the single-family residence isn't dwarfed, there is sufficient spacing, and there is essentially no impact on the neighboring single-family structure.

Juxtapose that with the Glendale
Heights Senior apartments, which I will list as
Exhibit 2. The Glendale Heights Senior apartment
facility which was constructed by the petitioner
is a four-story structure located on North Avenue
as the east/west and then Bloomingdale Road.

Both North Avenue and Bloomingdale
Road are four lane, very busy highways, and this
structure is located right next to a commercial
development to the north and then apartment
buildings to the south, which consist of three
stories.

I think that's good planning. In that particular case, there isn't a huge impact on the neighboring property owners and residents. You don't have a structure that dwarfs every other structure in the neighborhood.

Similarly --

CHAIRMAN HARKER: Excuse me. Would you

like those exhibits entered into the record?

MS. HELLAND: If I could. Thank you.

The other refer -- or the other property that was referenced by petitioner and the individual who spoke on behalf of petitioner was the Three Diamond development on Orchard Road.

This again is a three-story,

two-building senior housing complex located on a

busy highway and abutting a wooded area and a

large ravine, so it's completely screened to the

single-family subdivision to the east of it.

Same thing with the Countryside development. The single-family residences to the west of the Countryside development are buffered by a wooded area and Blackberry Creek.

The other major deficiency in the petitioner's proposal is criteria number five, suitability of the site. Like I stated before, the petitioner is seeking to construct a 61-foot four-story structure on three acres of land.

As petitioner testified, there are going to be balconies on the east side of the property which are at approximately the highest -- the highest balcony would be

approximately 40 feet up.

This allows -- or this causes an increase -- or causes a loss of privacy to my clients. It doesn't take a rocket scientist to figure out that if you walk out and you look up to the west and there is a four-story building there, you're always going to have a visual impediment to your property.

The developer spoke briefly of it, but in order to develop this particular project the developer would need a variance of the density.

While I understand you are here tonight just to review the rezoning request, the developer is proposing to develop the subject site with 24 dwelling units per acre.

Currently in R-4 the allowable maximum density is eight dwelling units per acre, so in order to construct this site in accordance with this particular site plan, the developer needs a variance of three times the allowable density.

As far as criteria number six, the length that the property has been vacant, the

property has been vacant for some semblance of time.

I, too, moved to Yorkville when I was approximately two years old and there was I think just still stop signs at 34 and 47. The entire area that the subject site is located around was undeveloped up and through approximately 2000 to 2002.

I believe the Longford Lakes development wasn't developed until 2006, and compared to the trend of development and the boom that Yorkville has experienced, this particular piece of property in the grand scheme of things has not been vacant all that long.

Finally, as far as criteria number eight, which is the care to which the community has undertaken to plan land use development, I believe the developer has failed to present any evidence which would support this criteria.

If a community, whether it be a municipality or a county, has a comprehensive plan, which is essentially a guide to development, it must follow it.

In this particular case, the

comprehensive plan calls for this subject site to be developed as traditional neighborhood. There's been talk here tonight and at other things about the updated comprehensive plan that has not been approved.

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I believe that the Plan Commission and City Council must look to the comprehensive plan that's in existence at this time in determining whether or not the requested rezoning conforms with the comprehensive plan and the trend of development in Yorkville.

My clients would contend that the rezoning request from R-1 single-family residential to R-4 multi-family residential fails to comply with the City of Yorkville Comprehensive Plan that's in place right now:

Essentially a developer found a three-acre property for the right price and is now trying to fit a square peg into a round hole.

As a result of the foregoing failure of the developer to present evidence supporting the criteria, my clients would request that the Plan Commission recommend denial of the rezoning request from R-1 single-family residential to R-4

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1	multi-family to the City Council.
2	Thank you.
3	MR. BINNINGER: Counsel, can you provide
4	those two
5	MS. HELLAND: Absolutely.
6	MR. BINNINGER: photos to
7	the members?
8	MS. HELLAND: Yes.
9	CHAIRMAN HARKER: Would anybody else
10	like to speak in opposition to the proposed
11	request?
12	MR. BINNINGER: We will have a response.
13	Do you have questions, too?
14	CHAIRMAN HARKER: Sir, have you signed
15	in?
16	MR. PETERSON: Yes.
17	CHAIRMAN HARKER: Okay.
18	EARL PETERSON,
19	having been first duly sworn, testified from the
20	podium as follows:
21	MR. PETERSON: I am Earl Peterson. I
22	bought a unit in Longford and my daughter lives
23	there with her grandkids.
24	I am concerned with the height of

the building. I enjoyed seeing an empty field and the cornfield there.

I see plenty of vacant land north of 34 and I'm concerned with the volume of traffic being dumped right on Longford, and why couldn't it be facing the church or something or redirected, and I'm just concerned with my grandkids playing there and the volume of the traffic.

Thank you.

MR. CROUCH: Thank you.

MR. BINNINGER: Thank you. Are you going to rebut or just have a summation?

MR. KASSON: No, I'm just going to sum up and maybe Mr. Crane. No rebuttal.

MR. BINNINGER: Okay. Then we just jump right down.

CHAIRMAN HARKER: Okay. Go ahead, Petitioner, do your summation, please.

MR. KASSON: In summary, I think there is three issues to consider. The first global issue is the need, is there a need for this use in this community, first of all.

I think it's without dispute that

there is, not only in your comprehensive plan and everything that has been cited from that and your update to what you heard as part of some of the testimony here from some of those people supporting this, the desperate need in Yorkville and in Kendall County, nothing like this exists in this area and all the people that want to be here to live close to their kids that have to go far, far away, so I just don't think there is a question about the need.

Secondly, and that's what you do when you're looking to identify a site like this, is there the need. Yes.

Secondly, where do you locate it?

In areas that would be either zoned or to be rezoned R-4. You also look to locate them, as Mr. Crane and others have said, near where there is places to shop, where there is hospitals, where there is other services, drug stores, libraries, places you can walk to or in a short distance drive to.

Some of these other communities as you've heard are so far out there is nothing there for them, so this is a perfect location

when you have some of those areas. Also, where there is local churches. Here there is a church right across the street.

Then you look at is it appropriate to locate it at this particular facility, is it appropriate to rezone it, and I think the answer is yes.

You have the trend of development in this area entirely for non-single-family, the R-3 to the west and to the north, and then the commercial further to the north, and the R-4 apartments just to the northwest.

Counsel stated that those were court ordered, and I think as your city attorney could advise you, courts don't zone property. They declare whether the restriction is constitutional or not, and they order that that particular use can be developed, and then later on it's up to the municipality to rezone it if they so choose.

I've seen other cases where there is commercial property that the court has determined should be built and it remains R-1, they had never rezoned it.

Here the property is zoned around us

R-3 and commercial further to the north, and that really goes to not whether a court did it or not, it's what the trend of development of the area is and what exists around here, and so I think it's a total red herring as to whether a court ordered it or not. That is what the trend of development is.

Across the street is really a name-only R-1, it is a very active institutional use with a large building, which I think could probably be expanded upon because I believe the church owns some of that land to the west as well.

So for the trend of development in this area, I think it is more than appropriate.

As we noted, it's less intense than other things that can be located even in the R-1, such as a school, a church.

Again, the church owns this property now. I think it would be hard pressed to deny a special use for some sort of church addition in this area. Even hospitals and nursing homes are special uses in the R-1.

Comprehensive plans are guides, your

city attorney I think could tell you, they're not ordinances. This is what we do here, and when we determine whether a rezoning is appropriate or not, we don't just look to the comprehensive plan and say that is the guide.

It's not the zoning ordinance, it's something to be considered, but it certainly isn't an ordinance and it doesn't look at each particular property in great detail and determine all of the factors. It's something that's taken a look at globally here.

When we come down to it, we have these hearings, we look specifically at whether something is appropriate or not at this particular location, and that's what we're here tonight to do.

Your comp plan also notes it as mixed use right now, which could include something like age-restricted housing.

This isn't a Hampton Inn, it is a residential community. As you've heard, people there stayed for a long, long time until mostly they become disabled and can't live there anymore or they pass away.

These are your moms, your dads, your aunts, your uncles, your friends, your neighbors. As you heard from one person, a lot of his mentors, whether they are his coaches or Cub Scout leaders, et cetera. It's not a one-day overnight or two-day overnight facility.

They're not appropriate in these things, even if you take a look at some reference to locating near the Hampton Inn. Those are zoned commercial, and I think your staff would tell you those wouldn't be allowed even if they were appropriate in those areas. They are to be in the R-3 and the R-4 District.

This isn't spot zoning. There is always going to be transitions between residential districts. Again, two sides of us are R-3, across the street is a functional institutional use, certainly not an R-1.

There has to be transitions made somewhere, it's not like we're taking an R-3 or an R-1 use and locating something commercial where there is no commercial around it.

This is a residential district, it's just a different residential district, so I don't

think it in any way is a spot zoning.

There is a need for this use, and the appropriateness of locating at this location I think far outweighs any perceived or real impact to the adjoining owners to the east.

You've seen how we've made all of these accommodations by shifting the building, over-rotating it, changing the entrance location, and leasing that additional land to the west.

We meet your height, setback and lot coverage standards; we actually exceed those things, and I went into detail how we do.

Those are the things that are there in order to make sure there are appropriate transitions between uses, when you go from R-3 or R-4 to other uses. We are in great excess of all of those, and those are your safeguards for the transitions.

Any shadows or people looking into their -- the adjoining property owners, the Moes, to the east, that's going to happen if there is any development.

If there's going to be shadows, that's not a reason to deny a development. If

there is going to be other people that you want to see next to you, that's not a reason to deny a development.

I mean, that is an impact with any development, whether it's a four-story development, a multiple family development or a single-family development.

And, lastly, as to the density, again, I think that's more of a function of traffic and lot coverage. Here we're not going to have the traffic impact as what has been demonstrated and, again, we have 54 percent lot coverage versus 70 percent. I don't think the density is an issue as well when you take a look at the totality of the circumstances.

I think the use is more than appropriate at this location. We've done a lot of redevelopment to this plan, and I know these developers are very anxious and excited to work in this community and to serve the residents in this area.

Jeff, do you have anything else?

MR. CRANE: No.

MR. KASSON: Thank you.

CHAIRMAN HARKER: Excuse me. Kelly? 1 2 MS. HELLAND: Yes. 3 CHAIRMAN HARKER: Would you like to do a quick summation? 4 MS. HELLAND: I'm fine. Thanks, though. 5 CHAIRMAN HARKER: Okay. Do we have any 6 7 questions we want to present to the presenter? 8 Petitioner I should say. Feel free. 9 MR: CROUCH: I don't have any questions, 10 I have some comments. CHAIRMAN HARKER: Let's hold that until 11 12 we are in deliberation. MR. CROUCH: Okay. 13 14 CHAIRMAN HARKER: I have a question. Ιn the packet and when you were doing your initial 15 presentation, are you kind of selling it as, you 16 know, a senior community, active adult or a low 17 18 income? 19 MR. CRANE: This community is an affordable, income-restricted community. I would 20 21 not by any means call this a low income facility. 22 Every tenant in this building pays rent. This is 23 not a Section 8 building.

The people that -- To qualify to

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live in this building, people have to either be at 60 percent of the median income, which in Kendall County would mean an income of approximately \$47,000 to live here, or there are certain units which are available to those that are earning less than 30 percent of the adjusted median income, which in that case would be half of the 47, approximately 23, 5.

Those are the standards in order to qualify for the tax credits as to the residents of this building.

CHAIRMAN HARKER: And just another question I had, looking at the plan, when you purchased or made the 99-year lease with Longford Lakes and you moved your entrance there off -- you know, coming off of Freemont Street, which I think -- I think it's fantastic, but do you have any other plans for this portion of land north of your entrance for beautification?

MR. CRANE: That area will -- will remain with -- remain as a landscaped area and we will work with staff to develop some additional landscaping on that property if that's -- if that's what staff would like, to meet obviously

1	Yorkville standards.
2	CHAIRMAN HARKER: Nobody else has any
3	questions?
4	MS. HORAZ: I do.
5	CHAIRMAN HARKER: Okay.
6	MS. HORAZ: Are the residents going to
7	be allowed to have their pets?
8	MS. CAMP: Yes. They are allowed to
9	have an animal pet or animal that's under
10	20 pounds.
11	MR. CRANE: So I'll say that because she
12	probably wasn't sworn in, but the residents will
13	be allowed pets that are 20 pounds or less.
14	CHAIRMAN HARKER: Anybody else?
15	(No response.)
16	MR. CRANE: Thank you again.
17	CHAIRMAN HARKER: Since all testimony
18	regarding the petition has been taken, may I get
19	a motion to close the taking of testimony in this
20	public hearing?
21	MR. KRAUPNER: So moved.
22	MS. HORAZ: Second.
23	CHAIRMAN HARKER: Roll call on the vote,
24	please.
11	

STATE OF ILLINOIS ) ) SS: COUNTY OF LASALLE )

I, Christine M. Vitosh, a Certified Shorthand Reporter, do hereby certify that I reported in shorthand the proceedings had at the pubic hearing and that the foregoing, Pages 1 through 106, inclusive, is a true, correct and complete computer-generated transcript of my shorthand notes so taken at the time and place aforesaid.

I further certify that my certificate annexed hereto applies to the original transcript and copies thereof, signed and certified under my hand only. I assume no responsibility for the accuracy of any reproduced copies not made under my control or direction.

As certification thereof, I have hereunto set my hand this 31st day of January, A.D., 2016.

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Christine M. Vitosh, CSR Illinois CSR No. 084-002883

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## Memorandum

To: Plan Commission

From: Krysti J. Barksdale-Noble, Community Development Director

CC: Bart Olson, City Administrator

Date: February 2, 2016

Subject: Law Office – 226 South Bridge Street

Proposed Special Use for a Bar/Tavern – Nightclub or Lounge

#### **Background & Request:**

The petitioner, The Law Office Corporation, has filed an application with the United City of Yorkville, Kendall County, Illinois requesting special use permit approval for the operation of a proposed bar/tavern with live music within an existing building zoned in the B-2 General Business District. The property is located at 226 South Bridge Street, the northeast corner of IL Route 47 and Van Emmon Street in downtown Yorkville. The building was formerly occupied as professional offices for attorneys.



#### **Existing Conditions:**

The existing zoning and land use for properties surrounding the subject property are as indicated below:

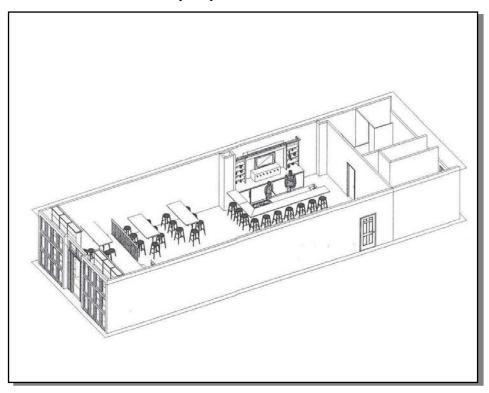
**Table 1. Surrounding Zoning and Land Uses** 

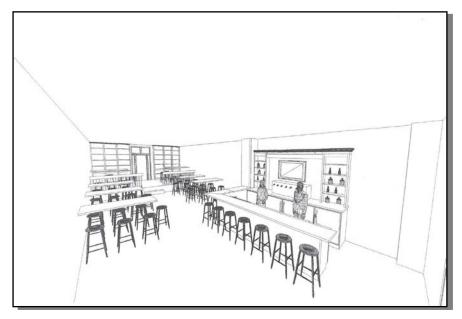
	Zoning	Land Use				
North	B-2, Retail Commerce Business District	Vacant (former Kendall County Record building)				
East	B-2, Retail Commerce Business District	Kendall County Farm Bureau				
South	B-2, Retail Commerce Business District	Fusion Gym (former Old Second Bank building)				
West	B-2, Retail Commerce Business District	Vacant (former Cobblestone Restaurant)				

#### **Petitioner's Proposal:**

The current owners of the property are in the process of remodeling the interior of the first floor in the existing 2-story building. The proposed plan called for the complete gutting of the approximately 1,500 square foot building's main level and renovating the space to feature a bar area, limited tables with seating, and a step-up platform area in the front of the building to be used as a stage for live performances. Restrooms for patrons and bar staff will be provided in the rear of the building. While the front of the existing building has a doorway entrance, the remodeled space will keep the appearance of a glass door on the façade facing IL Route 47, but main ingress and egress will occur from a side entry way off of Van Emmon Street.

The images to the right and below illustrate the concept design plan for the interior of the proposed bar/tavern. While the bar/tavern will offer patrons the ability to purchase and consume food on the premises, food will not be prepared onsite; nor are food preparation facilities for proposed the property at this time.





The petitioner has obtained requisite building the permit applications for the demolition interior and remodeling activities and will be required to obtain approvals from the Kendall County Health Department and Fire Department prior conducting a final Special inspection. Use approval by the City will be required before the Building Department can issue the final occupancy permit for the proposed use. Additionally, a City issued

Liquor License will also be required prior to the proposed bar/tavern can open for business.

#### Parking/Traffic

Per Section 10-16-2-A-3 of the Zoning Ordinance, whenever the existing use of a building or structure changes, parking and loading facilities need to be provided as required by the current Zoning Ordinance. However, if the building or structure was erected prior to the effective date of the Zoning Ordinance (11-25-2014), additional parking or loading facilities are mandatory only in the amount by which the requirements for the new use would exceed those for the existing use.

According to the Zoning Ordinance, the former office use would require two (2) parking spaces per 1,000 square foot of floor area of off-street parking and no off-street loading spaces. The current proposed use of a tavern (drinking establishment) would require three (3) parking spaces per 1,000 square feet of floor area of off-street parking and no off-street loading spaces. Based upon these requirements, the former office use would require three (3) off-street parking stalls and the current tavern use would require four (4) off-street parking stalls.

Due to the location of the property in the City's downtown, on street parking off of IL Route 47 was available which allowed the prior office use to meet the Zoning Ordinance standards. However, with the widening and reconstruction of IL Route 47 throughout the City downtown, which completed in 2015, businesses along both sides of Bridge Street in this area no longer have on street parking in front of their buildings available. As compensation for the removal of the street parking, the State of Illinois paid for the relocation of the approximately 20 on street parking spaces servicing those buildings to be consolidated into a single public parking lot located at the southeast corner of S. Main Street and W. Van Emmon Street. Approximately, 350 feet west of the subject property, within walking distance. In addition, there is a city-owned parking lot behind the subject property which provides off-street parking for all the businesses on the east side of IL Route 47, as illustrated in the aerial image below.



With regards to traffic, the Petitioner does not anticipate much in the way of substantially increased traffic for the proposed use, as most patrons will utilize either the rear parking lot or the parking facility on W. Van Emmon Street and walk to this establishment. Also, with the recent closure of the restaurants and bakery across the street on Bridge Street, this area of the downtown will not be overly burdened with significantly increased traffic than what already exists.

#### Adequate Utilities

Adequate public utilities already exist and are available to the subject property, as the building is serviced by City water and sewer. Since the property is not seeking to expand its building footprint onsite stormwater management is not a concern. The Yorkville Bristol Sanitary District (YBSD) will require review due to the change in use and a separate permit will be issued by them to the petitioner.

#### Noise

In consideration that the proposed use will have live music as entertainment, staff has reviewed the Noise Ordinance in Section 4-4-3 of the municipal code. Accordingly, commercial businesses must adhere to a maximum of 70 decibels (dB) during day time hours (7:00 am to 10:00 pm) and no more than 55 decibels (dB) to any receiving residential land during nighttime hours (10:01 pm to 6:59 am). The nearest residentially zoned and occupied property to this building is located approximately 350 feet to the east at the southwest corner of E. Van Emmon and Heustis Street.

The City is, however, in the process of reviewing and possibly revising its Noise Ordinance to take into consideration not only sound but vibration (typically produced by the bass in music). If those regulations are revised at anytime, the proposed business, if approved, would be required to meet those requirements. Staff is confident the petitioner is willing and capable of meeting the current and any future noise standards for the proposed use.

#### Comprehensive Plan

The 2008 Comprehensive Plan Update designates the future land use for this property as Commercial. The intent of the Commercial Land Use classification includes such uses as retail, service, restaurant and entertainment. Although the City is in the process of updating its Comprehensive Plan, it is still envisioned that this area of the City where the subject property is located will maintain a commercial land use designation.

#### **Special Use Requirement**

In order to determine if a proposed use will require Special Use authorization to operate as a tavern or restaurant, staff references the Zoning Ordinance. **Restaurants** are defined in the Zoning Ordinance as: Any land, building or part thereof where meals are provided for compensation, including a café, cafeteria, coffee shop, lunchroom, drive-in stand, tearoom and dining room, and including the serving of alcoholic beverages when served with and incidental to the serving of meals, where permitted. While **Tavern or Lounge** is defined in the Zoning Ordinance as: A building where liquors are sold to be consumed on the premises, but not including restaurants where the principal business is serving food.

While the Zoning Ordinance does not currently have a definition for "Bar", the Use Table in Section 10-6-0 of the Zoning Ordinance lists "Tavern – nightclub or lounge" as a Special Use in B-1, B-2, B-3, B-4, M-1 and M-2 Districts. However there is no definition in the ordinance for "nightclub". Therefore, staff relied on Section 10-2-2-H which states "[w]ords or terms contained in this title which are not defined hereinafter, shall assume definitions as prescribed in the most current edition of the Merriam-Webster unabridged dictionary. Based upon that, the definitions used to classify a "bar" or "nightclub" in this context was "a counter where food or especially alcoholic beverages are served" and "a place that is open at night, has music, dancing, or a show, and usually serves alcoholic drinks and food".<sup>2</sup>

It has been staff's interpretation that the distinction between a Tavern/Lounge and a Restaurant in the Zoning Ordinance has been the food component, particularly, the <u>service</u> of food. In our previous approvals of Zoning for uses where a "Bar or Tavern" Liquor License has been issued (see table below), the primary business was NOT a Tavern, but another explicitly permitted use.

**Table 2. Businesses with Bar-Tavern Licenses** 

Business Name	Address	Video Gaming License/Liquor License	Use (As Classified by Zoning)	Zoning (Permitted Use Y/N)
Rowdy's	210 S. Bridge Street	Yes/Class A-1	Restaurant	B-2 (Y)
Yorkville Bowl	1205 N. Bridge Street	Yes/ Class A-2	Bowling Alley	B-3 (Y)
Rosati's Pizza	1985 Marketview Drive	Yes/ Class R-1	Restaurant	B-3 (Y)
Yorkville Moose Family Center	1502 N. Bridge Yes/ Class C Private Club or Lodge/Restaurant			B-3 (Y)
Mike & Denise Pizzeria & Pub	728 E. Veterans Pkwy	Yes/ Class BG	Restaurant	B-3 (Y)
Wings Etc. Grill & Pub	1447 Cannonball Trail	Yes/ Class BG	Restaurant	B-2 (Y)
Java Jills #3	2635 N. Bridge Street	Yes/Class A-2	Coffee Shop	B-3 (Y)
Millhurst Ale House	2075 Marketview Dr.	No (applied for gaming license 12-7-15)/Class A-1	Restaurant	B-3 (Y)
Java Jills #5	932 N. Bridge Street	No (expecting for them to apply when they receive State approval)/Class A-2	Coffee Shop	B-3 (Y)

<sup>&</sup>lt;sup>1</sup> http://www.merriam-webster.com/dictionary/bar

<sup>&</sup>lt;sup>2</sup> http://www.merriam-webster.com/dictionary/nightclub

It is staff's opinion that the definition of Bar/Tavern used for zoning purposes and what is used for liquor licensing is different, as zoning regulates the primary use and liquor licensing regulates a specific ancillary activity operating within the use. While other uses were issued "bar/tavern" liquor licenses, the use did not meet the zoning definition of a "tavern". In this instance, the petitioner's proposed use clearly meets the zoning definition of a tavern and nightclub, therefore requiring the Special Use authorization from the City.

#### **Special Use Criteria:**

Section 10-4-9F of the City's Zoning Ordinance establishes standards for special use requests. No special use shall be recommended by the plan commission unless said commission shall find that:

- 1. The establishment, maintenance or operation of the special use will not be unreasonably detrimental to or endanger the public health, safety, morals, comfort or general welfare.
- 2. The special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purpose already permitted, nor substantially diminish and impair property values within the neighborhood in which it is to be located.
- 3. The establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district.
- 4. Adequate utilities, access roads, drainage or other necessary facilities have been or are being provided.
- 5. Adequate measures have been or will be taken to provide ingress or egress so designed as to minimize traffic congestion in the public streets.
- 6. The proposed special use is not contrary to the objectives of the official comprehensive plan of the City as amended.

The applicant has provided written responses to these special use standards as part of their application and requests inclusion of those responses into the public record at the February 10, 2016 Plan Commission meeting.

#### **Staff Comments:**

Staff feels that the proposed use is appropriate and similar to other drinking establishments in the immediate area to the subject property (e.g. Rowdy's and Barley Fork), with the exception that food preparation will not be provided on the premises. Additionally, the live music component in such an intimate setting adds a unique element to the proposed tavern use and is complementary to the entertainment intent of the commercial land use designation this property has in the current Comprehensive Plan. Staff is supportive of the proposed Special Use request.

#### **PROPOSED MOTION:**

In consideration of testimony presented during a Public Hearing on February 10, 2016 and discussion of the findings of fact, the Plan Commission recommends approval to the City Council a request for Special Use authorization for the operation of a proposed bar/tavern with live music

within an existing building zoned in the B-2 General Business District located at 226 South Bridge Street and further subject to {insert any additional conditions of the Plan Commission}...

#### **Attachments:**

- 1. Copy of Petitioner's Application w/exhibits.
- 2. Copy of Public Notice.

Application For Special Use				
STAFF USE ONLY				
Date of Submission	PC# PC 2016-02			
Development Name				
Applicant Information				
Name of Applicant(s) The Law Office Corpora	ation			
Business Address 226 S. Bridge St.				
City Yorkville	State IL ZIP 60560			
Business Phone 6305535622	Business Fax 6305537958			
Business Cell <b>6309131950</b>	Business E-mail boydingemunson@gmail.com			
Property Information				
Name of Holder of Legal Title Dallas and Dolo	ores Ingemunson			
	nes of all holders of any beneficial interest therein:			
,				
Property Street Address 226 S. Bridge St.	1			
Description of Property's Physical Location				
Northeast Corner of Bridge St. and Van Emr	non Rd.			
	Use of Surrounding Parcels			
North B-2				
East B-2 South B-2				
West B-2				
Current Zoning Classification B-2				
Kendall County Pa	rcel Number(s) of Property			
02-33-154-025				
	•			

# Application For Special Use

Additional Contact Information			
Attorney			
Name Boyd Ingemunson	-		
Address 759 John St.			
City Yorkville	State	IL,	ZIP 60560
Phone 630 553-5622		Fax 630 553-7958	
E-mail boydingemunson@gmail.com			
Engineer			
Name			
Address			
City	State		ZIP
Phone		Fax	
E-mail			4.
Land Planner/Surveyor			
Name			1
Address			
City	State	,	ZIP
Phone		Fax	
E-mail			
	14 元代 15		
Attachments			
Applicant must attach a legal description of the p	oropert	y to this application and title	it as "Exhibit A".
Applicant must list the names and addresses of a property that are entitled notice of application unseparate list to this application and title it as "Exl	nder an	y applicable City Ordinance	
· ·			

## Application For Special Use

9	pecial	Use	Stand	ards
2	Decial	COU	DANGE OF	CHANGE

Please state how the establishment	, maintenance or operation	of the special	use will	not be	unreasonably
detrimental to or endanger the publi	c health, safety, morals, com	nfort or general	welfare:		

Use is a widely accepted use serving alcohol. Food will be served on premises just not prepared on premises. The use is consistent with other uses in the immediate area.

Please state how the special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purpose already permitted, nor substantially diminish and impair property values within the neighborhood:

Use is consistent with other uses in the immediate vicinity.

Please state how the establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district:

Use will not impede any development of surrounding properties because it is consistent with the uses of current businesses in area.

Please state how adequate utilities, access roads, drainage or other necessary facilities have been or are being provided:

All utilites are on-site and wouldn't be altered in anyway from the past use of the building

### **Application For Special Use**

#### Special Use Standards

Please state how adequate measures have been or will be taken to provide ingress or egress so designed as to minimize traffic congestion in the public streets:

The current roads and traffic control devices are more than adequate to prevent any traffic congestion.

Please state how the special use shall in all other respects conform to the applicable regulations of the district in which it is located, except as such regulations may in each instance be modified by the City Council pursuant to the recommendations of the Plan Commission:

Other than food preparation on-site the use will be consistent with regularly permitted uses within the zoning district.

#### Agreement

I verify that all the information in this application is true to the best of my knowledge. I understand and accept all requirements and fees as outlined as well as any incurred administrative and planning consultant fees which must be current before this project can proceed to the next scheduled committee meeting.

I understand all of the information presented in this document and understand that if an application becomes dormant it is through my own fault and I must therefore follow the requirements outlined above.

Applicant Signature	Date
The state of the s	12/21/15

THIS APPLICATION MUST BE NOTARIZED PLEASE NOTARIZE IN THE SPACE BELOW:

OFFICIAL SEAL
ANDREA M WENERT
NOTARY PUBLIC - STATE OF ILLINOIS
MY COMMISSION EXPIRES: 12/16/18



United City of Yorkville County Seat of Kendall County 800 Game Farm Road Yorkville, Illinois, 60560 Telephone: ,630-553-4350 Fax: 630-553-7575 Website: www.yorkville.il.us

# Petitioner Deposit Account / Acknowledgment of Financial Responsibility

226 S. Bridge St.	y Address:	Project No.: FOR CITY	USE ONLY	Fund Acco	unt No.: FOR CITY USE ONLY		
Petition/Approval Typ	e: check appropria	te box(es) of approval requ	iested				
☐ Concept Plan Review	☐ Amendment (T	ext) (Annexation) (Plat)	☐ Annexation				
□ Rezoning	☑ Special Use		☐ Mile and ½ Revi	ew			
☐ Zoning Variance	☐ Preliminary Pla	n	☐ Final Plans				
□ P.U.D.	☐ Final Plat						
Petitioner Deposit Acco	unt Fund:	. 4		-			
establish a Petitioner D requests. Typical reque review of development a legal fees, engineering coordination and consult provided in the INVOIO services related to the p Party will receive an inv ten percent (10%) of the funds equal to one-hund event that a deposit accomay be suspended until project, the city will refu Responsible Party to the	Petitioner Deposit Account Fund:  It is the policy of the United City of Yorkville to require any petitioner seeking approval on a project or entitlement request to establish a Petitioner Deposit Account Fund to cover all actual expenses occurred as a result of processing such applications and requests. Typical requests requiring the establishment of a Petitioner Deposit Account Fund include, but are not limited to, plan review of development approvals/engineering permits. Deposit account funds may also be used to cover costs for services related to legal fees, engineering and other plan reviews, processing of other governmental applications, recording fees and other outside coordination and consulting fees. Each fund account is established with an initial deposit based upon the estimated cost for services provided in the INVOICE & WORKSHEET PETITION APPLICATION. This initial deposit is drawn against to pay for these services related to the project or request. Periodically throughout the project review/approval process, the Financially Responsible Party will receive an invoice reflecting the charges made against the account. At any time the balance of the fund account fall below ten percent (10%) of the original deposit amount, the Financially Responsible Party will receive an invoice requesting additional funds equal to one-hundred percent (100%) of the initial deposit if subsequent reviews/fees related to the project are required. In the event that a deposit account is not immediately replenished, review by the administrative staff, consultants, boards and commissions may be suspended until the account is fully replenished. If additional funds remain in the deposit account at the completion of the project, the city will refund the balance to the Financially Responsible Party. A written request must be submitted by the Financially Responsible Party to the city by the 15th of the month in order for the refund check to be processed and distributed by the 15th of the following month. All refund checks will be mad						
		WLEDGMENT OF FINA	ANCIAL RESPONS	SIBILITY			
Name/Company Name:	A	ddress:	City:	State:	Zip Code:		
Boyd Ingemunson		9 John St.		IL 60560			
Telephone: 630 553-5622	63	obile: 0 913-1950	Fax: 630 553-	-7958	E-mail: boydingemunson@(		
Financially Responsil							
when requested by the the sale or other disposi positive balance in the	I acknowledge and understand that as the Financially Responsible Party, expenses may exceed the estimated initial deposit and, when requested by the United City of Yorkville, I will provide additional funds to maintain the required account balance. Further, the sale or other disposition of the property does not relieve the individual or Company/Corporation of their obligation to maintain a positive balance in the fund account, unless the United City of Yorkville approves a Change of Responsible Party and transfer of funds. Should the account go into deficit, all City work may stop until the requested replenishment deposit is received.						
Print Name: Boyd In	gemunson	Т	title: President				
Signature*:			Date: 12/2/	15			
*The name of the ind	ividual and the p		leclaration must b	be the same. I n, Secretary o	f a corporation is listed, a r Treasurer)		
		FOR CITY U	SE ONLY				
ACCOUNT CLOSURI	E AUTHORIZATIO	ON:					
			Completed	Inactive			
Print Name:			☐ Withdrawn ☐				
Signature:			Other				
		HORIZATION: 🖵 Comn	n Dev. 🗖 Building [	Engineering	☐ Finance ☐ Admin.		

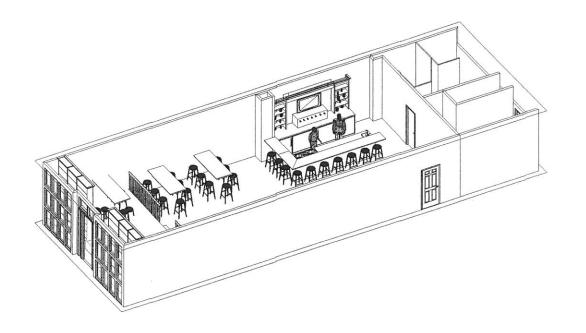
United City of Yorkville 800 Game Farm Road Yorkville, Illinois 60560 Telephone: 630-553-4350 Fax: 630-553-7575

#### **INVOICE & WORKSHEET PETITION APPLICATION**

CONTACT:			DEVELOPMENT/ PROPERTY:	
			Acreage:	
Concept Plan Review: [] Yes [] No Engineering Plan Review Deposit of \$500 due				\$
Amendment: [] Yes [] No \$500.00 Fee due for each: (Annexation) (Plan) (Plat) (PUD)				\$
	0.00, plus \$10/acre		er 5. \$10 = + \$250	\$
\$20 # or If a	nnexing and rezonin	5 = x g, charge only 1	\$10 = + \$200	\$
Special Use: \$25 # of	0.00, plus \$10/acre i	for each acre ove 5 = x	r 5. \$10 =+ \$250	\$_250.W
Zoning Variance: Outside Consultants	\$85.00 deposit of \$500.00	[]Yes	[] No	\$
Preliminary Plan	Fee: \$500.00	[] Yes	[ ] No	\$
P.U.D. Fee: \$500	.00	[] Yes	[ ] No	\$
Final Plat Fee: S	500.00	[] Yes	[ ] No	\$
Engineering Plan Review Deposit: [] Yes  ] Less than 1 acre = \$1,000 due ] Over 1 acre and less than 10 acres = \$2,500 due ] Over 10 acres and less than 40 acres = \$5,000 due ] Over 40 acres and less than 100 acres = \$10,000 due ] Over 100 acres = \$20,000 due				\$
Annexation, Subdivise Less than 2 acres	Zoning Coordinators on, Rezoning, and Section, Rezoning, and Section 10 due less than 10 acres = 5	r, Environmental Special Use:	[] No Services	<u>\$ 1000</u>
TOTAL AMOUN				\$ 125.00
lord/ O Drive/ Day D 12	V F - CL + 11/1			

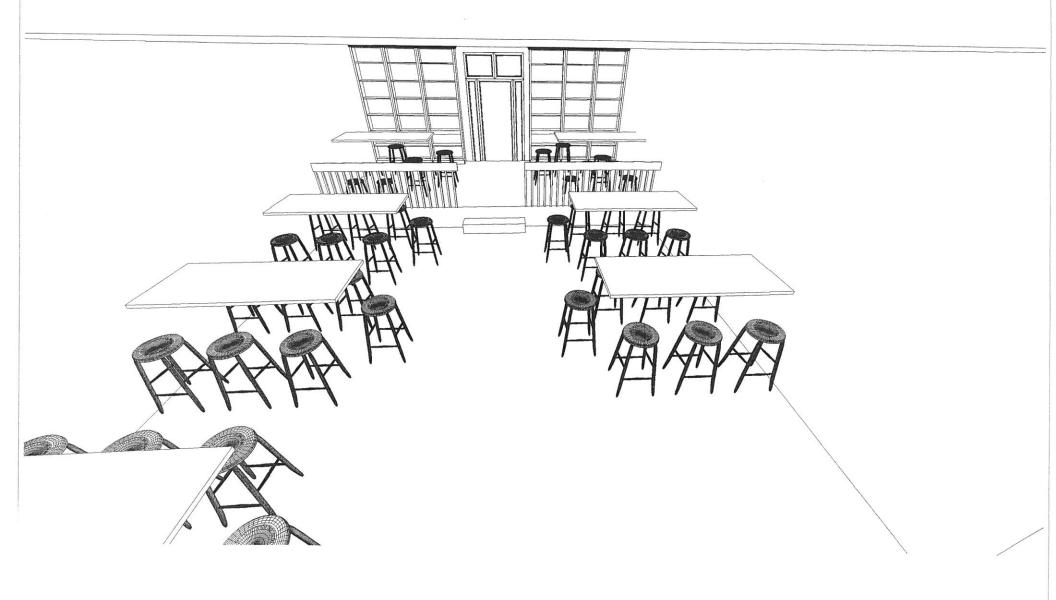


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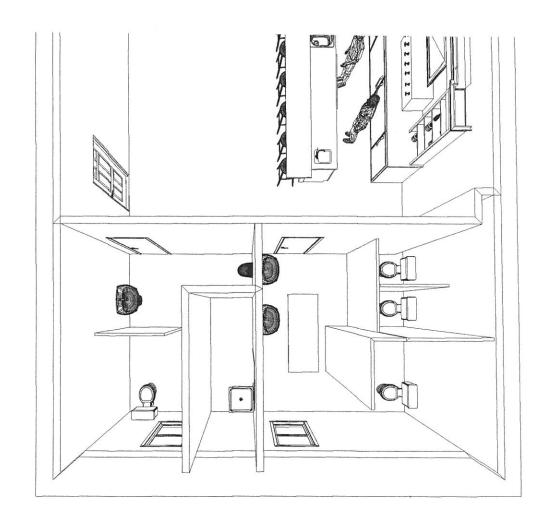
Note: This drawing is an artistic interpretation of the general appearance of the design. It is not meant to be an exact rendition.

20 TECHNOLOGIES Designed: 4/7/2015 Printed: 4/15/2015



Note: This drawing is an artistic interpretation of the general appearance of the design. It is not meant to be an exact rendition.

Designed: 4/7/2015 Printed: 4/15/2015

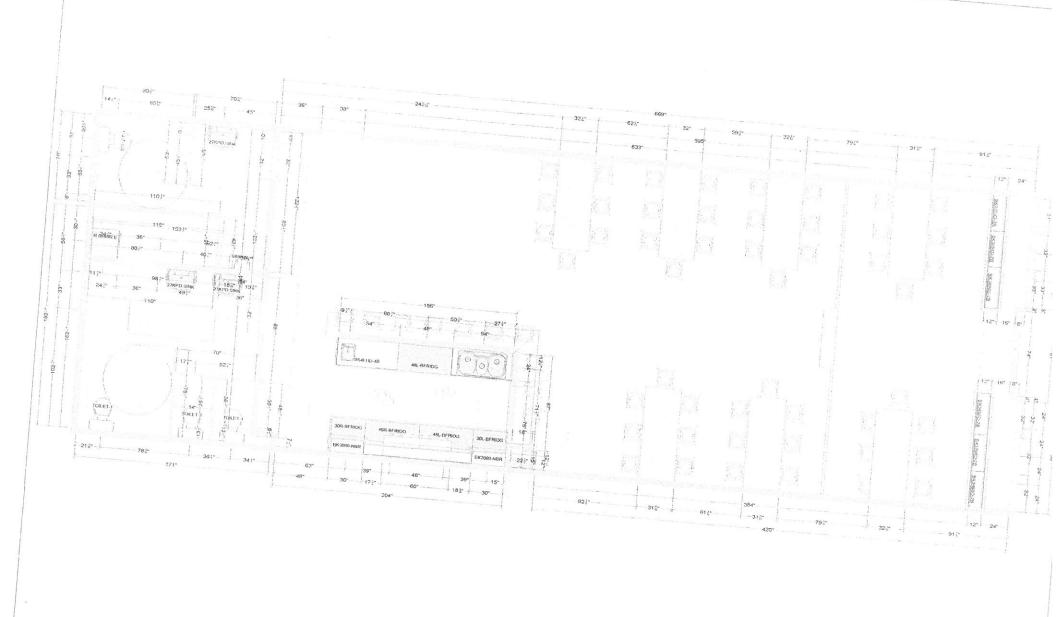


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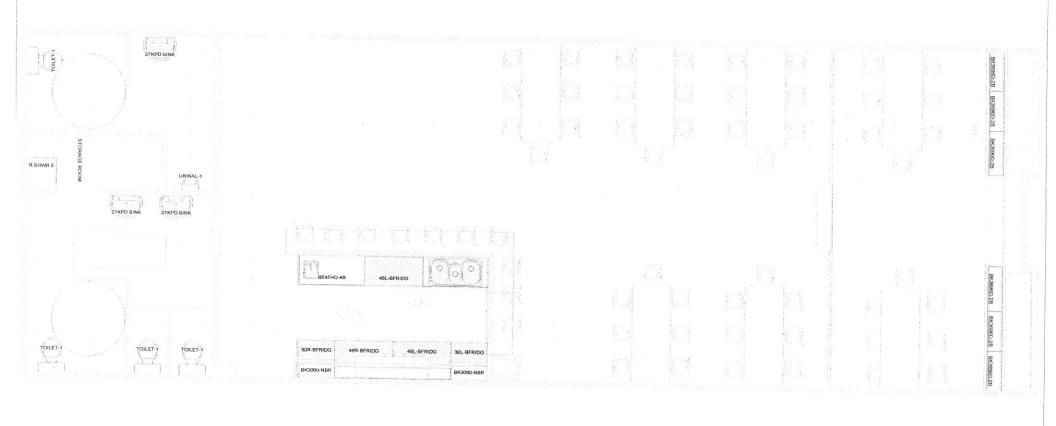
All dimensions size designations given are subject to verification on job site and adjustment to fit job conditions.

20 TECHNOLOGIES

This is an original design and must not be released or copied unless applicable fee has been paid or job order placed.

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All dimensions size designations given are subject to verification on job site and adjustment to fit job conditions.



This is an original design and must not be released or copied unless applicable fee has been paid or job order placed.

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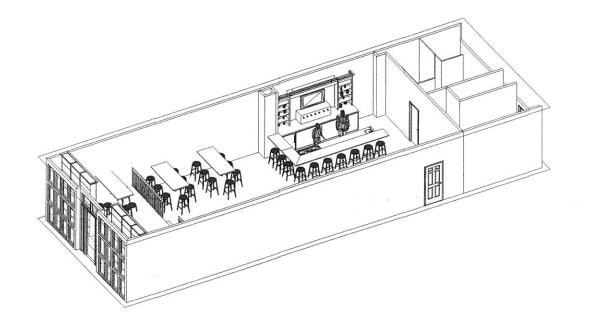
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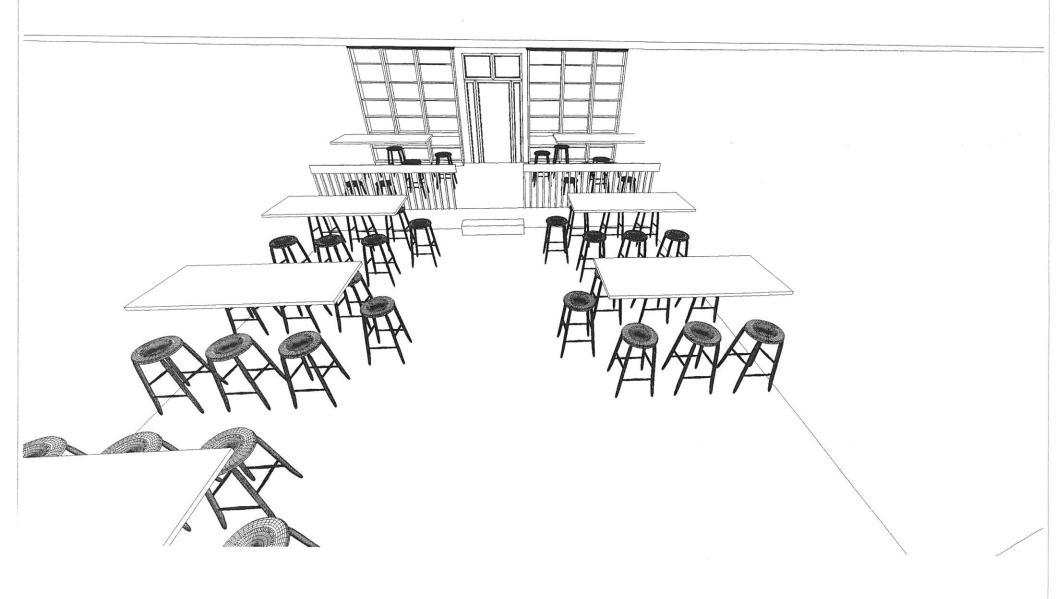


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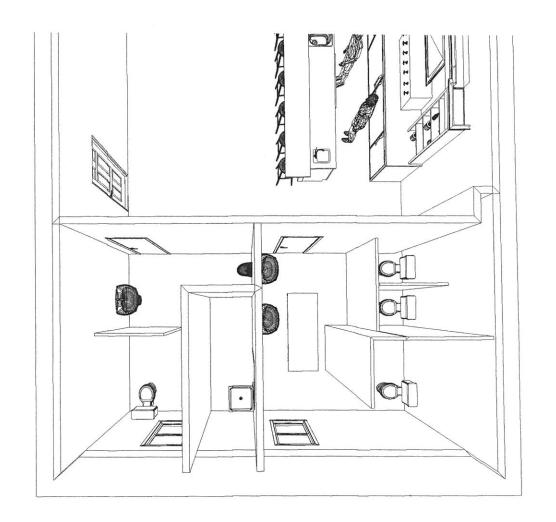
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Law Office NEw Design

# PUBLIC NOTICE NOTICE OF PUBLIC HEARING BEFORE THE UNITED CITY OF YORKVILLE PLAN COMMISSION PC 2016-02

NOTICE IS HEREWITH GIVEN THAT The Law Office Corporation, petitioner, has filed applications with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a proposed tavern – nightclub or lounge in an existing building zoned within the B-2 Retail Commerce Business District pursuant to Chapter 6, Table 10.06.03 of the Yorkville Zoning Ordinance. The real property is located at 226 South Bridge Street in Yorkville, Illinois.

The legal description is as follows:

LOT 4-3 BLOCK 6 BLACKS ADDITION (ROW TAKEN 10-11538) CITY OF YORKVILLE, KENDALL COUNTY, ILLINOIS.

Permanent Index Number: 02-33-154-025

The application materials for the proposed Special Use are on file with the City Clerk.

NOTICE IS HEREWITH GIVEN THAT the Plan Commission for the United City of Yorkville will conduct a public hearing on said application on Wednesday, February 10, 2016 at 7 p.m. at the United City of Yorkville, City Hall, located at 800 Game Farm Road, Yorkville, Illinois 60560.

The public hearing may be continued from time to time to dates certain without further notice being published.

All interested parties are invited to attend the public hearing and will be given an opportunity to be heard. Any written comments should be addressed to the United City of Yorkville City Clerk, City Hall, 800 Game Farm Road, Yorkville, Illinois, and will be accepted up to the date of the public hearing.

By order of the Corporate Authorities of the United City of Yorkville, Kendall County, Illinois.

BETH WARREN City Clerk

BY: Lisa Pickering Deputy Clerk





To: Plan Commission From: Chris Heinen, Planner

CC: Bart Olson, City Administrator

Krysti J. Barksdale-Noble, Community Development Director

Date: February 3, 2016

Subject: PC 2016-03 - Unified Faith in Christ Church (Special Use) -

210 Beaver Street

# **BACKGROUND & REQUEST:**

The petitioner, Unified Faith in Christ Church, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a Small Religious Institution that is defined in Section 10-2-3 of the Yorkville Zoning Ordinance as having less than 400 seats and 8,000 square feet of floor area in an existing building zoned within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance. The real property is located at 210 Beaver Street, Unit A in Yorkville, Illinois.



The building is currently divided into four suites. Suite A is currently vacant and was the former home for a company called Nurture, a dog training and nutrition facility. Suites B, C & D are also vacant at this time. The petitioner is looking to build-out Suite A, which is approximately 2,400 square feet, of the building to facilitate a new church use. The current congregation is at 15 members with hopes to grow in the future. At this time, the church would only meet for Sunday services and will occasionally meet on an evening during the week for Bible study. On average, the Sunday service will host approximately 22 people, which includes children.

# **PARKING:**

The current requirement for a religious institution is 1 space per 6 seats. According to the petitioner, they will be proposing 50 seats within the facility. Based on these numbers, the petitioner will be required to have a total of 9 parking stalls located on the property.

There are currently 5 striped parking stalls located at the front (North) of the building under a canopy. There appears to be room for an additional 14 parking stalls located along the western side of the building. They are currently not striped, but when staff observed past aerials, according to Kendall County GIS maps, it appeared to be striped in 2010 (as illustrated in the aerial image on page 1). As part of the approval for the special use, staff would require that these parking stalls be restriped according to the current City standards.

# Shared Parking

The proposed church use would also fall within the appropriate shared parking regulations found in Section 10-16-4 of the zoning ordinance. Shared parking is the use of a parking space for two (2) or more individual land uses without conflict or encroachment. According to the regulations for shared parking, all uses within this structure, including the proposed church use and the currently vacant units, are to be accommodated by the existing parking stalls. Since churches typically are a nighttime and weekend use and manufacturing is primarily a daytime and weekday use, the uses would be considered complementary. Therefore, appropriate to permit shared parking.

It should be noted, however, that Section 10-16-4-C-3 of the zoning ordinance would require that a legal document between property owners outlining the shared parking requirements. Since the petitioner is looking to lease Unit A and there is only one property owner involved, staff would require that as part of the special use approval, the owner provide language in the lease that acknowledges the shared parking for the tenants of the building.

The proposed use at this location would not impact the traffic flow or increase the traffic in the area. The proposed hours are off peak to the surrounding businesses and will not alter or impede current traffic flow in the area for ingress and egress.

# **EXISTING CONDITIONS:**

The existing zoning and land use for properties surrounding the subject property are as indicated below:

	Zoning	Land Use
North	M-1, Limited Manufacturing District	Industrial Buildings
East	M-1, Limited Manufacturing District	Industrial Buildings

Sout	M-1, Limited Manufacturing District	Industrial Buildings
West	M-1, Limited Manufacturing District	Industrial Buildings

### **COMPREHENSIVE PLAN:**

The City's Comprehensive Plan Update 2008 had designated this parcel as "Industrial" which is intended to allow limited and general manufacturing, assembly, wholesale and warehouse uses in distinct areas that can be adequately served by transportation and other infrastructure. As part of the Comprehensive Plan Update, this area is intended to remain as an Industrial use category.

# **ADEQUATE UTILITIES:**

The property is in the Fox Industrial subdivision and water and sewer utilities are located along Beaver Street. The proposed use will not impact the current water or sewer capacities. Stormwater management has already been accounted for with the development of the subdivision and no additional storage would be required as part of this special use.

# **SPECIAL USE CRITERIA:**

Section 10-4-9F of the City's Zoning Ordinance establishes standards for special use requests. No special use shall be recommended by the plan commission unless said commission shall find that:

- 1. The establishment, maintenance or operation of the special use will not be unreasonably detrimental to or endanger the public health, safety, morals, comfort or general welfare.
- 2. The special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purpose already permitted, nor substantially diminish and impair property values within the neighborhood in which it is to be located.
- 3. The establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district.
- 4. Adequate utilities, access roads, drainage or other necessary facilities have been or are being provided.
- 5. Adequate measures have been or will be taken to provide ingress or egress so designed as to minimize traffic congestion in the public streets.
- 6. The proposed special use is not contrary to the objectives of the official comprehensive plan of the city as amended.

The applicant has provided written responses to these special use standards as part of their application and requests inclusion of those responses into the public record at the February 10, 2016 Plan Commission meeting.

### **SPECIAL USE CONDITIONS:**

Staff will seek the following recommended conditions as part of the final approval for the petition:

• That the parking stalls located along the western portion of the building be restriped according the current City of Yorkville standards.

• That the owner of the property provides language in the lease that acknowledges the shared parking for the tenants of the building.

# **STAFF COMMENTS:**

This petition was discussed at the February 2, 2016 Economic Development Committee meeting. The only concern that came out of this meeting was regarding parking amongst the other potential users of the building. During this discussion, staff agreed to add a condition to the special use regarding language in the lease for shared parking. A recommendation from the Plan Commission will be forwarded to the City Council for consideration at the February 23, 2016 regularly scheduled meeting.

Staff will be available to answer any question the Plan Commission may have at Wednesday night's meeting.

# PROPOSED MOTION FOR SPECIAL USE:

In consideration of testimony presented during a Public Hearing on February 10, 2016 and discussions conducted at that meeting, the Plan Commission recommends approval to the City Council a request for Special Use approval for a Small Religious Institution that is defined in Section 10-2-3 of the Yorkville Zoning Ordinance as having less than 400 seats and 8,000 square feet of floor area in an existing building zoned within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance located at 210 Beaver Street, Unit A, subject to staff recommendations and conditions in a memo dated February 3, 2016, and further subject to {insert any additional conditions of the Plan Commission}...

# **ATTACHMENTS:**

- 1. Copy of Petitioner's Applications for Special Use w/exhibits.
- 2. Copy of Public Notice.

Application For Special Use					
STAFF USE ONLY					
Date of Submission PC#					
Development Name					
Applicant Information					
Name of Applicant(s) Unified Faith in Christ Church					
Business Address 867 Cloverdale Lane					
City Bolingbrook State Illinois ZIP 60440					
Business Phone 877-932-5664 Business Fax					
Business Cell Business E-mail church-office@uficc.org					
Property Information					
Name of Holder of Legal Title Burr Ridge Bank					
If Legal Title is held by a Land Trust, list the names of all holders of any beneficial interest therein	:				
Property Street Address 210 Beaver St, Unit A, Yorkville, Illinois. 60560					
Description of Property's Physical Location					
Fox Industrial Park					
Zoning and Land Use of Surrounding Parcels					
North M- 1 Limited Manufacturing					
East M- 1 Limited Manufacturing					
South M- 1 Limited Manufacturing West Special Use	_				
West Special Use					
Current Zoning Classification M- 1 Limited Manufacturing  Kendell County Porced Number (c) of Porce and the second					
Kendall County Parcel Number(s) of Property  P.I.N. 05-04-152-004					
P.1.N. U3-U4-132-UU4	$\dashv$				
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# Application For Special Use Additional Contact Information **Attorney** Name Address City State ZIP Phone Fax E-mail Engineer Name Address ZIP City State **Phone** Fax E-mail Land Planner/Surveyor Name Address City State ZIP Phone Fax E-mail Attachments Applicant must attach a legal description of the property to this application and title it as "Exhibit A".

Applicant must list the names and addresses of any adjoining or contiguous landowners within 500 feet of the property that are entitled notice of application under any applicable City Ordinance or State Statute. Attach a separate list to this application and title it as "Exhibit B".

# Application For Special Use

Special Use Standards
Please state how the establishment, maintenance or operation of the special use will not be unreasonable detrimental to or endanger the public health, safety, morals, comfort or general welfare:
The special use would be mainly take place on Sundays which will increase a presence in the area on a day when normal business activity is not taking place. This will reduce the possibility for criminal activity because of the community presence in the area.
Please state how the special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purpose already permitted, nor substantially diminish and impair property values within the neighborhood:
The special use will mainly operate on Sundays because it is a Church. It will not diminish the property values. It is also limited in its as it is utilizing a single unit within the building space. This will not hinder the growth of or hinder existing businesses from their daily operations.
Please state how the establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district:
The The special use will be limited to a single unit within the building located at 210 Beaver Street and will therefore allow for further development within the confines of the space.
Please state how adequate utilities, access roads, drainage or other necessary facilities have been or are being provided:
No further or existing roads or utilities will require improvement. main use of roads will be on Sundays when the surrounding businesses are closed.

# Application For Special Use

# Special Use Standards

Please state how adequate measures have been or will be taken to provide ingress or egress so designed as to minimize traffic congestion in the public streets:

No special measures are necessary. Special use would be mainly on Sundays bettween 9am and 2pm. Traffic will be no greater than normal traffic patterns during the business week.

Please state how the special use shall in all other respects conform to the applicable regulations of the district in which it is located, except as such regulations may in each instance be modified by the City Council pursuant to the recommendations of the Plan Commission:

Outside of the main gathering on Sundays, with limited use during the week, all applicable regulations will be adhered to. The property is adjacent to the Kendall County Food Pantry.

# Agreement

I verify that all the information in this application is true to the best of my knowledge. I understand and accept all requirements and fees as outlined as well as any incurred administrative and planning consultant fees which must be current before this project can proceed to the next scheduled committee meeting.

I understand all of the information presented in this document and understand that if an application becomes dormant it is through my own fault and I must therefore follow the requirements outlined above.

Applicant Signature	Date
William E Jone	12-21-2015
Owner hereby authorizes the applicant to persue the appro	 piate entitlements on the property.
1	plane entition of the property.
Owner Signature	Date
	12-21.2015
THIS APPLICATION MUS	T BE NOTARIZED
PLEASE NOTARIZE IN T	HE SPACE BELOW:

CONTRACT OF JULIANOIS

COUNTRACT OF DUPAGE

"OFFICIAL SEAL"

Karen K Crumpler

Notary Public, State of Illinois

My Commission Expires 1/26/2017



United City of Yorkville County Seat of Kendall County 800 Garne Farm Road Yorkville, Illinois, 60560 Telephone: 630-553-4350 Fax: 630-553-7575 Website: www.yorkville.il.us

# Petitioner Deposit Account / Acknowledgment of Financial Responsibility

210 Beaver Street, u		Project No.: FOR CITY	USE ONLY	Fund Account No.: FOR CITY USE ONLY			
Petition/Approval Type: check appropriate box(es) of approval requested							
☐ Concept Plan Review	☐ Concept Plan Review ☐ Amendment (Text) (Annexation) (Plat) ☐ Annexation						
□ Rezoning	Special Use		☐ Mile and ½ Revie	<b>≥</b> ₩			
☐ Zoning Variance	☐ Preliminary Pla	ın	☐ Final Plans				
□ P.U.D.	☐ Final Plat						
Petitioner Deposit Accou	ant Fund:						
Petitioner Deposit Account Fund:  It is the policy of the United City of Yorkville to require any petitioner seeking approval on a project or entitlement request to establish a Petitioner Deposit Account Fund to cover all actual expenses occurred as a result of processing such applications and requests. Typical requests requiring the establishment of a Petitioner Deposit Account Fund include, but are not limited to, plan review of development approvals/engineering permits. Deposit account funds may also be used to cover costs for services related to legal fees, engineering and other plan reviews, processing of other governmental applications, recording fees and other outside coordination and consulting fees. Each fund account is established with an initial deposit based upon the estimated cost for services provided in the INVOICE & WORKSHEET PETITION APPLICATION. This initial deposit is drawn against to pay for these services related to the project or request. Periodically throughout the project review/approval process, the Financially Responsible Party will receive an invoice reflecting the charges made against the account. At any time the balance of the fund account fall below ten percent (10%) of the original deposit amount, the Financially Responsible Party will receive an invoice requesting additional funds equal to one-hundred percent (100%) of the initial deposit if subsequent reviews/fees related to the project are required. In the event that a deposit account is not immediately replenished, review by the administrative staff, consultants, boards and commissions may be suspended until the account is fully replenished. If additional funds remain in the deposit account at the completion of the project, the city will refund the balance to the Financially Responsible Party. A written request must be submitted by the Financially Responsible Party and mailed to the address provided when the account was established.							
ACKNOWLEDGMENT OF FINANCIAL RESPONSIBILITY							
	ACKNUY	VLEDGMENT OF FINA	MCIAL RESPONS	BILITY			
Name/Company Name:	Christ Churce	ldress:	City:	State: Zip Code:			
Unitied Faith in (	Christ Churce	h 867 Claveratie	City:	State: Zip Code:  K II 60440  E-mail:			
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Telephone: 877-438-5664 Financially Responsib I acknowledge and under when requested by the U the sale or other dispositive balance in the fi funds. Should the account	Adding Church  Adding	Address:  A Sol Coverage of the Sol Coverage o	Party, expenses maintainal funds to maintainal or Company/Ckville approves a Ch	State: Zip Code:  K II 60440  E-mail:			
Telephone: 877-932-5664 Financially Responsib I acknowledge and under when requested by the U the sale or other dispositive balance in the fi	Address of the property and account, unless of the policit, all	Address:  A Sh? Coverage of the Sh. Coverage o	City:  Fax:  Party, expenses mandional funds to mainty ridual or Company/Cokville approves a Ch	State: Zip Code:  LO140  E-mail:  Charch-DFfice & Office.og  y exceed the estimated initial deposit and, tain the required account balance. Further, corporation of their obligation to maintain a hange of Responsible Party and transfer of			
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# Exhibit "A"

# Information for Parcel 05-04-152-004, Tax Year 2014 Payable 2015

Property Information			
Tax Year	Tax Code KE003 - YORKVILLE,CITY		
2014	1 🔻		
Township	Neighborhood		
Kendall Township			
Property Class	Land Use		
0080-INDUSTRIAL	2013-		
Tax Status	Lot Size		
Taxable	125.59 X 346.84		
Net Taxable Value	Tax Rate		
171,405	11.568360		
Site Address	Total Tax		
210 BEAVER ST	\$19,828.76		
YORKVILLE, IL 60560			
Owner Name and Address	Mailing Name and		
210 BEAVER ST LLC	Address		
1900 S HIGHLAND AVE STE 100	210 BEAVER ST LLC		
LOMBARD, IL 60148	1900 S HIGHLAND		
	AVE STE 100		
	LOMBARD, IL 60148		
Legal Description			
LT 5 BLK 1 FOX INDUSTRIAL PA	RK UNIT 2 CITY OF YORKVILLE		
Legal De	scrimions		
Legal Description LT 5 BLK 1 FOX INDUSTRIAL PARK UNIT 2 CITY OF	Section/Township/Range Document		
YORKVILLE			

Kitchen 10 07 20 08 Common PONER S. Ko Spring.

# Exhibit "B"

Properties that lie within 500' of the warehouse/office space at 210A Beaver Street Proposed for "Special Use":

The Kendall County Food Pantry
Fox Industrial Park
208 Beaver Street
Yorkville, Il. 60560













# PUBLIC NOTICE NOTICE OF PUBLIC HEARING BEFORE THE UNITED CITY OF YORKVILLE PLAN COMMISSION PC 2016-03

NOTICE IS HEREWITH GIVEN THAT Unified Faith in Christ Church, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting special use permit approval for a Small Religious Institution that is defined in Section 10-2-3 of the Yorkville Zoning Ordinance as having less than 400 seats and 8,000 square feet of floor area in an existing building zoned within the M-1, Limited Manufacturing District pursuant to Chapter 6, Table 10.06.02 of the Yorkville Zoning Ordinance. The real property is located at 210 Beaver Street, Unit A in Yorkville, Illinois.

The legal description is as follows:

#### LT 5 BLK 1 FOX INDUSTRIAL PARK UNIT 2 CITY OF YORKVILLE

Permanent Index Number: 05-04-152-004

The application materials for the proposed Special Use are on file with the City Clerk.

NOTICE IS HEREWITH GIVEN THAT the Plan Commission for the United City of Yorkville will conduct a public hearing on said application on Wednesday, February 10, 2016 at 7 p.m. at the United City of Yorkville, City Hall, located at 800 Game Farm Road, Yorkville, Illinois 60560.

The public hearing may be continued from time to time to dates certain without further notice being published.

All interested parties are invited to attend the public hearing and will be given an opportunity to be heard. Any written comments should be addressed to the United City of Yorkville City Clerk, City Hall, 800 Game Farm Road, Yorkville, Illinois, and will be accepted up to the date of the public hearing.

By order of the Corporate Authorities of the United City of Yorkville, Kendall County, Illinois.

BETH WARREN City Clerk

BY: Lisa Pickering Deputy Clerk





To: Plan Commission

From: Krysti J. Barksdale-Noble, Community Development Director

CC: Bart Olson, City Administrator

Chris Heinen, Planner

Date: February 3, 2016

Subject: City Council Action Updates

# **Purpose**

The purpose of this memorandum is to provide the Plan Commission with an update on the action taken by the City Council on the items previously presented to and recommended by the Plan Commission at a prior meeting.

# **City Council Action:**

The City Council reviewed the Plan Commission's recommendation regarding the following item during their meeting held on January 26, 2016 and made the following final determination as indicated in their vote below:

- 1. **PC 2015-16** GC Housing Development LLC, petitioner, has filed an application with the United City of Yorkville, Kendall County, Illinois, requesting rezoning approval from R-1, Single-Family Suburban Residence District to R-4, General Multi-Family Residence District. The real property is located near the northeast corner of Walnut Street and Freemont Street in Yorkville, Illinois.
  - a. This petition was discussed and tabled for 2 weeks. This item will be heard at the February 9<sup>th</sup> City Council meeting. A verbal update will be given at the Plan Commission meeting.
- 2. **PC 2015-17** Kevin Calder, petitioner, has filed an application with Kendall County seeking an A-1 Special Use to allow the operation of a landscape business with five employees. The property is located at 9923 Walker Road in Kendall Township.
  - a. No additional comments were generated for this petition.



# Memorandum

To: Plan Commission From: Chris Heinen

CC: Bart Olson, City Administrator

Krysti J. Barksdale-Noble, Community Development Director

Date: February 3, 2016

Subject: The Year in Review - Discussion of previous year's petitions and

suggestions for planning staff

### 2015 Applications & Petitions

During the year of 2015, the United City of Yorkville's Plan Commission reviewed a total of fourteen (14) applications for various planning and zoning related requests. Following is a summary list and outcomes of the petitions heard by the Plan Commission:

PC #	Project Name	Type of Request	Plan Commission Vote	City Council Final Action
2014-18	Wind Turbine - Yorkville Middle School	Special Use	7-yes/0-no	Approved
2014-21	711 Bridge Street	Special Use	7-yes/0-no	Approved
2014-22	2560 Cannonball Trail	Rezoning	7-yes/0-no	Approved
2014-23	Outdoor Music Venue (112 Van Emmon)	Special Use	Withdrawn	Withdrawn
2015-03	Microdistilleries and Microwineries	Text Amendment	7-yes/0-no	Approved
2015-05	KBL Community Center	Special Use	Withdrawn	Withdrawn
2015-07	Fence Heights for Corner Yards	Text Amendment	6-yes/1-no	Approved
2015-08	Fitness Clubs	Text Amendment	6-yes/1-no	Approved
2015-09 & 10	Lot 19 Commercial Drive	Rezoning & Special Use	6-yes/0-no	Approved
2015-11	Fountainview Plaza Development	Special Use	5-yes/0-no	Approved
2015-11	Fountainview Plaza Development	Special Use/PUD	4-yes/1-no	Approved
2015-12	Fountainview Plaza Development	Final Plat	5-yes/0-no	Approved
2015-15	Lot Coverage & FAR	Text Amendment	5-yes/0-no	Approved

# **Progress of 2015 Planning Direction**

In last year's "Year in Review" memo dated January 7, 2015 (attached), staff indicated that the zoning ordinance was approved and there may be changes that are needed. This, in fact, was the case. As you can see from the table above, there were four (4) text amendments that addressed areas of the zoning ordinance that needed to be updated.

# Comprehensive Plan Update

Moving forward, staff anticipates with the adoption of the Comprehensive Plan Update in the summer of 2016, this will necessitate further refinements to the Zoning Ordinance in order to implement the recommendations for future development. These changes may occur on a case-by-case basis or may be presented all at once. In the meantime, staff will continue to monitor any

other incidental changes that will need to be addressed and bring them before the Plan Commission.

# Plan Commission Membership

As a follow-up to the direction staff received at last month's Plan Commission meeting, we have drafted a request to the City Council recommending a reduction in the composition of the Plan Commission from nine (9) voting member to seven (7) voting members. This change will reflect the current membership of the commission after the two (2) recent resignations and hopefully ensure having a quorum for all scheduled meetings. A draft of the proposed ordinance is attached to this memo and the request will be considered at the February 9<sup>th</sup> City Council meeting. Staff will provide a verbal update of the action taken by the City Council on this matter at Wednesday's night meeting.





To: Plan Commission From: Chris Heinen

CC: Bart Olson, City Administrator

Krysti J. Barksdale-Noble, Community Development Director

Date: January 7, 2015

Subject: The Year in Review - Discussion of previous year's petitions and

suggestions for planning staff

# **2014 Applications & Petitions**

During the year of 2014, the United City of Yorkville's Plan Commission reviewed a total of five (5) applications for various planning and zoning related requests. Following is a summary list and outcomes of the petitions heard by the Plan Commission:

PC #	Project Name	Type of Request	Plan Commission Vote	City Council Final Action
2014-05	Heartland Meadows	Special Use/PUD	1-yes/5-no	Approved
2014-10	Lighthouse Academy	Special Use	7-yes/0-no	Approved
2014-13	Kendall Crossing Sign	PUD Amendment	6-yes/1-no	Approved
2014-14	Heartland Meadows	Final Plat Approval	4-yes/5-no	Approved
2014-18	Wind Turbine - Yorkville Middle School	Special Use	TBD	TBD

In addition to the petitions listed above, the Plan Commission also reviewed the new Zoning Ordinance and provided feedback to staff. In November 2014, the City Council approved the new Zoning Ordinance by a vote of 7-1.

# **Progress of 2014 Planning Direction**

In last year's "Year in Review" memo dated February 4, 2014 (attached), staff made the following suggestions for proposed new zoning ordinance text amendments:

- Review and discussion of the appropriateness of the R-2 One-Family Residence Zoning District vs. the R-2D Duplex Two-Family Residence Zoning District for existing townhomes within the older areas of the City.
- Review and discussion of *Filling of Holes, Pits or Lowlands as Special Uses in R-1 and R-2 Residential Zoning Districts* (Section 10-6B-2 and Section 10-6C-2). This steams from the special use request from D. Construction to use clean soil to fill and grade property zoned R-2 in the City without having a proposed land plan. The Plan Commission recommended unanimously to deny the request and City Council upheld the recommendation. Although this activity typically requires a grading permit issued by the engineering department in all other districts, only the R-1 and R-2 Districts identifies filling and grading as a Special Use.
- Identification of and Special Use Regulations related to Outdoor Amphitheaters in the Business Districts regarding maximum noise (decibel) levels, hours, permitting, etc.

• Amendment to the Subdivision Control Ordinance related to authorized releases of subdivision security.

Since that time, all of the goals and direction given to staff by the Plan Commission on the above-mentioned items have been successfully completed or implemented.

Staff would also like to poll the Plan Commission members to see if they would like to see the meeting packets in digital form vs. a hard copy for the upcoming year.

# **Proposed New Zoning Ordinance Text Amendments**

Since we have recently adopted the new zoning ordinance, no additional text amendments are proposed for 2015. However, there may be changes that are needed in the future and staff will adapt accordingly.

Ordina	nce No.	
Orumai	1100	

# AN ORDINANCE OF THE UNITED CITY OF YORKVILLE, KENDALL COUNTY, ILLINOIS AMENDING THE NUMBER OF MEMBERS OF THE PLAN COMMISSION

**WHEREAS,** the United City of Yorkville (the "City") is a duly organized and validly existing non home-rule municipality created in accordance with the Constitution of the State of Illinois of 1970 and the laws of the State; and,

**WHEREAS**, pursuant to section 11-12-4 of the Illinois Municipal Code (65 ILCS 5/11-12-4) the corporate authorities may establish a Plan commission for the City with the number of members to be determined by the corporate authorities.

**NOW, THEREFORE, BE IT ORDAINED** by the Mayor and City Council of the United City of Yorkville, Kendall County, Illinois, as follows:

**Section 1:** That Section 2-1-2 of the Yorkville City Code, as amended, be and is hereby amended to read as follows:

# "2-1-2: MEMBERSHIP; APPOINTMENTS; DISMISSALS:

The plan commission shall consist of seven (7) voting members who shall be appointed by the mayor subject to confirmation by the city council, who must be either a resident of the city of Yorkville or reside within 1.5 miles of the corporate boundaries of the city of Yorkville and not within the boundaries of any other municipality at the time of appointment.

The mayor may dismiss any voting member of the plan commission, subject to city council approval, if that member has missed a majority of the scheduled plan commission meetings during the fiscal year."

**Section 2:** This Ordinance shall be in full force and effect upon its passage, approval, and publication as provided by law.

Passed by the City Council of	of the United C	City of Yorkville, Kend	all County, Illinois this	
day of		, 2016.		
			CITY CLERK	
CARLO COLOSIMO		KEN KOCH		
JACKIE MILSCHEWSKI		LARRY KOT		
CHRIS FUNKHOUSER		JOEL FRIEDERS		
SEAVER TARULIS		DIANE TEELING		

Approved by me, as May	or of the United City o	f Yorkville, Kendall County, Illinois, this	
day of	2016.		
		MAYOR	